IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION

WRIT PETITION (C) NO	OF 2025
(UNDER ARTICLE 32 O	F THE CONSTITUT	YON OF INDIA)
IN THE MATTER OF:		
PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR	VERSUS	PETITIONERS
ELECTION COMMISSION OF & ORS.		RESPONDENTS

<u>WITH</u>

I.A. No. _____ OF 2025
APPLICATION FOR STAY

AND

I.A. No. _____ OF 2025
APPLICATION FOR PERMISSION TO FILE BLACK AND WHITE PHOTOGRAPHS

PAPER BOOK

(FOR INDEX KINDLY SEE INSIDE)

ADVOCATE FOR THE PETITIONER: TALHA ABDUL RAHMAN

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PROFORMA FOR FIRST LISTING

SECTION: PIL

The	case pertains to (Please tick/check the	correct boxj:
	Central Act:(Title)	CONSTITUTION OF INDIA 8 REPRESENTATION OF THE PEOPLE ACT, 1950
	Section	-NA-
	Central Rule : (Title)	- NA -
	Rule No(s):	- NA -
	State Act: (Title)	- NA -
	Section:	- NA -
	State Rule : (Title)	- NA -
	Rule No(s):	- NA -
П	Impugned Interim Order: (Date)	-NA-
	Impugned Final Order/Decree: (Date)	- NA -
	High Court : (Name)	-NA-
	Names of Judges:	-NA-
	Tribunal/Authority; (Name)	- NA -
1.	Nature of matter : Civil Cr	iminal
2.	(a) Petitioner/appellant No.1 :	PEOPLE'S UNION FOR CIVIL
	(b) e-mail ID:	LIBERTIES & ANR officeoftalha@gmail.com
	(c) Mobile Phone Number:	- NA -
3.	(a) Respondent No.1:	ELECTION COMMISSION OF INDIA & ORS.
	(b) e-mail ID:	- NA -
	(c) Mobile Phone Number:	- NA -
4.	(a) Main category classification:	08
	(b) Sub classification:	0816
5.	Not to be listed before:	- NA -

A-1

б.	(a)	Similar disposed of matter with citation, if any, and case details	NO SIMILAR I	MATTER DISPOSED
	(b)	Similar pending matter with case details	NO SIMILAR	MATTER PENDING
7	Crim	inal Matters:		
	(a) W	hether accused/convict has surre	ndered: Ye	es No NA
	(b) FI	IR No. NA	Date:	NA
	(c) Po	olice Station: -NA-		
	(d) Se	entence Awarded:		· NA -
	` '	eriod of sentence undergone eriod of Detention/ Custody Unde		- NA -
	. ,	Thether any earlier case between arties is filed	the same	- NA -
	(g) Pa	articulars of the FIR and Case		- NA -
		Thether any bail application was arlier and decision thereupon	s preferred	- NA -
8.	Lan	d Acquisition Matters:		- NA -
	(a) I	Date of Section 4 notification:		- NA -
	(b) I	Date of Section 6 notification:		- NA -
	(c) I	Date of Section 17 notification:		- NA -
9.	Tax	Matters: State the tax effect:		- NA -
10.	_	cial Category (first Petitioner/	appellant	- NA -
_	only nior c custo	itizen >65 years SC/ST Wom	an/child Disab	led⊡Legal Aid case
11.	Veh	icle Number (in case of Motor A	ccident Claim	matters): - NA -
12		ether there was/is litigation on the point of law, if yes, details the		- NA -
				FILED BY
			To	The
				OUL RAHMAN
			Advocate for	the Appellant

Date: 05.07.2025

SYNOPSIS AND LIST OF DATES

By way of the present petition, filed in the nature of Public Interest Litigation, the Petitioners wish to challenge the arbitrary and unlawful conduct of the Election Commission of India (EC) in directing Special Intensive Revision (SIR) of electoral rolls in the entire country, with immediate enforcement in Bihar, only months before the scheduled elections. In doing so the EC has not defined any legitimate aim, nor sought to avoid disproportionate harm to electors.

On June 24th 2025, the Election Commission of India (EC) issued an Order citing its constitutional mandate under Article 324 and stating that "one of the fundamental pre-conditions set out in Article 326 of the Constitution is that a person is required to be an Indian citizen, for his/her name to be registered in the electoral roll. Consequently, the Commission has a constitutional obligation to ensure that only persons who are citizens". Towards achieving this end, the Order declares that "the Commission has now decided to begin the Special Intensive Revision in the entire country for the discharge of its constitutional mandate to protect the integrity of the electoral rolls; However, since the General Elections to the Legislative Assembly in the State of Bihar is expected in later part of this year, hence the Commission has decided to conduct Special Intensive Revision in the State of Bihar as per the Guidelines and schedule attached herewith." The said Guidelines introduce new procedures, which are contrary to the gazetted Rules for Registration of Electors, and set new thresholds for proof of citizenship before being enrolled as voters. It shifts the central process from enumeration of electors to a test of citizenship. It also rejects formerly acceptable proof of citizenship as laid down per law.

Article 324(1) of the Constitution of India gives the responsibility for "superintendence, direction and control of the

preparation of electoral rolls" to the Election Commission of India (EC). Article 326 first declares that there shall be universal adult suffrage for all citizens of India, before it mentions disqualifications from the right to be registered. The scheme of Article 324, read with Articles 326, 327 and 328 is such that the EC has been tasked primarily with enabling the right to vote for all adult citizens of India. It is incumbent upon the EC to ensure that those with 'document deficits', or other vulnerabilities relating to access and resources, do not get left out of the process. The primary responsibility is to be inclusive and ensure universal adult suffrage. The test for disqualifications may begin once an equitable and fair process has been applied to create a universal roll, and that process for disqualification is also well-prescribed in law. The process of testing for disqualifications is not meant to take primary place at the cost of equitable enumeration. It is on this premise that those without documents, including those without any fixed place of residence have also been included in the rolls.

Article 324 has to be read together with Articles 327 and 328, which give powers to the parliament and to legislative assemblies respectively to make laws enabling the EC to do its duties under Article 324. The powers of the EC are thus circumscribed by laws made by Parliament. The scheme of The Representation of the People Act, 1950 ("the Act") and the Registration of Electors Rules, 1960 ("the Rules") makes the process of preparation of electors rolls personalised, home-based, as opposed to being 'document heavy' and impersonal. It is envisioned in a way where EC leads the process and takes the responsibility of including electors, especially those without proper documents and those on the socio-economic margins through a process of introducing a home-based verification. It relies on the human touch and not on impersonal documentation. Also the burden of including people in the electoral rolls is with the EC. In

one fell stroke, this executive order inverts the whole process - the burden of inclusion is shifted on to the marginalized voter, and also made document-centred.

This is no small inversion, that is sought to be achieved through an executive order, and in breach of statute. The shifting of the burden of voter authentication onto the citizens, and to view every citizen with suspicion until proven otherwise, is a breach of the constitutional spirit, and also in direct contravention of the statutory scheme to which the EC is bound.

The EC issued a Press Note (No. ECI/PN/233/2025) on 24th June 2025 announcing a special intensive revision (SIR) of the electoral rolls in Bihar. The press note categorically stated that "booth Level Officers (BLOs) shall be conducting house-to-house surveys for verification during the process of this intensive revision". Such a proposal is more in conformity with the scheme of <u>The Registration of Electors Rules</u>, 1960 ("the Rules"), which envisions a human, home-based verification led by registration officers, BLOs or other officials. Such an exercise is covered under Rule 25(2) read with Rule 8 and Form 4 of the Rules.

However on the same date letter No.23/2025-ERS (Vol.II) was issued by the EC to the Bihar Chief Electoral Officer laying down a slightly different process for enumeration, which is a departure from Rules 25(2) read with Rule 8 and Form 4. It states that instead of filling out Form 4, in a home-based survey facilitated by the BLO, as was the earlier practice, and as per Rules 25(2) and 8, the BLOs shall now a) distribute Enumeration Form to all existing electors (in duplicate) through House to House visit; b) guide the public on filling up Enumeration Form, and c) **collect** Enumeration Forms from the public, along with required documents, or the public can also Enumeration and documents online. The upload Forms "Enumeration Form" varies significantly from Form 4 as prescribed

in the Rules. This short-cut, which shifts the onerous burden of filling up forms and collecting documents on to voters may have been done due to paucity of time, but it remains *de hors* the Rules.

If the EC is itself having to curtail prescribed procedures through executive orders, and possibly due to paucity of time, it does raise fears that in focusing exclusively on finding reasons for disqualifications, the primary responsibility under Article 326 to include all adult voters, especially those from the social and economic margins would be compromised.

The above mentioned letter dated 24th June 2025 issued by the EC also includes "training guidelines' for the SIR exercise. Para 1(c) states that "CEO shall also ensure that all the posts of EROs/AEROs/BLOs/Supervisors are filled and requisite training and orientation including training on the latest IT process and systems is completed well in time." This has reportedly led to indiscriminate and hurried appointments (whereas, earlier the task was done by teachers and librarians, with proper training, this time all kinds of contractual workers have been pulled in without any previous experience or training). The allocated time for training of lakhs of BLOs is 6 days as per the directive. Reportedly, there are still large scale vacancies, even as hurried appointments are being made. There is mass confusion on the ground, and nobody, including BLOs, seem to have any clear answers.

Becoming cognizant of the logistical difficulties, even while claiming that everything is moving as per schedule, the EC issued another press note on 04.07.2025 suggesting that if verification of collected forms is not completed by 1st August 2025, everyone may be included in the draft rolls, and then each name in the draft roll would be put through scrutiny. It just pushes the process back but does not address the question of the illegality of the exercise. The

Press Note also mentions that different political parties have appointed Booth Level Agents (BLAs), which vary vastly in numbers, once again implying a complete disbalance in the differential access to voters depending on their political affiliations.

As a result existing and prospective electors in Bihar, where the executive order is first being implemented, are in a state of confusion. The right to vote, with conditions, is a constitutional right. A breach of such a right, through executive overreach, has to be tested for manifest arbitrariness in terms of Article 14. The Supreme Court of India in *K.S. Puttaswamy* v. *Union of India*, [(2019) 10 SCC 1, para 147] has laid down the proportionality test, which states that action must be in pursuance of a legitimate aim, b) must bear a rational nexus to achieving the legitimate aim c) must be the least restrictive way of achieving the aim and d) must be proportionate. In the event, none of these conditions are met. The EC directive of 24th June 2025 is an executive overreach into the legislative field, where there is in fact clear law and procedure laid down.

The Special Intensive Revision was earlier a five-yearly exercise, with the aim of updating the records with respect to deaths, migrations, and also new additions to the electoral rolls. In 2003-2004, after digitisation of the rolls, SIRs were discontinued since they were considered resource intensive, without serving any special purpose, since with digitisation of rolls, constant electronic revisions and modifications were already made possible. Summary revisions were still undertaken to streamline and update the rolls by taking into account deaths/migrations/duplications. Given the immediate digital access, the need for such a resource-intensive and cumbersome SIR is not made clear. There are already provisions in the Act and in the Rules to weed out individual, disqualified electors from the rolls Under Section 22, Rule 21A and Form 7. The process

of disqualification, either on an objection raised by a third party, or even suo motu is detailed. Thus an entire SIR, which first puts properly verified, existing voters' status in suspension, reverifies their credentials, making such verification completely document-centred, and attempts a de novo preparation of rolls, only to look for "disqualified electors" is overbroad, wasteful and unnecessary. It causes disproportionate harm to existing electors, who have already been verified and enrolled by proper procedure. In any case, there is no legislative vacuum when it comes to prescribing the procedure for an SIR. It is laid down in Rule 8 and Form 4. The proposed method is contrary to the procedure laid down in law.

The EC issued a comprehensive 409 page "Manual on Electoral Rolls" in March 2023. It lists out amendments formally made and notified to the "Forms for statutory claims and objections". It states: "On 30th December 2021, the Ministry of Law, Govt. of India, on the recommendation of the Commission, notified the amendments in the Representation of the People Act, 1950. Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised." The amended Form 6 for addition of new electors is also provided as Annexure at Page 246. It is identical to the one now available on the Bihar Election Commission Website. The amended Form 6 allows for submission of Aadhar Cards as documentary proof. Also, the amended Form 6 does not ask for "proof of birth of parents". This would make the requirement of "self-attested declaration", "non acceptability of Aadhar cards" and "additional proof of birth of parents" as required by the EC's order of 24th June 2025 de hors the Rules.

The impugned SIR process represents a direct assault on India's constitutional democracy, violating the grundnorm of popular sovereignty enshrined in "WE, THE PEOPLE." By abandoning statutory house-to-house surveys for arbitrary document- centred exclusions, creating impossible timelines, and systematically disenfranchising marginalized the Election communities, Commission has perverted the constitutional mandate, and inverted the principle of inclusion to that of - EXCLUSION. The threat of exclusion is real. In fact, Para 5(b) of the "detailed guidelines" that are part of the EC Order dated 24th June 2025 take the exclusion beyond the assigned mandate by directing that if the electoral registration officers are not satisfied with the documents supplied, they may delete the electors name from the rolls, and also report him to the competent authority for being a suspected foreigner. On the one hand, being on the electoral rolls is not a guarantee of citizenship and leaves existing electors vulnerable to repeated scrutiny like in the present SIR, while on the other hand, inability to provide the ever-changing documentary requirements could make a person's name not only liable to be deleted from the electoral rolls, but also be treated as a 'suspected foreigner'.

This conceptual and procedural chaos violates Articles 14, 19, and 21, transforming universal adult suffrage from a fundamental right into a privilege contingent on bureaucratic compliance by so called unverified "volunteers" who have been converted into data processors. The process undermines democracy's foundational principle that legitimate governance derives from the consent of all citizens, just those who navigate exclusionary not can administrative mazes. An illegal exercise, also hastily conducted to cover a population of almost 8Crore is likely to result in exclusion of voters and thereby defeat democracy using the very tools of democracy. Conveniently, those left out would be called ghost voters or fake voters.

The Respondents have forgotten that Bihar's massive migrant population, who work across India but return home to exercise their democratic rights, faces systematic exclusion through this malicious SIR process. Migrant workers lack local address proofs, cannot navigate complex form-based procedures from distant locations, and miss compressed timelines due to work commitments. This timing appears deliberately calculated to disenfranchise Bihar's mobile workforce during crucial electoral periods. The process exhibits legal malice by creating insurmountable barriers for citizens whose only "fault" is economic migration, violating constitutional equality and universal suffrage principles. With respect, SIR appears to be an exercise that is designed to exclude – using new tools of gerrymandering and administrative powers.

Thus, the EC Order and letter dated 24th June 2025 deserves to be quashed for being manifestly arbitrary. It is also contrary to Article 327 read with the Act and the Rules.

LIST OF DATES

- The Registration of Electors Rules, 1960 were notified.
- 30.12. 2021 The Ministry of Law, Govt. of India, on the recommendation of the Commission, notified certain amendments relating to statutory claims and objections forms in the Representation of the People Act, 1950.
- 17.06. 2022 Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised.

The revised Form 6 and 8, as they appear in the current Rules, do not include tests of citizenship based on the 11 proposed documents, and to the exclusion of Aadhar, etc.

24.06.2025 The Election Commission of India (ECI) formally announced a Special Intensive Revision for the entire country and also issued instructions for its immediate implementation in Bihar, stating that the exercise be done before the general elections to the legIsla give assembly, which is schedule for October-November this year. The Order departs from the procedure provided for conduct of SIRs in Rules 25(2), 8 read with Form 4 of the gazetted Rules, and instead has issued a new Enumeration For and new requirements for documents, which are *de hors the* Rules.

The Guidelines attached to the Order also direct appointment and training of Booth Level Officers, and also request coordinated involvement of Booth Level Agents and Local community volunteers to ensure broad coverage and support, aiming to reach even the most remote electors in the state.

24.06.2025 It appears that District election officials mobilise local volunteers (Anganwadi workers, NCC, NSS, etc.) to assist in distribution, collection, and verification. It is stated that this is not entirely supported by the Rules. There is no background check or credential verifications of these "volunteers". Also the volunteers do not have any experience, nor had time to be properly trained.

- 27.06.2025 It appears that a senior ECI delegation visits Patna to review SIR preparations, emphasising reorganisation of polling stations (~1,200 electors each).
- 28.06.2025 There is Formal launch of SIR across all 243 constituencies, involving ~98,450 BLOs.
- 29.06.2025 SIR at full momentum started by Respondent Nos.1 claims Enumeration forms have As or been distributed to approximately 1 crore electors; over 1.5 lakh BLAs engaged. This rushed exercise is against the Constitution and the RP Act. It is stated that how and when the forms were printed and kept ready by the Respondent No.1 & 2 and what is the process adopted – is seriously to be examined as it affects the most vital pillar of the democracy.
- 30.06.2025 The 2003 electoral roll (4.96 crore voters) is uploaded on the ECI website. Voters who appear on these rolls must fill up the enumeration form and also provide an extract from the rolls reflecting their names and all details. This may present a problem since after the delimitation exercise of 2010, details as reflected on the 2003 rolls may have changed for some voters.
- 01.07.2025 Reports of confusion helplessness amongst voters reported in well regarded newspapers.
- 04.07.2025 EC defends process, citing elimination of ineligible/inactive entries via mandatory documentation for post-2003 voters. However, the background minutes, notes and meetings are not made public.

04.07.2025 EC (Respondent No.1) again changed the rules, causing further confusion and this time stating all names irrespective of underlying documents supporting the form would be included in the draft roll which is to come out on 1.08.2025.

However, to make it to final rolls they would still need the underlying documents – which is the main grievance of the Petitioners herein. The ECI has no such power and the process is exclusionary, rushed and violative of the constitution.

04.07.2025 The Petitioner No.1 sent a representation to the Respondent No1 seeking resolution of the present issue.

SIR is presently undergoing at fast pace overlooking any objections.

05.07.2025 HENCE THIS PRESENT WRIT PETITION

IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION

WRIT PETITION (CIVIL) NO. ____OF 2025
IN THE MATTER OF PUBLIC INTEREST LITIGATION

IN THE MATTER OF:

- People's Union for Civil Liberties 332, Patpar Ganj, Opposite Anand Lok Apartments (Gate No. 2), Mayur Vihar-I, Delhi 110 091 through Dr V. Suresh, General Secretary
- 2. Sarfaraz Uddin, aged 42 years, Son of Shamim Uddin R/o 388-A, 3J, New Patliputra, Phulwari Patna Bihar 800013

... PETITIONERS

VERSUS

- ELECTION COMMISSION OF INDIA
 Through its Chief Election Commissioner
 Nirvachan Sadan, Ashoka Road,
 New Delhi 1100012
- 2. Chief Electoral Officer, Bihar, 7, Sardar Patel Marg, Mangles Road, Patna, Bihar 800015,
- 3. State of Bihar through
 Chief Secretary, Main Secretariat Building,
 Patna-800015
 cs-bihar@nic.in RESPONDENTS

WRIT PETITION UNDER ARTICLE 32 OF THE CONSTITUTION OF INDIA

TO,
THE HON'BLE CHIEF JUSTICE
AND HIS COMPANION JUSTICES OF THE HON'BLE SUPREME
COURT OF INDIA

The humble petition of the petitioner above named

MOST RESPECTFULLY SHOWETH:-

- 1. That the petitioners, being aggrieved by the arbitrary and unconstitutional actions of the respondents, have approached this Hon'ble Court by way of the present Writ Petition under Article 32 of the Constitution of India. The petitioners specifically seek judicial intervention to safeguard fundamental rights that are under imminent threat due to the impugned administrative actions. The petitioners respectfully submit that they are, *inter alia*, challenging the Note Bearing No. 23/2025-ERS (Vol.II) dated 24.06.2025 issued by Respondent No.1, together with the Order dated 24.06.2025 annexed thereto as Annexure 'A'.
- 1A. That following are the details which the petitioner is required to disclose in the Writ Petition as per Order XXXVIII Rule 12(2) of Supreme Court Rules 2013:
- a) That the petitioner No.1 PUCL is an NGO. The People's Union for Civil Liberties (PUCL) has been instrumental in advocating for mandatory disclosure of criminal antecedents of electoral candidates, which was recognized by the Supreme Court in PUCL v. Union of India. PUCL's sustained public interest litigation led to judicial directives safeguarding citizens' right to food. PUCL's investigative reports on custodial torture, fake encounters, bonded labour, and communal violence have spurred legal interventions. PUCL continues to elevate public discourse through publications legal and advocacy, strengthening democratic accountability and constitutional morality. The PAN Number of PUCL is and its The email of last Annual TOTAL Income was and phone number is PUCL is

Petitioner No.2 is National Organising Secretary for Bihar and a resident of State of Bihar and his PAN is and annual total income is about For this petition, his email and phone is and phone number is

- b) That the Petitioner No.1 vide its representation dated 04.07.2025 approached Respondent No.1 prior to filing the present Public Interest Litigation.
- That cause of action for filing the present Writ Petition under Article 32 of the Constitution of India arises from the gross and continuing violation of Part III rights. The impugned proposed SIR across the country, as well as the ongoing Bihar SIR process violates Article 14 (equality) by creating arbitrary procedural barriers that discriminate against marginalized communities, Article 19 (freedom of choice and expression) by restricting the right to vote through exclusionary practices, and Article 21 (life and liberty) by denying due process in electoral participation without proper justification.
- d) The nature of injury caused or likely to be caused to the public is the impugned SIR process demonstrates a troubling illegal shift from the constitutional mandate of inclusive voter registration to a focus on disqualifications and exclusions. Rather than ensuring that all eligible citizens are included in electoral rolls, the process appears designed to create barriers and identify grounds for removing voters from existing rolls. The compressed timeline makes it impossible to meet the standards of accuracy and completeness required under the Registration of Electors Rules, 1960, and established by judicial precedents regarding electoral roll preparation.

- e) That there is no personal interest involved in the present matter.
- f) That the petitioners have not been involved in any kind of civil, criminal or revenue litigation with regard to the issues raised by them and as such have no legal nexus with the issue involved in the Public Interest Litigation.
- 2. That followings are the facts and circumstances which lead the petitioners to file present Writ Petition:-
- 2.1. The ECI issued a Press Note (No. ECI/PN/233/2025) on 26th June 2025 announcing a special intensive revision (SIR) of the electoral rolls in Bihar. The press note categorically stated that "booth Level Officers (BLOs) shall be conducting house-to-house surveys for verification during the process of this intensive revision". Such an exercise is covered under Rule 25(2) read with Rule 8 and Form 4 provided for in The Registration of Electors Rules, 1960. ("the Rules"). [Annexure I for Rule 8 and Form 4]. A true copy of the Registration of Electors Rules, 1960. ("the Rules") dated 10.11.1960 is annexed herewith and marked as ANNEXURE P-1 (Page Nos. 27 to 80).
- 2.2. However on the same date letter No.23/2025-ERS (Vol.II), the ECI's letter issued to the Bihar Chief Electoral Officer lays down a slightly different process for enumeration, which is a significant departure from Rules 25(2) read with Rule 8 and Form 4. It states that instead of the BLO's conducting a survey [as per Rule 8 and Form 4], the BLOs shall a) **distribute** Enumeration Form to all existing electors (in duplicate) through House to House visit; b) guide the public on filling up Enumeration Form, and c) **collect** Enumeration Forms from the public, along with required documents, or the public can

also upload Enumeration Forms and documents online. The "Enumeration Form" also varies significantly from Form 4 as prescribed in the Rules. This short-cut, which shifts the onerous burden of filling up forms and collecting documents on to voters may have been done due to paucity of time, but it remains de hors the Rules. [Annexure II for EF and Letter to Bihar CEO]. A true copy of letter No.23/2025-ERS (Vol.II) dated 24.06.2025 is annexed herewith and marked as ANNEXURE P-2 (Page Nos. 81 to 99). A true copy of the Press Note (No. ECI/PN/233/2025) dated 24th June 2025 is annexed herewith and marked as ANNEXURE P-3 (Page Nos. 100 to 103).

- 2.3. That, if the ECI is itself having to curtail prescribed procedures to battle against time, it does raise fears that in focusing exclusively on finding reasons for disqualifications, the primary responsibility under Article 326 to include all adult voters, especially those from the social and economic margins would be compromised.
- 2.4. The time prescribed in the ECI directive is 90 days from the start to the end of the process, that is, from the date of distribution of the Enumeration Forms (EF) to their collection, verification, creation of draft rolls, raising of claims and objections, decisions on said claims and objections, appeal and the publication of the Final Electoral Roll on 30.09.2025. Moreover, a mere 35 days is given from the time of distribution of the EF to the publication of the draft rolls. In this time, hurriedly gathered and mostly untrained BLOs have to work with some of the most marginalized, often illiterate voters numbering according to the ECI's own estimates up to 7.9

- crores (4.96Cr are existing electors and 2.94Cr. new voters), in an admittedly 'document scarce' state.
- 2.5. By the ECI's own estimates at least 4.96Crore EF have to be distributed, supervised, collected and verified. Since the qualifying date of 01.01.2003, when the last SIR was held, there has also been an extensive delimitation exercise, such that the details of booths etc. as reflected in the 2003 electoral roll may not match the current status of existing voters, leading to a further requirement of detailed cross-matching. An additional 2.94Crore Form 6 have also to be verified (other estimates put this number at 4.74 Cr; See Rahul Shastri, "Voter Verification Drive in Bihar: too little time, too many Point", hurdles: Data The Hindu, July 1, 2025: https://www.thehindu.com/data/voter-verification-drive-inbihar-too-little-time-too-many-hurdles/article69756972.ece. A true copy of the news article dated 01.07.2025 is annexed herewith and marked as ANNEXURE P-4 (Page Nos. 104 to **109).** News Reports suggest that on July 1st 2025 1 crore forms had been distributed. [Indian Express, July 1, 2025; https://indianexpress.com/article/india/intensive-electoralroll-revision-booth-officers-fan-out-across-bihar-hand-outforms-to-1-crore-voters-10098406/]. A true copy the Indian Express News Article dated 01.07.2025 is annexed herewith and marked as **ANNEXURE P-5** (Page Nos. 110 to 113).
- 2.6. The ECI's letter dated 24th June 2025 also includes "training guidelines' for this exercise. Para 1(c) states that "CEO shall also ensure that all the posts of EROs/ AEROs/ BLOs/Supervisors are filled and requisite training and orientation including training on the latest IT process and systems is completed well in time." This has led to

indiscriminate and hurried appointments (whereas, earlier the task was done by teachers and librarians, with proper training, this time all kinds of contractual workers have been pulled in without any previous experience or training). The allocated time for training of lakhs of BLOs is 6 days as per the directive. [Annexure II] Reportedly, there are still large scale vacancies, even as hurried appointments are being made. It is not surprising then that there is mass confusion on the ground, and nobody, including BLOs seem to have any clear answers. ["Confusion reigns as Bihar's SIR gets underway", The Hindu, 2nd 2025; July https://www.thehindu.com/news/national/bihar/realitycheck-many-bihar-voters-cannot-read-special-intensiverevision-forms-do-not-have-any-documents-listed-byeci/article69760627.ece A true copy of the Hindu coverage dated 02.07.2025 is annexed herewith and marked as ANNEXURE P-6 (Page Nos. 114 to 117).

2.7. That, as a result, existing and prospective electors in Bihar are in a state of confusion. The right to vote, with conditions, is a constitutional right. In the event, such ruptures have to be explained in terms of Article 14 and must be tested for manifest arbitrariness. The Supreme Court of India in <u>K.S. Puttaswamy</u> v. <u>Union of India</u>, [(2019) 10 SCC 1, para 147] has laid down the proportionality test, which states that action must be in pursuance of a legitimate aim, b) <u>must bear a rational nexus to achieving the legitimate aim</u> c) <u>must be the least restrictive way of achieving the aim</u> and d) must be proportionate.

II. AMBIGUITIES THAT NEED IMMEDIATE CLARIFICATIONS

- 2.8. That it is stated that the ECI directive divides people into two categories: "existing electors" who are to simply fill the Enumeration Forms (EF) together with an extract of their details in the 2003 electoral rolls, and "new voters", who have to submit Form 6 or Form 8. [Paras 3 and 4 of the 24.06.25 **notification**]. Furthermore, the notification also states that voters who have been added to the 2003 electoral rolls through the annual processes of revisions and updating are also "existing electors" as they are reflected in the mother roll. The revisions and updates between 2003-2025 have merged into the 2003 rolls. [Paras 13, 15 of the notification]. Thus for all "existing voters", who are to fill identical EFs, which exempt them from supplying any extra documents, it would be sufficient to provide the extract of the 2003 rolls (as it exists on 06.01.2025, together with the annual processes of special summary revisions, updates. Read with Proviso to Section 21(3) of the Representation of the People Act, 1950 "the Act")). However, there have been cases where BLOs are unsure of procedure and have refused to accept filled EFs even from per-2003 voters, without "requisite documents".
- 2.9. The ECI has announced an SIR for Bihar. The SIR was earlier a five-yearly exercise, but in 2003-2004, after digitisation of the rolls, it was discontinued as constant electronic revisions and modifications were made possible. Summary revisions were still undertaken to streamline and update the rolls by taking into account deaths/ migrations/ duplications. Given the immediate digital access, the need for such a resource-intensive and cumbersome SIR is not made clear. There are already provisions in the Act and in the Rules to weed out individual disqualified electors from the rolls Under

Section 22, Rule 21A and Form 7. The process of disqualification, either on an objection raised by a third party, or even suo motu is detailed. Thus an entire SIR to look for disqualified electors, from amongst those existing electors who have already been verified and enrolled by proper procedure seems unnecessary. In any case, there is no legislative vacuum when it comes to prescribing the procedure for an SIR. It is laid down in Rule 8 and Form 4. Can the EF/ process of enumeration and verification depart from procedure laid down? – AND THE ANSWER is evidently "No". Any society, governed by the rule of law cannot permit such a departure.

2.10. The ECI issued a comprehensive 409 page "Manual on Electoral Rolls" in March 2023. Para 2.5 at Page 14 mentions amendments formally made and notified to the "Forms for statutory claims and objections". It states: "On 30th December 2021, the Ministry of Law, Govt. of India, on the recommendation of the Commission, notified the amendments in the Representation of the People Act, 1950. Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised." The amended Form 6 for addition of new electors is also provided as Annexure at Page 246. It is identical to the one now available on the Bihar Election Commission Website. [Annexure IV]. The amended Form 6 allows for submission of Aadhar Cards as documentary proof. The amended Form 6 does not ask for "proof of birth of parents". This would make the requirement of "self-attested declaration", "non acceptability of Aadhar cards" and "additional proof of birth of parents" de hors the Rules. A true

copy of the relevant extract of the Manual dated nil is annexed herewith and marked as **ANNEXURE P-7 (Page Nos. 118 to 121)**

III. BROADER ISSUES WITH THE PROPOSED EXERCISE

- is such that the Election Commission has been tasked primarily with ensuring the right to vote for all adult citizens of India. It is incumbent upon the ECI to ensure that those with 'document deficits', or other vulnerabilities relating to access (to technology, ability to fill forms, be physically present on multiple occasions) do not get left out of the process. The primary responsibility is to be inclusive and ensure universal adult franchise. The process of disqualifications may begin once an equitable and fair process has been applied to create a mother roll. The process of testing for disqualifications is not meant to take primary place at the cost of equitable enumeration. It is on this premise that those without documents, or any place of residence have also been included in the rolls.
- 2.12. That it is stated that Article 324 has to be read with Articles 327 and 328, which give powers to the Parliament and to legislative assemblies respectively to make laws enabling the EC to do its duties under Article 324. The powers of the EC are thus circumscribed by laws made by Parliament. The scheme of The Representation of the People Act, 1950 and the Registration of Electors Rules, 1960 makes the process of preparation of electors rolls intimate, home-based, as opposed to being 'document heavy' and impersonal. It is envisioned in a way where EC leads the process and takes the responsibility of including electors, especially those without proper

documents and those on the social-economic margins through a process of introducing a home-based verification. It relies on the human touch and not on impersonal documentation. Also the burden of including people in the electoral rolls is with the EC. In one fell stroke, this executive order inverts the whole process - the burden of inclusion is shifted on to the marginalized voter, and also made document-centred.

- 2.13. That the Petitioner No.1 vide its representation dated 04.07.2025 approached Respondent No.1 prior to filing the present Public Interest Litigation. A true copy of the representation dated 04.07.2025 is annexed herewith and marked as **ANNEXURE P-8 (Page Nos. 122 to 138).**
- 2.14. That on 04.07.2025 ECI (Respondent No.1) again changed the rules, causing further confusion and this time stating all names irrespective of underlying documents supporting the form would be included in the draft roll which is to come out on 1.08.2025. However, to make it to final rolls they would still need the underlying documents which is the main grievance of the Petitioners herein. The ECI has no such power and the process is exclusionary, rushed and violative of the constitution. A true copy of the clarification dated 04.07.2025 is annexed herewith and marked as **ANNEXURE P-9 (Page No. 139).**

2.15. That: Section 13A provides as under:

13A. Chief electoral officers.—(1) There shall be for each State a chief electoral officer who shall be such officer of Government as the Election Commission may, in consultation with that Government, designate or nominate in this behalf.

(2) Subject to the superintendence, direction and control of the Election Commission, the chief electoral officer shall supervise the preparation, revision and correction of all electoral rolls in the State under this Act.

That it is also relevant that the people of Bihar, for whom the democracy functions are fearing rejection and it is reported by one of the voters that "The BLO (booth level officer) has told me that if I get a residence or caste certificate before July 25, my ... form can be filled.". That in a country where red tapism reigns and bureaucratic machineries move slow, the voter's rights cannot be defeated in this manner. A true copy of the Newspaper Article dated 04.07.2025 is annexed herewith and marked as **ANNEXURE P-10 (Page Nos. 140 to 147).**

- 3. That the balance of convenience is in favour of the petitioners and ends of justice shall suffer if the relief as prayed is not granted.
- 4. That to the best knowledge of the petitioner no petition praying for similar relief as prayed in the present petition has been filed or pending before this Hon'ble Court.

GROUNDS

- A. BECAUSE, Article 324(1) of the Constitution of India gives the responsibility for "superintendence, direction and control of the preparation of electoral rolls" to the Election Commission of India (EC). Article 326 *first* declares that there shall be universal adult suffrage for all citizens of India, before it mentions disqualifications from the right to be registered.
- B. BECAUSE, the scheme of Article 324, read with Articles 326,327 and 328 is such that the EC has been tasked primarily

with enabling the right to vote for all adult citizens of India. It is incumbent upon the EC to ensure that those with 'document deficits', or other vulnerabilities relating to access and resources, do not get left out of the process.

- C. BECAUSE, the EC's primary responsibility is to be inclusive and ensure universal adult suffrage. The test for disqualifications may begin once an equitable and fair process has been applied to create a universal roll, and that process for disqualification is also well-prescribed in law.
- D. BECAUSE, the process of testing for disqualifications is not meant to take primary place at the cost of equitable enumeration. It is on this premise that those without documents, including those without any fixed place of residence have also been included in the rolls earlier.
- E. BECAUSE, the potential disenfranchisement of eligible voters without due process violates the liberty interest in political participation that is protected under Article 21;
- F. BECAUSE, the process denies voters adequate notice of the changed procedures, reasonable opportunity to comply with new requirements, and fair consideration of their eligibility, thereby violating the principles of natural justice that are integral to Article 21.
- G. BECAUSE, Article 324 has to be read together with Articles 327 and 328, which give powers to the parliament and to legislative assemblies respectively to make laws enabling the EC to do its duties under Article 324. The powers of the EC are thus circumscribed by laws made by Parliament. The scheme of The Representation of the People Act, 1950 ("the Act") and

the <u>Registration of Electors Rules</u>, 1960 ("**the Rules**") makes the process of preparation of electors rolls personal, homebased, as opposed to being 'document heavy' and impersonal. It was envisioned in a way where EC leads the process and takes the responsibility of including electors, especially those without proper documents and those on the socio-economic margins through a process of introducing a home-based verification.

- H. BECAUSE, the process relies on home-based contextual understanding and assessments before inclusion and not on impersonal documentation. Also the burden of including people in the electoral rolls is with the EC. In one fell stroke, the EC's executive order inverts the whole process the burden of inclusion is shifted on to the marginalized voter, and also made document-centred.
- I. BECAUSE, this is no small inversion, which is sought to be achieved through an executive order, and in breach of statute. The shifting of the burden of voter authentication onto the citizens, and to view every citizen with suspicion until proven otherwise, is a breach of the constitutional spirit, and also in direct contravention of the statutory scheme to which the EC is bound.
- J. BECAUSE, the EC issued a Press Note (No. ECI/ PN/ 233/ 2025) on 24th June 2025 announcing a special intensive revision (SIR) of the electoral rolls in Bihar. The press note categorically stated that "booth Level Officers (BLOs) shall be conducting house-to-house surveys for verification during the process of this intensive revision". Such a proposal is more in conformity with the scheme of The Registration of Electors Rules, 1960 ("the Rules"), which envisions a human, home-

based verification led by registration officers, BLOs or other officials. Such an exercise is covered under Rule 25(2) read with Rule 8 and Form 4 of the Rules.

- K. BECAUSE, however, on the same date letter No.23/2025-ERS (Vol.II) was issued by the EC to the Bihar Chief Electoral Officer laying down а slightly different process enumeration, which is a departure from Rules 25(2) read with Rule 8 and Form 4. It states that instead of filling out Form 4, in a home-based survey facilitated by the BLO, as was the earlier practice, and as per Rules 25(2) and 8, the BLOs shall now a) distribute Enumeration Form to all existing electors (in duplicate) through House to House visit; b) guide the public on filling up Enumeration Form, and c) collect Enumeration Forms from the public, along with required documents, or the public can also upload Enumeration Forms documents online. The "Enumeration Form" varies significantly from Form 4 as prescribed in the Rules. This short-cut, which shifts the onerous burden of filling up forms and collecting documents on to voters may have been done due to paucity of time, but it remains de hors the gazetted Rules made under Section 28 of the Act. Annexure II Letter which also includes Copy of the Enumeration Form
- L. BECAUSE, if the EC is itself having to curtail prescribed procedures through executive orders, and possibly due to paucity of time, it does raise fears that in focusing exclusively on finding reasons for disqualifications, the primary responsibility under Article 326 to include all adult voters, especially those from the social and economic margins would be compromised.

- M. Because realizing the logistical difficulties, even while claiming that everything is moving as per schedule, the EC issued another press note on 04.07.2025 suggesting that if verification of collected forms is not completed by 1st August 2025, everyone may be included in the draft rolls, and then each name in the draft roll would be put through scrutiny. It just pushes the process back but does not address the question of the illegality of the exercise. For every existing elector to be put through a manifestly arbitrary "documents test" amounts to a summary administrative suspension of their constitutional right. The Press Note also mentions that different political parties have appointed Booth Level Agents (BLAs), which vary vastly in numbers, once again implying a complete disbalance in the differential access to voters depending on their political affiliations.
- N. BECAUSE, the above mentioned letter dated 24th June 2025 issued by the EC also includes "training guidelines' for the SIR exercise. Para 1(c) states that "CEO shall also ensure that all the posts of EROs/AEROs/BLOs/Supervisors are filled and requisite training and orientation including training on the latest IT process and systems is completed well in time." This has reportedly led to indiscriminate and hurried appointments (whereas, earlier the task was done by teachers and librarians, with proper training, this time all kinds of contractual workers have been pulled in without any previous experience or training). The allocated time for training of lakhs of BLOs is 6 days as per the directive. Reportedly, there are still large scale vacancies, even as hurried appointments are being made. There is mass confusion on the ground, in Bihar, where this exercise has started, and nobody, including BLOs, seem to

have any clear answers. ["Confusion reigns as Bihar's SIR gets underway",

The Hindu, July 2nd 2025;

https://www.thehindu.com/news/national/bihar/reality-check-many-bihar-voters-cannot-read-special-intensive-revision-forms-do-not-have-any-documents-listed-by-eci/article69760627.ece]["In Village after village in Bihar, a chorus: we only have Aadhar", Indian Express, July 4th 2024; https://indianexpress.com/article/political-pulse/village-bihar-chorus-only-have-aadhaar-how-do-we-get-papers-ec-asking-10105205/]

- O. BECAUSE, the time prescribed in the EC directive for the Bihar SIR is 90 days from the start to the end of the process, that is, from the date of distribution of the Enumeration Forms to an estimated 7.9 crores voters (EF) to their collection, verification, creation of draft rolls, raising of claims and objections, decisions on said claims and objections and the publication of the Final Electoral Roll on 30.09.2025. Moreover, a mere 35 days is given from the time of distribution of the EF to the publication of the draft rolls. In this time, hurriedly gathered and mostly untrained BLOs have to work with some of the most marginalized, often illiterate voters numbering according to the EC's own estimates up to 7.9 crores (4.96Cr are existing electors and 2.94Cr. new voters), in an admittedly 'document scarce' state.
- P. BECAUSE, by the EC's own estimates at least 4.96 Crore EF have to be distributed, supervised, collected and verified. An additional 2.94 Crore Form 6 have also to be verified (other estimates put this number at 4.74 Cr; Rahul Shastri, "Voter Verification Drive in Bihar: too little time, too many hurdles:

Data Point", The Hindu, July 1, 2025; https://www.thehindu.com/data/voter-verification-drive-in-bihar-too-little-time-too-many-hurdles/article69756972.ece

- Q. BECAUSE, news reports suggest that on July 1st 2025 1 crore out of the proposed 4.96 crore forms had been distributed. There is no clarity in the wake of such form distribution. [Indian Express, July 1, 2025; https://indianexpress.com/article/india/intensive-electoral-roll-revision-booth-officers-fan-out-across-bihar-hand-out-forms-to-1-crore-voters-10098406/]
- R. BECAUSE, there are reliable studies to show that Bihar is amongst the most "document scarce" states in the country. Of the list of 11 documents suggested as 'proof of citizenship' (a requirement of proof that is completely outside the requirements in the applicable Rules), the first relates to an identity/ pension card of a government undertaking or a PSU. As per the 2022 caste census, less than 2% Biharis of voting age have government jobs. Another requirement is a birth certificate. As per the National Family Health Survey-3, 2.8% of Bihar's population born between 2001 and 2005 possess birth certificates. For those born before 2001, the percentage would be even lesser. Another option is the passport, which only about 2.4% Biharis possess. Yet another option is a matriculation certificate. The National Family Health Survey -2 and National Family Health Survey-5, around 45-50% of 18-40 year olds are matriculation. There is a substantial percentage gap between male and female matriculates. Another document is a forest rights certificate, but the share of scheduled tribes in Bihar is 1.3% and of those only a minuscule number actually dwell in forests. Next is an OBC,

SC or ST certificate. Data from the India Human Development Survey-2 shows that in 2011-12 about 16% Biharis had caste certificates, which would roughly be one in four households belonging to any one of the categories. No upper caste would possess such a certificate. Another requirement is presence in the NRC or the family register, neither of which is applicable to Bihar. The final suggestion is a land/house allotment certificate by the government. However, no such scheme is given to beneficiaries of schemes such as PM Awas Yojana. It is not entirely clear who is given such certificates and what percentage of the population, if any at all, would be covered by it. [Rahul Shastri, "Voter Verification Drive in Bihar: too little time, too many hurdles: Data Point", The Hindu, July 1, 2025; https://www.thehindu.com/data/voter-verification-drive-in-bihar-too-little-time-too-many-hurdles/article69756972.ece

S. Because Para 5(b) of the "detailed guidelines" that are part of the EC Order dated 24th June 2025 also state that if electoral registration officers are not satisfied with the documents supplied, they may delete the electors name from the rolls, and also report him to the competent authority for being a suspected foreigner. On the one hand, being on the electoral rolls is not a guarantee of citizenship and leaves existing electors vulnerable to repeated scrutiny like in the present SIR, while on the other hand, inability to provide the ever-changing documentary requirements could make a person's name not only liable to be deleted from the electoral rolls, but also be treated as a 'suspected foreigner'. Such a direction is draconian, completely arbitrary and in excess of the constitutional mandate.

- T. BECAUSE, as a result existing and prospective electors in Bihar, where the executive order is first being implemented, are in a state of confusion. The right to vote, with conditions, is a constitutional right. A breach of such a right, through executive overreach, has to be tested for manifest arbitrariness in terms of Article 14. The Supreme Court of India in K.S. Puttaswamy v. Union of India, [(2019) 10 SCC 1, para 147] has laid down the proportionality test, which states that action must be in pursuance of a legitimate aim, b) must bear a rational nexus to achieving the legitimate aim c) must be the least restrictive way of achieving the aim and d) must be proportionate. In the event, none of these conditions are met. The EC directive of 24th June 2025 is an executive overreach into the legislative field, where there is in fact clear law and procedure laid down.
- U. BECAUSE, the SIR was earlier a five-yearly exercise, with the aim of updating the records with respect to deaths, migrations, and also new additions to the electoral rolls. In 2003-2004, after digitisation of the rolls, SIRs were discontinued since they were considered resource intensive, without serving any special purpose, since with digitisation of rolls, constant electronic revisions and modifications were already made possible. Summary revisions were still undertaken to streamline and update the rolls by taking into account deaths/migrations/ duplications. Given the immediate digital access, the need for such a resource-intensive and cumbersome SIR is not made clear.
- V. BECAUSE, in revision regard be had to Section 16(2) which provides "(2) The name of any person who becomes so disqualified after registration shall forthwith be struck off the

electoral roll in which it is included". It means that there is no "qualifier" to *first* prove that one is not disqualified. There is a presumption of eligibility. Process of disqualification may take place once a person is on the rolls, and only as per Section 22 and Rule 21A.

- W. BECAUSE, there are already provisions in the Act and in the Rules to weed out individual, disqualified electors from the rolls Under Section 22, Rule 21A and Form 7. The process of disqualification, either on an objection raised by a third party, or even suo motu is detailed. Thus an entire SIR, which first puts properly verified, existing voters' status in suspension, reverifies their credentials, making such verification completely document-centred, and attempts a de novo preparation of rolls, only to look for "disqualified electors" is overbroad, wasteful and unnecessary.
- X. BECAUSE, the EC directive divides people into two categories: "existing electors" who are to simply fill the Enumeration Forms (EF) together with an extract of their details in the 2003 electoral rolls, and "new voters", who have to submit Form 6 or Form 8. [Paras 3 and 4 of the 24.06.25 Letter/ Directive]. Furthermore, the notification also states that voters who have been added to the 2003 electoral rolls through the annual processes of revisions and updating are also "existing electors" as they are reflected in the mother roll. The revisions and updates between 2003-2025 have merged into the 2003 rolls. Paras 13, 15 of the letter/ Directive. Thus for all "existing voters", who are to fill identical EFs, which exempt them from supplying any extra documents, it would be sufficient to provide the extract of the 2003 rolls (as it exists on 06.01.2025, together with the annual processes of special

summary revisions, updates). This understanding is also in keeping with Proviso to Section 21(3) of the Act. However, there have been cases where BLOs are unsure of procedure and have refused to accept filled EFs even from per-2003 voters, without "requisite documents". Thus the haphazard, undefined process has led to the de facto suspension of status of existing voters.

- Y. BECAUSE, the EC has accepted extracts of the "2003 electoral roll", together with the EF as the requisite documents from existing voters for their re-entry into the new revised list of 01.07.25. However, there was a delimitation exercise undertaken in 2007, which led to major changes in the booth numbers for voters as detailed in the 2003 electoral rolls. Thus the rolls may not reflect the changes in details between 2003-2007, leading to more complications due to mis-match and once again voters' a status under suspicion purely due to bureaucratic complications.
- Z. BECAUSE, the proposed SIR exercise, which is resource intensive, and sets out no clear legitimate aim, is additionally causing disproportionate harm to existing electors, who have already been verified and enrolled by proper procedure.
- AA. BECAUSE, there is no legislative vacuum when it comes to prescribing the procedure for an SIR. The proposed method is contrary to the procedure laid down in law under Rules 25(2), read with Rule 8 and Form 4 of the gazetted Rules.
- BB. BECAUSE, the EC issued a comprehensive 409 page "Manual on Electoral Rolls" in March 2023. Para 2.5 at page 14 lists out amendments formally made and notified to the "Forms for statutory claims and objections". It states: "On 30th December

Ministry of Law, 2021, theGovt. of India, the on recommendation of the Commission, notified the amendments in the Representation of the People Act, 1950. Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised." The amended and thus notified Form 6 for addition of new electors is also provided as Annexure at Page 246. It is identical to the one now available on the Bihar Election Commission Website. The thus notified Form 6 allows for submission of Aadhar Cards as documentary proof. Also, the amended Form 6 does not ask for "proof of birth of parents". A mere declaration of citizenship on the form itself is considered sufficient. This would make the requirement of "self-attested declaration", "non acceptability of Aadhar cards" and "additional proof of birth of parents" as required by the EC's order of 24th June 2025 de hors the Rules.

- CC. BECAUSE, the EC Order and letter dated 24th June 2025 deserves to be quashed for being manifestly arbitrary. It is also contrary to Article 327 read with the Act and the Rules, and the impugned orders are beyond the powers of Respondent Nos.1 &2;
- 5. That petitioner has not filed any other petition in this Court or in any other Court praying similar relief.

PRAYER

In view of the foregoing, the Petitioner most respectfully prays that this Hon'ble Court may be pleased to:

a) Call for records and issue a writ, order or direction in the nature of certiorari quashing the Direction/Note Bearing No.

23/2025-ERS (Vol.II) dated 24.06.2025 issued by Respondent

No.1 (including the Order dated 24.06.2025 annexed thereto

as Annexure 'A')

b) Call for the record and issue a writ, order, or direction in the

nature of Certiorari, quashing and setting aside the Press Note

(No. ECI/PN/233/2025) on 24th June 2025;

c) Pass an order issuing a writ of prohibition restraining the

Respondents from proceeding with Special Intensive Revision

of Electoral Rolls in the State of Bihar as directed vide order

dated 24.06.2025;

d) Pass such other order(s) or direction(s) as this Hon'ble Court

may deem just and proper in the facts and circumstances of

the present case, in the larger interest of environmental

protection, public interest, and the rule of law.

AND FOR THIS ACT OF KINDNESS PETITIONER AS IN DUTY

BOUND SHALL EVER PRAY.

FILED BY;

TALHA ABDUL RAHMAN

ADVOCATE FOR THE PETITIONER

Drawn By:

Shahrukh Alam Talha Abdul Rahman Shantanu Singh

DRAWN ON: 04.07.2025 FILED ON: 05.07.2025

IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION WRIT PETITION (CIVIL) NO. OF 2025

IN THE MATTER OF:

PEOPLE'S UNION FOR CML LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS.

... RESPONDENTS

AFFIDAVIT

I, V Suresh, aged about 66 years,

duly

authorized representative of the Petitioner No.1, being its General Secretary, presently in Chennai, do hereby solemnly affirm and state on oath as under:

- I am the General Secretary and duly authorised representative of the Petitioner No.1 in the above-mentioned matter, and as such, I am well conversant with the facts and circumstances of the instant case and hence competent to swear and present affidavit
- 2. That I have read and understood the contents of the Synopsis and List of Dates (Pages B to I), Writ Petition (Pages 1 to ²⁴ and Para 1 to ⁵ ____), I.A. and the contents of the same are true and correct to my knowledge and based on the records of the case.

3. I further state that all the Annexures to this Writ Petition are true copies

of their respective originals.

Dr. V.SURESH,
General Secretary,
People's Union for Civil Literate (Ptop.

VERIFICATION

Verified at Chennai on this the 04th day of July, 2025 that the contents of paragraph 1 to 3 of the above affidavit are true and correct to the best of my knowledge and belief and no part thereof is false and nothing material has been concealed therefrom.

DÉPONENT

Dr. V.SURESH,
General Secretary,
People's Union for Civil Liberties (PUCL)

S. No. 3230 Dated 04-07-25

Authorised U/S 4(1) of the notaries act 53 of 1952 & rule 8(1)(4) of the

Notary rules 1956

IN THE SUPREME COURT OF INDIA
CIVIL ORIGINAL JURISDICTION
WRIT PETITION (CIVIL) NO. OF 2025

IN THE MATTER OF:

PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS

... RESPONDENTS

AFFIDAVIT

I, Sarfaraz Uddin, aged about 42 years,

presently in Patna,

Bihar being the Petitioner No.2 do hereby solemnly affirm and state on oath as under:

1. I am the Petitioner No.2 in the above-mentioned matter, and as such,

am well conversant with the facts and circumstances of the instant

ase and hence competent to swear and present affidavit

2. That I have read and understood the contents of the Synopsis and List Kuman Chara 1 to 5) Act 17459, I.A. and the contents of the same are true and correct to my

showledge and based on the records of the case.

copies of their respective originals.

DEPONENT

VERIFICATION

Verified at on this the 4th day of July 2025 that the contents of paragraph 1 to 3 of the above affidavit are true and correct to the best of my knowledge and belief and no part thereof is false and nothing material

has been concealed therefrom.

DEPONENT

Who is identify by Sri. Advocate solemnly affirmed and declere before me

Neelam Kumari Notery Public Advocate Signed/ITI in my Presence

GOVERNMENT OF INDIA

MINISTRY OF LAW

(Department of Legal Affairs)

NOTIFICATION

New Delhi, the 10th November, 1960

In exercise of the powers conferred by section 28 of the Representation of the People Act, 1950 (43 of 1950), and in supersession of the Representation of the People (Preparation of Electoral Rolls) Rules, 1956, the Central Government, after consulting the Election Commission, hereby makes the following rules, namely:—

THE REGISTRATION OF ELECTORS RULES, 1960¹

PART I Preliminary

- **1. Short title and commencement.**—(1) These Rules may be called the Registration of Electors Rules, 1960.
- (2) They shall come into force on the 1st day of January, 1961.
- **2. Definitions and interpretation.**—(1) In these Rules, unless the context otherwise requires,—
 - (a) "Act" means the Representation of the People Act, 1950 (43 of 1950);
 - (b) "declared office" means an office declared by the President to be an office to which the provisions of sub-section (4) of section 20 apply;
 - 2 [(bb) "Electronic Gazette" shall have the same meaning as assigned to it in clause (s) of subsection (1) of section 2 of the Information Technology Act, 2000 (21 of 2000);]
 - ³[(c) "Form" means a Form appended to these Rules and in respect of any constituency, includes a translation thereof in the language or any of the languages in which the electoral roll for that constituency is prepared;]
 - 2 [(cc) "overseas elector" means a citizen of India referred to in section 20A and who is not less than eighteen years of age on the qualifying date;]
 - (d) "registration officer" means the electoral registration officer of a constituency and includes an assistant electoral registration officer thereof;
 - (e) "roll" means the electoral roll for a constituency;
 - (f) "section" means a section of the Act;

 $^{4} ext{*}$ * * * *

(2) The General Clauses Act, 1897 (10 of 1897), shall apply for the interpretation of these Rules as it applies for the interpretation of an Act of Parliament.

PART II

Electoral rolls for Assembly Constituencies

- **3. Meaning of constituency.**—In this Part "constituency" means an Assembly constituency.
- **4. Form and languages of roll**.—The roll for each constituency shall be prepared in such form and in such languages as the Election Commission may direct.
 - **5. Preparation of roll in parts.**—(1) The roll shall be divided into convenient parts which shall be numbered consecutively.
- (2) The last part of the roll shall contain the names of every person having a service qualification and of his wife, if any, who are entitled to be included in that roll by virtue of a statement made under rule 7.
- (3) The names of any person holding a declared office and of his wife, if any, who are entitled to be included in the roll by virtue of a statement made under rule 7 shall be included in the part of the roll, pertaining to the locality in which they would, according to that statement, have been ordinarily resident.
- $^{2}[(3A)]$ The name of every overseas elector who is entitled to be included in the roll under section 20A, shall be included in the part of the roll pertaining to the locality in which his place of residence in India as mentioned in his passport is located.]
 - (4) The number of names included in any part of the roll shall not ordinarily exceed two thousand.

^{1.} Published with the Ministry of Law Notifin. No. S.O. 2750, dated the 10th November, 1960, Gazette of India, Extraordinary, Part II, Section 3(ii), page 633.

^{2.} Ins. by Notifin. No. S. O. 244 (E), dated the 3rd February, 2011 (w.e.f. 10-2-2011).

^{3.} Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966.

^{4.} Cl. (g) omitted, ibid.

- **6. Order of names.**—(1) the names of electors in each part of the roll shall be arranged according to house number, unless the chief electoral officer, subject to any general or special instructions issued by the Election Commission, determines in respect of any part that the alphabetical order is more convenient or that the names shall be arranged partly in one way and partly in the other.
- (2) The names of electors in each part of the roll shall be numbered, so far as practicable, consecutively with a separate series of numbers beginning with the number one.
- **7. Statement under section 20.**—(1) Every person who holds a declared office or has a service qualification and desires to be registered in the roll for the constituency in which, but for holding such office or having such qualification, he would have been ordinarily resident, shall submit to the ¹[registration officer of the constituency], a statement in such one of the ¹[Forms 1, 2, 2A and 3] as may be appropriate.
 - (2) Every statement submitted under sub-rule (1) shall be verified in the manner specified in the Form.
- (3) Every such statement shall cease to be valid when the person making it ceases to hold a declared office or, as the case may be, have a service qualification.
- **8. Information to be supplied by occupants of dwelling-houses.**—The registration officer may, for the purpose of preparing the roll, send letters of request in Form 4 to the occupants of dwelling-houses in the constituency or any part thereof; and every person receiving any such letter shall furnish the information called for therein to the best of his ability.
- ²[8A. Manner of giving notice for registration of persons as overseas electors. —On the commencement of the Representation of the People (Amendment) Act, 2010 (36 of 2010) and at such other times as the Election Commission may direct, the Chief Electoral Officer may, for the purpose of inclusion of names of overseas electors in the roll, make a public notification requesting every person entitled to be registered as an overseas elector under section 20A ³[to make an application under rule 8B] and a copy of such notification shall be forwarded to all foreign missions of the Central Government and also make such further publicity as he may consider expedient and necessary.
- **8B.** Inclusion of names of overseas electors in the rolls. (1) Every overseas elector, who is not otherwise disqualified for registration and is desirous of being registered in the roll for the constituency pertaining to the locality in which his place of residence in India as mentioned in his passport is located, may make an application in Form 6A to the concerned registration officer directly or 4 [electronically or] send the application to him by post.
- (2) The provisions of sub-rules (2), (3) and (4) of rule 13 shall *mutatis mutandis* apply for filing of claims or objections to the inclusion of name or to any particulars of an entry or for transposition of any entry from one place to another in the roll as an overseas elector.
- (3) Every application in Form 6A sent by post shall be accompanied by copies of all the documents mentioned in the said Form ⁵[duly self attested].
- (4) Every application in Form 6A presented in person to the registration officer shall be accompanied by photocopies of all the documents mentioned in the said Form along with originals thereof for verification by the registration officer.
- (5) Where a personal hearing is necessary in respect of any claim for inclusion or objection to the inclusion of name in the roll as an overseas elector, the registration officer may, if considered necessary, designate an official in the Indian Mission in the concerned country for the purpose.]
- **9.** Access to certain registers.—For the purpose of preparing any roll or deciding any claim or objection to a roll, any registration officer and any person employed by him shall have access to any register of births and deaths and to the admission register of any educational institution, and it shall be the duty of every person incharge of any such register to give to the said officer or person such information and such extracts from the said register as he may require.
- **10. Publication of roll in draft.**—As soon as the roll for a constituency is ready, the registration officer shall publish it in draft by making a copy thereof available for inspection and displaying a notice in Form 5—
 - (a) at his office, if it is within the constituency, and
 - (b) at such place in the constituency as may be specified by him for the purpose, if his office is outside the constituency; ⁶[or in the official website of the Chief Electoral Officer of the concerned State:]
 - ²[Provided that where such draft contains names of overseas electors, the copies of such rolls shall also be published in the Electronic Gazette ⁷[or in the official website of the Chief Electoral Officer of the concerned State].]

^{1.} Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966.

^{2.} Ins. by Notifin. No. 244(E), dated the 3rd February, 2011 (w.e.f. 10-2-2011).

^{3.} Ins.by corrigenda, Notifin. No. S. O. 306(E), dated the 9th February, 2011.

^{4.} Ins. by Notifin. No. S.O. 3242(E), dated the 24th October, 2013.

^{5.} Subs. by Notifin. No. S. O. 426(E), dated the 23rd February, 2011.

^{6.} Ins., ibia

^{7.} Ins. by Notifin. No. S. O. 426 (E), dated 23rd February, 2011.

11. Further publicity to the roll and notice.—The registration officer shall also—

- (a) make a copy of each separate part of the roll, together with a copy of the notice in Form 5 available for inspection at a specified place accessible to the public and in or near the area to which that part relates;
 - (b) give such further publicity to the notice in Form 5 as he may consider necessary; and
- (c) supply free of cost two copies of each separate part of the roll to every political party ¹[for which a symbol has been exclusively reserved in the State] by the Election Commission.
- ²[12. Period for lodging claims and objections.—Every claim for the inclusion of a name in the roll and every objection to an entry therein shall be lodged within a period of thirty days from the date of publication of the roll in draft under rule 10, or such shorter period of not less than fifteen days as may be fixed by the Election Commission in this behalf:

Provided that the Election Commission may, by notification in the Official Gazette, extend the period in respect of the constituency as a whole or in respect of any part thereof.]

13. Form for claims and objections.—(1) Every claim shall be—

- (a) in Form 6; 3 [and]
- (b) signed by the person desiring his name to be included in the roll; ⁴***

4* * * *

- (2) Every objection to the inclusion of a name in the roll shall be—
 - (a) in Form 7; 3 [and]
 - (b) preferred only by a person whose name is already included in that roll; 4***

- (3) Every objection to a particular or particulars in an entry in the roll shall be—
 - (a) in Form 8; and
 - (b) preferred only by the person to whom that entry relates.
- ⁵[(4) Every application for transposition of an entry from one part to another part of the roll shall be in Form 8A.]
- **14. Manner of lodging claims and objections.**—Every claim or objection ⁶[or application for correction of particulars or transposition of entries] shall—
 - (a) either be presented to the registration officer or to such other officer as may be designated by him in this behalf; or
 - (b) be sent by 7*** [post to the registration officer; or]
 - ⁶[(c) be submitted electronically to the registration officer.]

15. Procedure of designated officers.—(1) Every officer designated under rule 14 shall—

- (a) maintain in duplicate a list of claims in Form 9, a list of objections to the inclusion of names in ⁹[Form 10,] a list of objections to particulars in Form 11 ¹⁰[and a list for transpositions of entries in Form 11A]; and
 - (b) keep exhibited one copy of each such list on a notice board in his office.
- (2) Where a claim or objection ¹⁰[or application for correction of particulars or transposition of entries] is presented to him, he shall, after complying with the requirements of sub-rule (1), forward it with such remarks, if any, as he considers proper to the registration officer.

^{1.} Subs. by Notifin. No. S.O. 2791, dated the 24th November, 1961 for "to which a symbol has been allotted".

^{2.} Subs. by Notifin. No S.O. 35(E), dated the 21st January, 1977, for rule 12.

^{3.} Ins. by Notifin. No. S.O. 817(E), dated the 25th October, 1993.

^{4.} The word "and" and cl. (c) omitted, ibid.

^{5.} Ins. by Notifin. No. S.O. 934(E), dated the 18th August, 2003.

^{6.} Ins. by Notifin. No. S.O. 3242(E), dated 24th October, 2013.

^{7.} The word "registered" omitted by Notifin. No. S.O. 3661, dated the 12th October, 1964.

^{8.} Subs. by Notifin. No. S.O. 3242(E), dated 24th October, 2013, for "post to the registration officer.".

^{9.} Subs., ibid, for "Form 10 and".

^{10.} Ins., ibid.

16. Procedure of registration officer.—The registration officer also shall—

- (a) maintain in duplicate the ¹[four lists in Forms 9, 10, 11 and 11A], entering thereon the particulars of every claim or objection ²[or application for correction of particulars or transposition of entries] as and when it is received by him whether directly under rule 14 or on being forwarded under rule 15; and
 - (b) keep exhibited one copy of each such list on a notice board in his office:
- ³[Provided that where any claim or objection relates to registration of a person as an overseas elector, a list of such claim or objection shall be exhibited on the notice board in his office and shall also be published in the Electronic Gazette ⁴[or in the official website of the Chief Electoral Officer of the concerned State] in such form as the Election Commission may direct.]
- **17. Rejection of certain claims and objections.**—Any claim or objection which is not lodged within the period, or in the form and manner, herein specified, shall be rejected by the registration officer.
- **18.** Acceptance of claims and objections without inquiry.—If the registration officer is satisfied as to the validity of any claim or objection, he may allow it without further inquiry after the expiry of one week from the date on which it is entered in the list exhibited by him under clause (b) of rule 16:

Provided that where before any such claim or objection has been allowed, a demand for inquiry has been made in writing to the registration officer by any person, it shall not be allowed without further inquiry.

- **19. Notice of hearing claims and objections.**—(1) Where a claim or objection is not disposed of under rule 17 or rule 18, the registration officer shall—
 - (a) specify in the list exhibited by him under clause (b) of rule 16, the date, time and place of hearing of the claim or objection; and
 - (b) give notice of the hearing—
 - (i) in the case of a claim to the claimant in Form 12;
 - (ii) in the case of an objection to the inclusion of a name, to the objector in Form 13 and to the person objected to in Form 14; and
 - (iii) in the case of an objection to a particular or particulars in an entry, to the objector in Form 15.
- (2) A notice under this rule may be given either personally or by registered post or by affixing it to the person's residence or last known residence within the constituency.
- **20.** Inquiry into claims and objections.—(1) The registration officer shall hold a summary inquiry into every claim or objection in respect of which notice has been given under rule 19 and shall record his decision thereon.
- (2) At the hearing, the claimant or, as the case may be, the objector and the person objected to and any other person who, in the opinion of the registration officer, is likely to be of assistance to him, shall be entitled to appear and be heard.
 - (3) The registration officer may in his discretion—
 - (a) require any claimant, objector or person objected to, to appear in person before him;
 - (b) require that the evidence tendered by any person shall be given on oath and administer an oath for the purpose.
- **21. Inclusion of names inadvertently omitted.** -⁵[(1)] If it appears to the registration officer that owing $^{6}***$ to inadvertence or error during preparation, the names of any electors have been left out of the roll and that remedial

^{1.} Subs. by Notifin. No. S.O. 3242(E), dated 24th October, 2013, for certain words.

^{2.} Ins.. ibid.

^{3.} Ins. by Notifin. No. S. O. 244(E), dated 3rd February, 2011 (w.e.f. 10-2-2011).

^{4.} Ins. by Notifin. No. S. O. 426 (E), dated 23rd February, 2011.

^{5.} Rule 21 renumbered as sub-rule (1) of that rule by Notifin. No. S.O. 3661, dated the 12th October, 1964.

^{6.} Certain words omitted, ibid.

action should be taken under this rule, the registration officer shall—

- (a) prepare a list of the names and other details of such electors;
- (b) exhibit on the notice board of his office a copy of the list together with a notice as to the time and place at which the inclusion of these names in the roll will be considered, and also publish the list and the notice in such other manner as he may think fit; and
- (c) after considering any verbal or written objections that may be preferred, decide whether all or any of the names should be included in the roll.
- ¹[(2) If any statements under rule 7 are received after the publication of the roll in draft under rule 10, the registration officer shall direct the inclusion of the names of the electors covered by the statements in the appropriate parts of the roll.]
- ²[21A. Deletion of names.—If it appears to the registration officer at any time before the final publication of the roll that owing to inadvertence or error or otherwise, the names of dead persons or of persons who have ceased to be, or are not, ordinarily residents in the constituency or of persons who are otherwise not entitled to be registered in that roll, have been included in the roll and that remedial action should be taken under this rule, the registration officer, shall—
 - (a) prepare a list of the names and other details of such electors;
 - (b) exhibit on the notice board of his office a copy of the list together with a notice as to the time and place at which the question of deletion of these names from the roll will be considered, and also publish the list and the notice in such other manner as he may think fit; and
 - (c) after considering any verbal or written objections that may be preferred, decide whether all or any of the names should be deleted from the roll:

Provided that before taking any action under this rule in respect of any person on the ground that he has ceased to be, or is not, ordinarily resident in the constituency, or is otherwise not entitled to be registered in that roll, the registration officer shall make every endeavour to give him a reasonable opportunity to show cause why the action proposed should not be taken in relation to him.]

22. Final publication of roll.—(1) The registration officer shall thereafter—

- (a) prepare a list of amendments to carry out his decisions under rules 18, 20, ³[21 and 21A] and to correct any clerical or printing errors or other inaccuracies subsequently discovered in the roll; ⁴***
- (b) publish the roll, together with the list of amendments, by making a complete copy thereof available for inspection and displaying a notice in Form 16 at his office ⁵[Provided that where the roll contains the name of any overseas elector the same shall also be published in the Electronic Gazette ⁶[or in the official website of the Chief Electoral Officer of the concerned State]] ⁷[and]
- 7 [(c) subject to such general or special directions as may be given by the Election Commission supply, free of cost, two copies of the roll, as finally published, with the list of amendments, if any, to every political party for which a symbol has been exclusively reserved by the Election Commission.]
- (2) On such publication, the roll together with the list of amendments shall be the electoral roll of the constituency.

^{1.} Ins. by Notifin. No. S.O. 3661, dated the 12th October, 1964.

^{2.} Subs. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987, for rule 21A.

^{3.} Subs. by Notifin. No. S.O. 1519, dated the 25th April, 1968, for "and 21".

^{4.} The word "and" omitted by Notifin. No. S.O. 233(E), dated the 31st March, 1984.

^{5.} Ins. by Notifin. No. S. O. 244 (E), dated the 3rd February, 2011.

^{6.} Ins.by Notifin No. S. O. 426 (E), dated the 23rd February, 2011.

^{7.} Ins. by Notifin. No. S. O. 233(*E*), dated the 31st March, 1984.

- ¹[(3) Where the roll (hereafter in this sub-rule referred to as the basic roll), together with the list of amendments, becomes the electoral roll for a constituency under sub-rule (2), the registration officer may, for the convenience of all concerned, integrate, subject to any general or special directions issued by the Election Commission in this behalf, the list into the basic roll by ²[incorporating inclusion of names, amendment, transposition or deletion of entries in the relevant parts of the basic roll itself] in the relevant parts of the basic roll itself, so, however, that no change shall be made in the process of such integration in the name of any elector or in any particulars relating to any elector as given in the list of amendments.]
- **23. Appeals from orders deciding claims and objections.**—(1) An appeal shall lie from any decision of the registration officer under rule 20, ³[rule 21 or rule 21A] to such officer of Government as the Election Commission may designate in this behalf (hereinafter referred to as the appellate officer):

Provided that an appeal shall not lie where the person desiring to appeal has not availed himself of his right to be heard by, or to make representations to, the registration officer on the matter which is the subject of appeal.

- (2) Every appeal under sub-rule (1) shall be—
 - (a) in the form of a memorandum signed by the appellant, and
- (b) presented to the appellate officer within a period of fifteen days from the date of announcement of the decision or sent to that officer by registered post so as to reach him within that period.
- (3) The presentation of an appeal under this rule shall not have the effect of staying or postponing any action to be taken by the registration officer under rule 22.
- (4) Every decision of the appellate officer shall be final, but in so far as it reverses or modifies a decision of the registration officer, shall take effect only from the date of the decision in appeal.
- (5) The registration officer shall cause such amendments to be made in the roll as may be necessary to give effect to the decisions of the appellate officer under this rule.
- **24.** Special provision for preparation of rolls on redelimitation of constituencies.—(1) If any constituency is delimited a new in accordance with law and it is necessary urgently to prepare the roll for such constituency, the Election Commission may direct that it shall be prepared—
 - (a) by putting together the rolls of such of the existing constituencies or parts thereof as are comprised within the new constituency; and
 - (b) by making appropriate alterations in the arrangement, serial numbering and headings of the rolls so compiled.
- (2) The roll so prepared shall be published in the manner specified in rule 22 and shall, on such publication, be the electoral roll for the new constituency.
- ⁴[24A. Special provision for preparation of rolls of pre-delimited constituencies. —(1) Notwithstanding anything contained in rule 24, if the electoral roll of any constituency prior to the last delimitation is required to be prepared urgently, the Election Commission may direct that it shall be prepared—
 - (a) by putting together the rolls of the new delimited constituencies or relevant parts thereof corresponding to the areas as were comprised within the pre-delimited constituency; and
 - (b) by making appropriate alterations in the arrangement, serial numbering, headings, etc., of the roll so prepared.
- (2) The roll so prepared shall be published in the manner specified in rule 22, and shall, on such publication, be the roll for pre-delimited constituency concerned.]

^{1.} Ins. by Notifin. No. S.O. 1033, dated the 12th March, 1970.

^{2.} Subs. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987, for certain words.

^{3.} Subs. by Notifin. No. S.O. 1519, dated the 25th April, 1968 for "rule 21".

^{4.} Ins.by Notifin. No. S. O. 1219 (E), dated the 15th May, 2009 (w.e.f. 15-5-2009).

- **25.** ¹[**Revision of rolls**].—(1) The roll for every constituency shall be revised under sub-section (2) of section 21 either intensively or summarily or partly intensively and partly summarily, as the Election Commission may direct.
- (2) Where the roll or any part thereof is to be revised intensively in any year, it shall be prepared afresh and rules 4 to 23 shall apply in relation to such revision as they apply in relation to the first preparation of a roll.
- (3) When the roll or any part thereof is to be revised summarily in any year, the registration officer shall cause to be prepared a list of amendments to the relevant parts of the roll on the basis of such information as may be readily available and publish the roll together with the list of amendments in draft; and the provisions of rules ²[8A] to 23 shall apply in relation to such revision as they apply in relation to the first preparation of a roll.
- (4) Where at any time between the publication in draft of the revised roll under sub-rule (2) or of the roll and list of amendments under sub-rule (3) and the final publication of the same under rule 22, any names have been directed to be included in the roll for the time being in force under section 23, the registration officer shall cause the names to be included also in the revised roll unless there is, in his opinion, any valid objection to such inclusion.
- **26.** ³[Correction of entries and inclusion of names in electoral rolls].— 4 [(1) Every application under section 22 or sub-section (1) of section 23 shall be made in duplicate in such one of the Forms 5 [6, 6 [6A],7, 8 and 8A as may be appropriate $^{7}***$]:

⁸[Provided that the statements in Forms 2, 2A and 3, from persons having service qualifications, received after the final publication of the electoral roll shall be deemed to be the applications under sections 22 and 23 ⁷***].

 $^{8}[(1A)]$ Every such application as is referred to in sub-rule (1) shall be presented to the registration officer in such manner as the Election Commission may direct.]

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- (3) The ¹⁰*** registration officer shall, immediately on receipt of such application, direct that one copy thereof be posted in some conspicuous place in his office together with a notice inviting objections to such application within a period of seven days from the date of such posting.
- ¹¹[(4) The registration officer shall, as soon as may be after the expiry of the period specified in sub-rule (3), consider the application and objections thereto, if any, received by him and shall, if satisfied, direct the inclusion, deletion, correction or transposition of entries in the roll, as may be necessary:

^{1.} Subs. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987, for the marginal heading "Annual revision of rolls".

^{2.} Subs. by Notifin. No. S. O. 244 (E), for "9", dated the 3rd February, 2011 (w.e.f. 10-2-2011)

^{3.} Subs. by Notifin. No. S.O. 2315, dated the 21st September, 1961, for the marginal heading "Inclusion of names in electoral rolls".

^{4.} Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966, for sub-rule (1).

^{5.} Subs. by Notifin. No. S.O. 934(E), dated the 18th August, 2003.

^{6.} Ins.by Notifin. No. S.O. 244(E), dated the 3rd February, 2011 (w.e.f. 10-2-2011).

^{7.} Certain words and sub-rules (2) and (2A) omitted by Notifin. No. S.O. 537(E), dated the 22nd July, 1992.

^{8.} Ins. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987.

^{9.} Sub-rule (1B) omitted by Notifin. No. S.O. 817(E), dated the 25th October, 1993.

^{10.} Certain words omitted by Notifin. No. S.O. 3874, dated the 15th December, 1966.

^{11.} Subs. by Notifin No. S. O. 814(E), dated the 3rd September, 1987, for sub-rule (4).

Provided that when an application is rejected by the registration officer, he shall record in writing a brief statement of his reasons for such rejections.]

- ¹[27. Appeals under section 24 of the Act.—(1) Every appeal under clause (a) of section 24 of the Act shall be—(a) in the form of a memorandum signed by the appellant;
 - (b) accompanied by a copy of the order appealed from; and
- (c) presented to the district magistrate, or additional district magistrate or executive magistrate or district collector or an officer of equivalent rank as may be notified in the Official Gazette by the Election Commission, within the period of fifteen days of the order appealed from or sent by registered post so as to reach him within that period:

Provided that such magistrate, collector or officer may condone the delay in presentation of the appeal to him, if he is satisfied that the appellant had sufficient cause for not presenting it within the specified time.

- (2) Every appeal under clause (b) of section 24 of the Act shall be—
 - (a) in the form of a memorandum signed by the appellant;
 - (b) accompanied by a copy of the order appealed from; and
- (c) presented to the chief electroral officer within a period of thirty days from the date of the order appealed from or sent by registered post so as to reach him within that period:

Provided that the chief electoral officer may condone the delay in presentation of the appeal to him, if he is satisfied that the appellant had sufficient cause for not presenting it within the specified time.

- (3) For the purposes of sub-rule (1) and sub-rule (2), an appeal shall be deemed to have been presented when the memorandum of appeal is delivered by, or on behalf of, the appellant to the concerned magistrate, collector, officer or, as the case may be, the concerned chief electoral officer, or to any other officer appointed by him in this behalf.]
- **28.** Identity cards for electors in notified constituencies 2*** .—(1) The Election Commission may, with a view to preventing impersonation of electors and facilitating their identification at the time of poll, by notification in the Official Gazette of the State, direct that the provision of this rule shall apply to 3 [any such constituency or part thereof] as may be specified in the notification.
- (2) The registration officer for such notified constituency shall, as soon as may be, after the issue of the notification under sub-rule (I), arrange for the issue to every elector of an identity card prepared in accordance with the provisions of this rule.

^{1.} Subs. by Notifin. No. S.O. 3242(E), dated the 24th October, 2013, for rule 27.

^{2.} Certain words omitted by Notifin. No. S.O. 1505, dated the 21st April, 1969.

^{3.} Subs., *ibid.*, for certain words.

- (3) The identity card shall—
 - (a) be prepared in duplicate;
- (b) contain the name, age, residence and such other particulars of the elector as may be specified by the Election Commission:
- (c) have affixed to it a photograph of the elector which shall be taken at the expense of the Government; and
 - (d) bear the facsimile signature of the registration officer:

Provided that if the elector refuses or evades to have his photograph taken, or cannot be found at his residence by the official photographer in spite of repeated attempts, no such identity card shall be prepared for the elector and a note of such refusal or evasion or that the elector could not be found at his residence in spite of repeated attempts shall be made in the copy of the roll maintained by the registration officer.

(4) One copy of the identity card prepared under sub-rule (3) shall be retained by the registration officer and the other copy shall be delivered to the elector to be kept by him for production at the time of poll.

¹[PART III

Electoral rolls for Parliamentary constituencies in the Union territory of Delhi

29. Rolls for the Parliamentary constituencies in the Union territory of Delhi.— The provisions of Part II shall apply in relation to parliamentary constituencies in the Union territory of Delhi as they apply in relation to assembly constituencies.]

PART IV

Electoral rolls for Council constituencies

- **30.** Rolls for local authorities' constituencies.—(1) The roll for every local authorities' constituency shall be prepared and maintained in such form, manner and language or languages as the Election Commission may direct.
- (2) The provisions of ²[rule 26 except sub-rules (3) and (4) thereof and rule 27] shall apply in relation to local authorities' constituencies as they apply in relation to assembly constituencies:

Provided that an application for the inclusion of a name shall be made in Form 17:

³[Provided further that where an application referred to in sub-rule (1) of rule 26 is received by the electoral registration officer, he shall refer such application to the chief executive officer, of the local authority concerned and on receipt of information in relation thereto from the chief executive officer, the electoral registration officer shall act in accordance with clause (d) of sub-section (2) of section 27.]

- **31. Rolls for graduates' and teachers' constituencies.**—(1) The roll for every graduates' or teachers' constituency shall be prepared in such form, manner and language, or languages as the Election Commission may direct.
 - (2) The roll shall be divided into convenient parts which shall be numbered consecutively.

^{1.} Subs. by Notifin. No. S.O. 2577, dated the 6th September, 1963, for Part III.

^{2.} Subs. by Notifin. No. S.O. 3661, dated the 12th October, 1964, for "rules 26 and 27".

^{3.} Subs. by Notifin. No. S.O. 814 (E), dated the 3rd September, 1987, for the second proviso.

(3) For the purpose of preparing the roll the registration officers shall, on or before the 1st ¹[October], issue a public notice calling upon every person entitled to be registered in that roll to send to, or deliver at his office before the 7th day of ¹[November] next following an application in Form 18 or Form 19, as the case may be, for inclusion of his name:

²[Provided that for the purpose of preparing the roll for the first time for the Legislative Council of the State of Madhya Pradesh, the references to the 1st October and the 7th day of November shall be construed as references to the 31st December, 1966 and the 7th day of February, 1967, respectively.]

(4) The said notice shall be published in two newspapers having circulation in the constituency and republished in them once on or about the 15th ¹[October] and again on or about the 25th ¹[October]:

²[Provided that in relation to the preparation of the roll for the first time for the Legislative Council of the State of Madhya Pradesh, the references to the 15th October and the 25th October shall be construed as references to the 15th January and 25th January, 1967, respectively.]

- ³[(4A) The provisions of sub-rule (3) and sub-rule (4) shall apply in relation to revision of the roll for every graduates' or teachers' constituency under sub-section (2) (a) (ii) of section 21 of the Act as they apply in relation to the preparation of such roll subject to the modification that references to the 1st October and the 7th day of November in sub-rule (3) and references to the 15th October and 25th October in sub-rule (4) shall be construed respectively as references to such dates, as may be specified by the Election Commission in relation to each such revision.]
- (5) The provisions of rules 10 to 27 except clause (c) of sub-rule (I) and clause (c) of sub-rule (I) of rule 13 shall apply in relation to graduates' and teachers' constituencies as they apply in relation to assembly constituencies:

Provided that a claim or an application for the inclusion of a name shall be made in Form 18 or Form 19 as may be appropriate.

4* * * * *

PART V

Preservation and disposal of Electoral Rolls

- ⁵[32. Custody and preservation of rolls and connected papers.— After final publication of a roll on its revision,—
 - (a) one authenticated printed copy of the roll shall be retained with the registration officer till at least one year after such final publication of roll after the next intensive revision, or summary revision, as the case may be;
 - (b) one authenticated printed copy of the roll shall be retained with the district election officer as a permanent record;
 - (c) one copy of the roll in electronic form shall be retained in the office of the district election officer as a permanent electronic record;
 - (d) extra copies of the roll may be disposed of, with the prior approval of the Election Commission, as soon as may be, after the next revision is completed;
 - (e) all other papers relating to revision of the roll, such as the enumeration pads, copies of the roll used for house-to house verification, manuscripts prepared on the basis thereof, claims and objections and applications for correction of entries and transposition of entries (Forms 6, 6A, 7, 8 and 8A), and all papers connected with their disposal, shall be retained at least for three years after the completion of the next intensive revision or summary revision, as the case may be.

^{1.} Subs. by Notifin. No. S.O. 2315, dated the 21st September, 1961.

^{2.} Ins. by Notifin. No. S.O. 3963, dated the 24th December, 1966.

^{3.} Ins. by Notifin. No. S.O. 1127, dated the 1st April, 1967.

^{4.} Second proviso omitted by Notifin. No. S.O. 814(E), dated the 3rd September, 1987.

^{5.} Subs. by Notifin. No. S.O. 3242(E), dated the 24th October, 2013, for rule 32.

Explanation.— For the purposes of this rule, the expression "electronic form" and "electronic records" shall have the same meaning assigned to them, respectively, in clauses (r) and (t) of section 2 of the Information Technology Act, 2000 (21 of 2000).]

- **33.** Inspection of electoral rolls and connected papers.—Every person shall have the right to inspect the election papers referred to in rule 32 and to get attested copies thereof on payment of such fee as may be fixed by the chief electoral officer.
- **34.** Disposal of electoral rolls and connected papers.—(1) The papers referred to in rule 32 shall, on the expiry of the period specified therein, and subject to such general or special directions, if any, as may be given by the Election Commission in this behalf, be disposed of in such manner as the chief electoral officer may direct.

²[PART VI

Miscellaneous

35. Use of old Forms.—If, at any time, during a period of six months from the date on which any amendment to a form for making any claim, objection or other application to the registration officer under these rules takes effect, a person makes, such claim, objection or, as the case may be, other application in the Form as it stood before such amendment, the registration officer shall deal with such claim, objection or other application and he may, for this purpose, require such person, by notice in writing, to furnish such additional information (being the information which would have been furnished if the amended Forms had been used) within such reasonable time as may be specified in the notice.]

^{1.} Sub-rule (2) of rule 34 omitted by Notifin. No. S.O. 3242(E), dated the 24th October, 2013.

^{2.} Ins. by Notifin. No. S.O. 1128(E), dated the 29th December, 1987.

FORM 1

(See rule 7)

Statement as to place of Ordinary Residence by a Person holding a Declared Office

Full name	
¹ [Father's/Mother's/Husband's name]	
Office held	
would have been ordinarily resident at (full post	and that but for my holding the above-mentioned office, I tal address)
	agedyears, ordinarily resides with me
This cancels any previous statement as to place	of ordinary residence made by me.
Place	
Date	Signature

Subs. by Notifin. No. S.O. 303(E), dated the 8th May, 1993, for certain words.
 Ins. by Notifin. No. S.O. 2315, dated the 21st September, 1961.

¹[FORM 2 (See rule 7)

Statement as to place of Ordinary Residence by a member of the Armed Forces

I hereby declare that I am a c been ordinarily resident at—	itizen of India and that but for my service in the Armed Forces I would h
House No	
Street/Mohalla	
Locality	
Town/Village	
Post Office	
Police Station	
Tehsil/Taluka	
District	
State	
My full name	
Service No	Rank
Service/Corps/Regiment	
Name and address of record office	
Age last birthday	years.
*I further declare that my w ordinarily resides with me and is a citizen	ifeyears, n of India.
This cancels any previous state	ment as to ordinary place of residence made by me.
Date20 .	(Signature)
Record Office Folio No Place Date	Verified and found correct (Signature) (Designation) Officer-in-charge, Records.
	(For use in the Election Office) Statement received on the 199 .
Registered in the electoral	roll for theAssembly Constituency (No). Serv
voters' part, at S. No	² [Electoral Registration Officer].]
*Delete if not applicable.	

^{1.} Subs. by Notifin. No. S.O. 3667, dated the 12th October, 1964, for Form 2.

^{2.} Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966, for "Chief Electoral Officer".

Registration of Electors Rules, 1960 (Statutory Rules and Order)

¹[FORM 2A (See rule 7)

Statement as to place of Ordinary Residence by a member of an armed police force of a State, who is serving outside that State

mentioned below, I would have been ordinarily resident	at:—
House No	
Street/Mohalla	
Locality	
Town/Village	
Post Office	
Police Station	
Tehsil/Taluka	
District	
State	
My full name	nk
Buckle No	
Name of armed police force	
Name and address of the officer of the Commandant	
Age last birthday	years.
*I further declare that my wife ordinary reside with me and is a citizen of India.	years,
This cancels any previous statement as to ordin	ary place of residence made by me.
Date20 .	(Signature)
*Delete if not applicable. Commandant's Office	Verified and found correct
Folio No	(Signature)
Place Date	(Designation) Commandant.
	the Election Office) ved on the20 .
	neAssembly Constituency (No). Service
Date20	² [Electoral Registration Officer].]

^{1.} Ins. by Notifin. No. S.O. 4371, dated the 21st October, 1964.

^{2.} Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966, for "Chief Electoral Officer".

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 3

(See rule 7)

Statement as to place of Ordinary Residence by a person employed under the Government of India in a post outside India

Full name	
¹ [Father's/Mother's/Husband's name]	
Ageyears.	
Description of post	
held outside India	
I further declare that my wife with me 2 [and is a citizen of India].	(name)agedyears, ordinarily resides
This cancels any previous statement as to place of ordi	nary residence made by me.
Place	Signature
Date	Verified
	Signature
	Designation of the Head of Office
Place Date	
(For use in	the Election Office)
Statement received on the199 .	
Registered in the electoral roll (No). Service voters' part, at S.No	
Date	³ [Electoral Registration Officer].

Subs. by Notifin. No. S.O. 303(E), dated the 8th May, 1993, for certain words.
 Ins. by Notifin. No. S.O. 2315, dated the 21st September, 1961.
 Subs. by Notifin. No. S.O. 3874, dated the 15th December, 1966, for "Chief Electoral Officer".

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 4

(See rule 8)

		Letter of request	
		Letter of request	Place
			Date
То			
The	occupant of.		
Sir/Madam,			
taken in hand.	It will greatly fa		ency in which you are residing has been aplete the statement below after reading the tt.
			Electoral Registration Officer of the
		As	ssembly Constituency.
		STATEMENT	
	Names and pe	articulars of adult citizens ordinarily resid	ding in the above premises
Name of citizen	Particulars as to	¹ [Father or Mother or Husband]	² [Age on 1 st January/April, 19]
1.			
2. 3.			
3. 1			
4. 5.			
6.			
7.			
etc.			Signature

INSTRUCTIONS

- 1. Enter the names of all persons who have completed ²[18 years of age on or before the 1st of January/April] of this year and who are ordinarily residing in the premises.
- 2. Only the names of these who are citizens of India should be entered.
- 3. Enter against Serial No. 1 in the first column, the name of the head or other senior member of the family, provided he or she has the qualifications mentioned in paragraphs 1 and 2 above.
- 4. "Ordinarily residing" does not mean that the person should be actually in the house when you are filling in the form. The persons who normally live in the house should be included even though they may be temporarily absent, e.g., on a journey or on business or in hospital. On the other hand, a guest or visitor, who normally lives elsewhere but happens to be in the house at the time should not be included.
- 5. All ordinary residents of the house should be included, whether they are members of the family or not. But do not enter the name of any person who is a member of the Armed Forces of India or is employed under the Government of India in a post outside India or the name of such person's wife if she ordinarily resides with him.
- 6. In the case of every male citizen, enter in the second column the name of his father preceded by the words "son of".
- 7. In the case of every female citizen, enter in the second column-
 - (i) the name of the husband preceded by the words "wife of", if she be married;
 - (ii) the name of the late husband preceded by the words "widow of", if she be a widow; and
 - (iii) the name of the ¹[Father or Mother] preceded by the words "daughter of", if she be unmarried.
- 8. In the third column, enter the age of the citizen as accurately as possible, giving only the number of complete years and ignoring the months. ³[Note: For preparation/revision of rolls in 1989, omit "January" and retain "April". For preparation/revision of rolls in any other year, omit "April" and retain "January"].
- 1. Subs. by Notifin. No. S.O. 303(E), dated the 8th May, 1993, for certain words.
- 2. Subs. by Notifin. No. S. O. 409(E), dated the 6th June, 1989, for certain words.
- 3. Ins., *ibid*.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

¹¹[FORM 5

(See rule 10)

Notice of publication of electoral roll in draft

То		
	The Electors of the	constituency.
Electors office ho	Notice is hereby given that the electoral roll has been prepared in accordance Rules, 1960, and a copy thereof is available for inspection at my office ours.	
	The qualifying date for the preparation of the electoral roll is	
	If, with reference to the above said qualifying date, there be any claim for the any objection to the inclusion of name or any objection to particulars in any perfore the	entry, it should be lodged
address	Every such claim or objection should either be presented in my office or to given below so as to reach me not later than the aforesaid date.	or sent by post to the
	E	Electoral Registration Officer,
		(Address)]
Date		

-

 $^{^{1}\,}$ Subs. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987, for Form No. 5.

A ®_			¹ ELEC	ΓΙΟΝ C	OMMI	SSION OF INI	OIA			
113				FOR				cknowled	gement No	
		(To be filled by office)								
The same of the sa				(Se	ee Rule	es 13(1) and 26) of Regist	ration of I	Electors Rule-1960	
Application for Inclusion of Name in Electoral Roll for First time Voter OR on Shifting from One Constituency to Another										
Constituency.	istori og rvan			,01 1 01 5		, 0.0.		0 0		
- · · · · · · · · · · · · · · · · · · ·										
To, The Electoral I	Registration	Officer,								
•••••		•••••		Assen	ıbly / l	Parliamentary	Consititu	iency	SPACE FOR PASTING	
I request that my nar							(Tick	-	ONE RECENT	
appropriate box)									PASSPORT SIZE	
As a first time voter	·	due to shift	fting froi	n anoth	er con	stituency			PHOTOGRAPH (3.5	
Particulars in suppor	t of my clain	for inclusi	on in the	electora	l roll a	re given below	:-		CM X 3.5 CM)	
Mandatory Particu	<u>lars</u>								SHOWING FRONTAL	
(a) Name									VIEW OF FULL FACE	
(h) C (if)	1								WITHIN THIS BOX	
(b) Surname(if any)										
(c) Name and surnan	ne of									
Relative of Applicar										
(d)]	it [see item									
(d) Type of Relation			Father [Mothe	er 🔲 H	Iusband [Wife Other	
(Tick appropriate box)										
(e) Age [as on 1 st Jar		nt calendar	•	Ye	ears		Months [
year							L			
	•									
(f) Date of Birth (in l	DD/MM/YY	YY format)	(if know	n)						
(g) Gender of Applicant (Tick Male Female Third Gender										
appropriate box)				<u> </u>]			
(h)Current address where applicant is ordinarily resident House No.										
Street/Area/Locality										
Succe rate a Locality										
Town/Village										
Post Office							Pin			
1 Ost Office							Code			
District						State/UT	Code			
						State/O1				
(i) Permanent address	s of	House								
applicant		No.								
Street/Area/Locali										
ty										
Town/Village										
Post Office							Pin			
1 ost office							Code			
District						State/UT	0040			
	1									
(j)EPIC No. (if issue	d)									
Optional Particular										
(k) Disability (if any		al impairm	ent 🗀	Speech	& hea	ring disability	Loc	omotor di	sability Other	
(Tick appropriate		ar mipamin		Speccii	~ iica	ing disability		omotor un		

 $^{^{1}}$ Subs by notifin. No. S.O. 2968 (E), dated the 16^{th} September for Forms 6, 6A, 7, 8 and 8A.

(l) Email id (option	al)																				
(m) Mobile No. (op	tional)]								
DECLARATION - (i) I am a citizen of Village/Town (ii) I am ordinarily in the citizen of Village/Town (iii) I have not applied *(iv) My name has not applied *(iv) My name may have that the same may be * strike off the option Address of earlier per House No. Town/Village Post Office	I hered India an resident ed for the ot alrea e been in e delete on not ap	ad place	ce of n addre usion en incl tate in that riate	ny birth Dist ess giv of my h luded i luded i which elector	h is trict en at (name i n the c ttoral i I was ral rol		ove elect ral i or naril	since (date (date toral roll for OH	e, mon l roll f or this R	Sto th, yet or an or ar earlie g fron ity	ate ar). y otheny oth	er con. er ass he add	stituen embly, Co lress n	icy. / pa onst nent	arliam tituen tioned	nentar _y				eque	est
										PII	n Cou	1		<u> </u>				<u> </u>			
District I am aware that making a statement or declaration which is false and which I know or believe to be false or do not believe to be true, is punishable under section 31 of the Representation of the People Act, 1950 (43 of 1950). Place																					
Remarks of Field Level Verifying Officer:																					
Details of action taken (To be filled by Electoral Registration Officer of the constituency)																					
The application of Sinclusion of name in pursuance of rule 18 Place: Date:	the ele	ctoral	roll ir	i Form	6 has	been	acc	epted ance	l/ rejec	eted. I e 17/2	Detail 20/26(ed rea	sons f	or a	ссер		[unde	er or	in		
Intimation of decision taken (to be filled by Electoral Registration Officer of the constituency and to be posted to the applicant on the address as given by the applicant)																					
The application in F Shri/Shrimati/Kuma Current address who Street/Area/Locality	ri ere appli			narily					se No								be E R A	e affixe lectora egistra uthorit		ie :	
Town/Village																					1
Post Office											Pi C	in ode									

District		State/UT	
	accepted and the name of i/Kumari		
	istered at Serial Noin Part No		of AC
	or the reason		
Date:			Electoral Registration Officer
			Address
×			
	Acknowledgeme	nt/Receipt	
Acknowledge	ement Number		Date
	application in form 6 of Shri / Smt. / Msan refer the Acknowledgement No. to check the status		n].
			Name/Signature of ERO/AERO/BLO

	FORM-6A Acknowledgement No (See Rule-8B of Registration of Electors Rules, 1960) (To be filled by office)							
	Application for Inclusion of Name in Electoral Roll by an Overseas Elector							
Constituency	To, The Electoral Registration Officer, Assembly / Parliamentary PASSPORT SIZE PASTE ONE RECENT PASSPORT SIZE							
mentioned in (j) be								
(a) Name *	FULL FACE WITHIN THIS BOX							
(b)Last Name*								
(c) Name of relative	* Father Mothe Husband Wife							
(d)Last Name of rela								
(e) Date of Birth (do								
(f)Place of Birth	Village/Town							
	District							
	State							
	oss mark in proper box) Male male Gender							
(h) Email id#								
(i) Mobile No.#								
(j) Address in India mentioned in origina								
Street/Area/Locality								
Town/Village								
District	Pin Code							
(k)Details of current								
Passport No.	Date of expiry(dd/mm/yyyy)							
Date of issue(dd/mn								
	f the Country of current residence Visa Number							
Date of issue	Date of expiry							
Type of Visa	Name of issuing Authority							
Type of visa	Name of Issuing Authority							
* To be filled in cap # Optional	pital letters only							
optional								

2. (a) Reason of being		lucation Other(g							
from the place of ordin	nary	Descrip	otion						
residence in India.		,							
(b) Date from which a	absenting from ordinary resider	nce in							
India(dd/mm/yyyy)									
3. Full current Addres	3. Full current Address in the country outside India where House No.								
residing									
Street/Area/Locality									
Town/Village									
State		Country							
Zip Code									
I	hereby declare that to the best	of knowledge and	helief						
	en in this application is true.	of knowledge and	Conci						
	dia by birth / domicile / natura	lisation							
	citizenship of any other count								
			a owing to the reason given in 2(a)						
above, I would have been ordinarily resident at the address given in my Indian Passport, which has been reproduced at 1(j) above.									
1 0,		Registration Officer	through the Indian Mission in the						
			r if I acquire the citizenship of any						
other country.	, and the second se	1	1 1						
•	ediately inform the Electoral R	egistration Officer	through the Indian Mission in the						
	•	_	ss in the country of my residence for						
	•		notice sent to me at the address,						
			according to the records of the						
			tice to me under the Representation						
of the People Act, 1950 and the rules made there under, and that it is my responsibility to keep the									
Electoral Registration Officer informed of my latest residential address in the country of my current									
residence.									
g. If I return to India and become ordinarily resident in India, I shall immediately inform the Electoral									
	of the concerned Assembly/Par		-						
•	or inclusion of my name in the	•	•						
	<u>•</u>		ency Or My name may have been						
			State in which I						
			o, I request that the same may be						
			full address (earlier place of ordinary						
			· •						
	Elector Photo	Identity Card (if is	ssued) Number						
	ate of issue								
j . I have not been issu	ed an EPIC in India/ have been	n issued an EPIC w	which is enclosed with this						
application for cancell									
* *		claration which is	false and which he either knows or						
believes to be false or	r does not believe to be true, i	s punishable under	r section 31 of the Representation of						
the People Act, 1950			-						
Place									

Date	
Signature	
Signature	
Details of action taken	
(To be filled by Electoral Registration Officer of the constituency)	
Application received on	
(D.D. A.D. A.D. M.	•••••
(DD/MM/YYYY)	
The application in Form 6A of Shri/Shrimati/Kumari	•••••
has	
nas	
been (a) Accepted and the name has been registered in the electoral roll of	
(constituency)	
A C N - Devid N -	
at S.NoPart No	
(b) Dejected for the reagen	
(b) Rejected for the reason	
	N (G)
Date:	Name/Signature
	Name/Signature
Date: of ERO/AERO	Name/Signature

Acknowledgement/Receipt						
Acknowledgement Number	Date					
Received the application for inclusion in name of self from Shri / Smt. / N	Ms					
[Applicant can refer the Acknowledgement No. to check the status of application]						
	Name/Signature of ERO/AERO					

FORM-7 Acknowledgement No
(To be filled by office) (See Rules 13(2) and 26) of Registration of Electors Rule-1960
Application for Objecting Inclusion of Name of Other Person / Seeking Deletion of Own Name/Seeking Deletion of Any Other Person's Name in Electoral Roll due to Death/Shifting.
To, The Electoral Registration Officer,
I hereby request that entry relating to name of the person mentioned below is required to be deleted
I request that the entry relating to myself is to be deleted from Electoral Roll
Particulars in support of my objection/deletion are given below:-
Particulars of the applicant
(a) Name
(b) Surname(if any)
(c) Part No. (d) Serial No.
(e) EPIC No. (If issued)
Details of person inclusion of whose name is objected to/whose entry is to be deleted:
(a)Name
(b)Surname(if any)
(c) Part No. (d)Serial No.
(e)EPIC No.(If issued)
(f) Reason(s) for objection/deletion:
<u>Declaration</u> I hereby declare that the facts and particulars mentioned above are true to the best of my knowledge and belief. I am aware that making a statement or declaration which is false and which I know or believe to be false or do not believe to be true, is punishable under section 31 of the Representation of the People Act, 1950 (43 of 1950).
Place
Date
Remarks of Field Level Verifying Officer:

	Det (To be filled by Electoral	tails of action ta Registration O		f the cons	stitue	ency)				
The application of Shri / Shrima to inclusion/	<u>-</u>								objec	eting
seeking deletion of name of Shrithe electoral roll in Form 7 has b										in
Detailed reasons for acceptance given below:	[under or in pursuance of ru	ule 18/20/26(4)]	or rejec	tion [unde	er or	in pursua	nce of	rule 17/2	0/26(4)] are
Place:										
Date:		Signature of	f ERO					Seal o	of the E	RO 🔨
Intimation of decision taken (to address available in the record)	be filled by Electoral Regis	stration Officer of	of the co	nstituency	y and	to be pos	sted to	the appli	cant on	the
The application in Form 7 of Shri/Shrimati/Kumari									to be the E	age Stamp affixed by Electoral stration
Current address where applicant	is ordinarily resident		House	No.						ority at the
Street/Area/Locality									┺	
Town/Village										
Post Office						Pin Code				
District				State/UT	Γ	Couc				
Has been (a) accepted and the na	ame of Shri/Shrimati/Kuma	ıri						has bee	n	
deleted from	Part No		of AC	C No						
(b) rejected for the reason										
Date: Electoral Registration Officer										
Address										
×	<u>Ackn</u>	owledgement/R	Receipt							>
Acknowledgement Number					Dat	te				_
Received the application in form	n 7 of Shri / Smt. / Ms.		r	Applicant	can	refer the	Ackn	owledgo	ment N	o to
check the status of application].			L	тррпсан	call	icici ille	ACKII	owieugei	ment in	J. 10
									e/Signat	

ELECTION COMMISSION OF	INDIA
FORM-8	Acknowledgement No
	(To be filled by office)
(See Rules 13(1) and 26) of Registration o	f Electors Rule-1960
Application for Correction to Particulars Enter	red in Electoral Roll
	SPACE FOR
To, The Electoral Registration Officer,	
Parliamentary Constituency I request that entry relating to myself appearing in the electoral roll the above Con	stituency is not correct and RECENT PASSPORT SIZE PHOTOGRAPH
it should be corrected.	(3.5 CM X 3.5 CM)
(a) Name	SHOWING
(b) Surname(if any)	FRONTAL VIEW OF
(b) Surname(n any)	FULL FACE WITHIN THIS BOX [if
	correction in
	photograph]
(c) Details of registration with electoral roll	
Name of Assembly/ Parliamentary Constituency	
Part No. of Electoral Roll Serial	No. of Electoral Rol
Take 10. of Biccional Non	Total of Electional Ros
(d) EPIC No. (if issued)	
(e) Please tick the entry which is to be corrected	
Name Photograph E	A ss Date irth
Age Name of Relati Type of Relat	Gen
The correct particulars in entry to be corrected are as below:-	
(f) Empilid (antiqual)	
(f) Email id (optional)	
(g) Mobile No. (optional)	
I am aware that making a statement or declaration which is false and which I kno	w or believe to be false or do not believe to be true, is
punishable under section 31 of the Representation of the People Act, 1950 (43 of	
Place	
D.	
Date Applicant	Signature of
Applicant	
Remarks of Field Level Verifying Officer:	

	Details of action taken (To be filled by Electoral Registration Officer of the constituency)							
The application of Shri	/ Shrimati	/ Kumari						
electoral roll in Form 8					for co	orrection of entr	y in the	
Detailed reasons for acc given below:	eptance [ı	under or in pursuance of ru	ule 18/20/26(4)]	or rejection [und	ler or in pursu	ance of rule 17	7/20/26(4)] are	
Place:								
Date:			Signature of	ERO		Seal	of the ERO	
Intimation of decision taken (to be filled by Electoral Registration Officer of the constituency and to be posted to the applicant on the address as available in records/given by applicant)								
The application in Form 8 of Shri/Shrimati/Kumari. Postage Stamp to be affixed by the Electoral Registration.							to be affixed by the Electoral	
	Current address where applicant is ordinarily residence House No. Authority at the						Authority at the time of dispatch	
Street/Area/Locality								
Town/Village								
Post Office					Pin Code			
District				State/U	Т	-		
Has been (a) accepted a	nd the ent	ry at Sr. No		of Part No			of AC	
No		has been mo	dified according	ly				
(b) rejected for the								
reason			• • • • • • • • • • • • • • • • • • • •					
Date:					Electoral R	egistration Offi	cer	
<u>~</u>							√ 2	

Acknowledgement/Receipt							
Acknowledgement Number	Date						
Received the application in form 8 of Shri / Smt. / Ms [Applicant can refer the Acknowledgement No. to check the status of application].							
	Name/Signature of ERO/AERO/BLO						

Alp.		F	FO	ORM-8A	ISSION C	F INDIA		vledgement	(To be filled by office)
Application for Tro	ansposition o	f Entry in Ele							
To, The Electoral Officer,	Registration ry in the elec	toral roll for	the above	mention	Ass	embly / Pa	rliamenta	ry self should	SPACE FOR PASTING ONE RECENT PASSPORT SIZE PHOTOGRAPH (3.5 CM X 3.5 CM)
ordinary residenc				onsutuen	cy becaus	e i nave siin	itea my pr	ace of	SHOWING
Particulars of the	<u>applicant</u>								FRONTAL VIEW OF FULL FACE WITHIN THIS BOX
(a) Name									
(b) Surname(if any	7)								
(c) Part No.			(d) Se	erial					
(e) EPIC No. (if iss	sued)		l .	Į.					
(f) Email id (option	nal)								
(g) Mobile No. (op	otional)								
(h) Current addre	ess of my ord	inary residen	ce where	I have	House	No.			
Street/Area/Localit	ty				<u> </u>	<u> </u>			
Town/Village									
Post Office							Pin Code		
District						State/UT			
	king a stateme section 31 of t	ent or declarat he Representa	ion which	is false a	nd which l	know or bel			knowledge and belief.I not believe to be true, is
Place	•••••								
DateApplicant									Signature of
Remarks of Field	Level Verify	ing Officer:							

	(To be filled by Electo	Details of act ral Registrat		f the (constituen	cy)				
The application of Shri/Shimself/	Smt./Km.				f	or trans	spositio	on of en	try relating	g to
herself/ Shri/ Smt. / Km. accepted/rejected.			ir	the e	lectoral ro	ll in Fo	rm 8A	has bee	n	
Detailed reasons for acco	eptance or rejection [under or in p	oursuance of r	ule 26(4)] are	given	below:					
Place:										
Date:		Signatur	re of ERO					Seal o	f the ERO	
intimation of decision ta address as given by the a	aken (to be filled by Electoral Reg applicant)	istration Offic	cer of the con	stituer	ncy and to	be post	ed to th	ne applio	cant on the	≫
The application in Form Shri/Shrimati/Kumari									Postage S to be affix the Elector Registrati	xed by oral ion
	applicant is ordinarily residence	1	House No.						Authority time of di	
Street/Area/Locality										
Town/Village										
Post Office					Pin Code					
District			State/U	JT		1				
	nd the name of Shri/Shrimati/Kun								Part	
of AC No										
(b) rejected for the reason										
Date:					Elector	al Reg	istratio	n Office	er	
Address										≫
		knowledgem	ent/Receipt							
Acknowledgement Num	ıber				Date _					
	n in form 8A of Shri / Smt. / Msdgement No. to check the status of								[Appl	icant
EDO/AEDO/RIO							Nam	e/Signa	ture of	

¹FORM 8B

(See rule 26)

	Application for deletion of entry in electoral roll																
To,																	
	Electoral Registration Asse		er, Parliamentary [£] /Constitue	ency.													
Sir,																	
I Sul stated her		lating	to the Person named be	elow ii	n the elector	ral roll t	or the	e above (Constituenc	y is 1	requi	red to	be de	eletec	l for the	e reasoi	ns
	of Person whose	1. 7	Γitle ^{\$}	2.	. First and m	niddle n	ame		3. Last n	ame							
entry is t	o be deleted																
			Part number of elector /her name is included.	al rol	l in which	5. Hi that p		serial r	number in	6. 1	Elect	or's P	hoto l	denti	ty Card	d numbe	er
II. (a) De	tails of relation of	7. 7	Γitle ^{\$}		8. First and	l I middle	nam	e		9.	Last	name					
Person w deleted	hose entry is to be Mother/Husband)				5. First and imagic name 7. Eas												
,	(b) Relationship with the Person whose entry is to be deleted. Father/Mother/Husband.																
(b) Relationship with the Person whose entry is to be deleted. Father/Mother/Husband. III. Reasons for objection																	
a)* Death on 10. Day: 11. Month: 12. Year:																	
b)*	No longer ordinaril	y resid	and the second s														
c) *Not entitled to be registered for the reason																	
IV.	a) Objector's deta	ector's details: 16. Title ^s 17. First and middle name 18. Last name															
	19. Sex		20. Part number of el			ch		21. His	/her Serial r	numb	er in	that j	oart :				
	(male/female)		objector's name is in	cluded	1												
b) Detai objector	ls of relation of	22. Ti	itle ^{\$}		23. First	and mi	ddle 1	name	24.	Last	nam	e					
	Mother/Husband)																
c) Relatio	onship with objector	· Fa	nther/Mother/Husband		l .				I								
V. Partic	ulars of place of ord	linary	residence of objector ((Full a	address):												
25. House	e/Door number :																
26. Street	/ Mohalla /Road /Ga	li:															
27. Area/	Locality:																
28. Town	/Village :																
29. Post 0	Office :					3	30. Pi	n Code :									
31. Police	Station :					ı				1	Į.		I	<u>l</u>			
32. Tehsi	l / Taluka [@] :																
33. Block	/Mandal (for Village) @:															
34. Distri	ct:																
May 1 f In case	Sh./Smt./Km./Dr. etc. May not be applicable in Metropolitan Areas In case of Union Territories having no Legislative Assembly and the State of Jammu and Kashmir Strike out the inappropriate alternative																

 $^{^{\}rm 1}$ Subs. By Notifin. No. S.O. 20(E), Dated $31^{\rm st}$ March, 1999.

VI. Details of Objector's Photo Identity Card, if issue	ed, in this or in any other	Constituency
35. Elector's Photo Identity Card number :	,	36. Date of issue :
37. Constituency (Assembly/ [£] Parliamentary Constituency) number:	Name:	
VII. Declaration		
I hereby declare that the facts and particulars mentioned Place : Date :	above are true to the best of	f my knowledge and belief.
I am submitting the application to the Electoral Registra	ation Officer through	
(i) Sh./Smt./Km./ (full name and address)		Signature or thumb impression of objector
Or (ii) in person*, /or (iii) by post*		
		Signature or thumb impression of objector
		Note-Any person who makes a statement or declaration which is fake and which he either knows or believes to be false or does not believe to be true, is punishable under section 31 of the Representation of the people Act, 1950.
		*Strike out the inappropriate alternative.
		^f In case of Union Territories having no Legislative Assembly and the Jammu and Kashmir.
Signature or thumb impression of the person submitted	ting the application.	

For use of registration officer or other officer designated by him

Details of acknowled (To be filled by officer receivin	lgement g the application)
Details of acknowledgement receipt issued to the applicant.	
Receipt number.	Signature of officer Receiving the application
Date of Receipt:	
Remarks, if any, of the Officer receiving the application:	
Application received by :	
Name of Officer:	
Designation *:	
Place :	
Date:	

Receiving the applicantion

Signature of Officer

^{*} Electoral Registration Officer / Assistant Electoral Registration Officer

Details of Action Taken								
(To be filled by F	Electo	ral Registration Officer of t	he Co	ntituer	ncy)			
Revision Identity		Cons	titueno	ey numb	er and name			
The applicant of *Shri/*Smt./*Km			of	entry	Relating to	*Shri/	*Smt./*Km	
*Accepted :								
Under rule 26(4) and relevant entry is deleted in the electoral roll of the Constituency.		Serial number of entry deleted			In par	t number		
* Rejected :								
Rejected, under rule 26(4)								
Detailed reasons for acceptance or rejection [under rule 2	26(4)]:							
• •								
<u> </u>								
			(Seal	of Electo	oral)			
			\	Regist	tration Officer)			
Place:								
Date:								
Sig	gnatur	e of Electoral Registration Office	er					
*Strike out the inappropriate alternative.	-	Ü						

FORM 9

[See rules 15 and 16]
List of applications for inclusion of names received in Form 6

Designated loo identity (wh applications l been receive	ere have	Co	onstituency (Assembly/Parliamentary [£] Constituency): Revision identity									
1. List number	.@	2.	Period of receip	ot of applications (co	over	ed in this	Froi	n date	To date			
		list)					1 1	/ /			
3. Place of hea	ring											
Serial	Date of		Name of	Name of Father		Place o	•	Date of	Time of			
number ^{\$} of	receip	ot	claimant	Mother / Husban		residen	ce	hearing	hearing			
application				and (Relationship)"							
1	2		3	4		5		6(a)	6(b)			
						te of			xhibition at			
			ving no Legislative	Assembly and the		hibition at signated			Registration fice under rule			
State of Jammu ar						signated ation under			5(b)			
[®] For this revision	for this	desig	nated location			e 15(b)		1	,(0)			
* Place, time and	date of he	earing	g as fixed by electo	ral registration officer								
\$ Running serial r designated locatio		to be	e maintained for ea	ch revision for each								
# Give relationshi brackets i.e. (F), (ather	, M=Mother and H	=Husband within								
					<u> </u>							

Continued in page......

1	2	3	4	5	6(a)	6(b)

Page number.....

FORM 10

[See rules 15 and 16]

List of applications for objection to inclusion of names received in Form 7

	Lis	i oj applications	jor objecti	on to mem	sion oj ne	inics rec	circa	tit I OTTIL T		
Designated locations identity (what applications been received)	nere have	Constituency (A	onstituency (Assembly/Parliamentary [£] Constituency): Revision identity:							
1. List numbe	r [@]	2. Period of rec	eipt of app	lications (c	overed in	this	Fron	n date	То	date
		list)						//_		//
3. Place of he	aring* :	_								
Serial number ^{\$} of	Date o	t full) of	Particular	rs of name	objected	Reaso brie:	f for	Date of hearing		Time of hearing*
application		objector	Part number	Serial number	Name in full	obje	ction			
1	2	3	4	5	6	7	7	8(a)		8 (b)
					,					
State of Jammu a	nd Kashn	es having no Legisla nir. designated location.		ly and the	design	ition at nated on unde	E	Date of exhib Electoral Reg Officer's Offi 6(b)	gistra	ation
		earing as fixed by el		tration officer	:.					
\$ Running serial r designated location		to be maintained fo	r each revisio	on for each						
							I			ļ

Continued in page......

1	2	3	4	5	6	7	8(a)	8(b)

Page number.....

Designated location

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 11

[See rules 15 and 16]

List of applications for objection to particulars in entries in electoral roll received in Form 8

applications h	nave	Constituency (As	Constituency	/):		Revisio	n id	entity:				
1. List number	.@	2. Period of rece	ipt of applica	ations (cov	vere	ed in this	Froi	m c	late	То	date	
		list)						_/_	/			
3. Place of hear	ring*:											
Serial number ^{\$} of	Date of receip	full) of		rs of entry	,	Nature objecti	-		Date of hearing		Time of hearing*	
application		elector objecting	Part number	Serial number	r							
1	2	3	4	5		6			7(a)		7(b)	
												_
												_
												_
State of Jammu an	nd Kashm	es having no Legislativ nir. designated location.	ve Assembly ar	nd the	ex de lo	ate of whibition at esignated ocation under the latest	er	O		Reg	istration under rule	
		earing as fixed by elec	toral registration	on officer.								_
	umber is	to be maintained for e										

Continued in page......

1	2	3	4	5	6	7(a)	7(b)
			_		_		

¹FORM 11A

[See rules 15 and 16]

List of applications for transposition of entries in electoral roll received in Form 8A

Designated location identity (where applications have been received)	Constituency (Assembly/Parliamentary [£] Constituency):	Revision	identity:
1. List number [@]	2. Period of receipt of applications (covered in this list)	From date//	To date//_

3. Place of hearing*							
G:-1			Details of person whose entry is to be transposed				
Serial number ^{\$} of applicatio n	Date of receipt	Details of applicant (As given in Part V of Form 8A)	Name of person whose entry is to be transposed	Part/Serial no. of roll in which name is included	EPI C No.	Present place of ordinary residenc e	Date/Time of hearing*
1	2	3	4	5	6	7	8
 [£] In case of Union territories having no Legislative Assembly and the State of Jammu and Kashmir. [@] For this revision for this designated location. * Place, time and date of hearing as fixed by electoral registration officer. \$ Running serial number is to be maintained for each revision for each designated location.] 				design location	tion at	Date of exhibition at Electoral Registration Officer's Office under rule 16(b)	

^{1.} Ins. by Notifin. No. S.O. 3242(E), dated the 24th October, 2013.

FORM 12 [See rule 19(1)(b)(i)] Notice of hearing of a claim

<u>Duplicate</u> (Office Cop		·			
To (Full name ar	nd address o				claimant)
heard at to be present Place Date	notice that your (place) t at the hearing wi	ce:Claim N claim for the inc atO'clock of th such evidence	lusion of your name n theday of as you/may like to a	in the electo 20 . adduce.	ral roll will be
Original		[See rule	RM 12 2 19(1)(b)(i)] earing of a claim		
	ed on the claimant	and	address	of	claimant)
Take atare directed t	o be present at the	im No laim for the inclu O'clock o	sion of your name in the	n the electoral day o	roll will be heard f20 . You
				Electoral Re	gistration Officer.
	Fied that the not name) pers	Received notice of	of the date of hearing nant has been duly ion on residence.		Claimant ne thisday
Date					Serving Officer.

N.B.—If this notice is served by post, attach the receipt here.

FORM 13

[See rule 19(1)(b)(ii)]

Notice to the objector

		site to the control of the control o
Duplicate		
(Office Copy	·)	
To		
(Full name a	and address of obj	jector)
Reference:		_ Objection No
		r objection to the inclusion of the name of— will be heard at (place) atO'clock
on theday evidence as you ma Place		. You are directed to be present at the hearing with such
Date		
		Electoral Registration Officer.
		FORM 13
		[See rule $19(1)(b)(ii)$]
		Notice to the objector
<u>Origina</u> l		
(To be served	d on the objector)	
(Full name and	address of object	tor)
Reference:	O	Objection No
		objection to the inclusion of the name of— will be heard at (place) atO'clock on the
	20 . You	are directed to be present at the hearing with such evidence as
Place		
Date		
		Electoral Registration Officer.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

CERTIFICATE OF SERVICE OF NOTICE

Received notice of the date of hearing

Date	
	Objector
Certified that the notice on the objector has been duly served by me the (name)personally/by affixing on residence.	nisday ofon
Place	
Date	
	Serving Officer.

N.B.— If this notice is served by post, attach the receipt here.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 14

[See rule 19(I)(b)(ii)]

¹[Notice to the person in respect of whom objection has been made]

Duplica	<u>ite</u>	-	1	•	-		
(Offi	ce Copy)						
To							
(Full	name	and	address	of	•	objected	to)
	Reference:						bjection
for	Take notice that theconstituence	ey filed	by (Full n	ame and ado		Partof the elect	
					be heard at		.(place)
				to be present a	t the hearing with s	such evidence as you	may like
to adduce.	. The grounds of ob	jection (in brief)	are:—				
(a)							
(b)							
(c)							
Place							
Date							
						Electoral Registration	Officer.
						Ziociorui riogisuurion	01110011
			FORI [See rule 19				
<u>Orig</u>	<u>inal</u>		on in respect o	f whom obj	ection has beer	n made]	
To (To	be served on the per	son objected to)					
(Full	nama	and	address	of	narcan	objected	to)
(Full	name		audress		person	objected	to)
`	Reference:			Objec			No.
						n Partof the elect	oral rall
		-	•			or the elect	
heard at	(p	lace) atO'd	clock on the	day of 20 .	You are directed to	be present at the hear	ing with
such evide (a)	ence as you may like	e to adduce. The	grounds of objection	n (in brief) are: -			
(b)							
(c)							
Place							
Date							
•••••						Electoral Registration	Officer.

1. Ins by Notifin. No. S. O. 814(E), dated the 3rd September, 1987.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

CERTIFICATE OF SERVICE OF NOTICE

Received notice of the date of hearing

Date				
	P	Person	objecto	ed to
Certified that the notice on the person, the entry relating to whose name has been objected served by me this day of on (name)personally/by affixation on residence.	to,	has	been	duly
Place				
Date				
		Servi	ng Off	ficer.
N.B.—If this notice is served by post, attach the receipt here.				

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 15

[*See* rule 19(1)(b)(iii)]

Notice of hearing of an objection to particulars in an entry

	nearing of an objection to particulars in an entry
<u>Duplicate</u> (Office copy)	
То	
Reference:Objection	No.
atO'clock on theday o to adduce.	to certain particulars in the entry relating to you will be heard at (place) 20. You are directed to be present at the hearing with such evidence as you may like
Place	
Date	
	Electoral Registration Officer.
	FORM 15
	[See rule $19(1)(b)(iii)$]
Notice	of hearing of an objection to particulars in an entry
<u>Original</u>	
(To be served on the objector)	
То	
(Full name and address of objector)	
Reference: Objection No.	
	tion to certain particulars in the entry relating to you will be heard at(place) 20. You are directed to be present at the hearing with such evidence as you may like
Place	
Date	
	Electoral Registration Officer.
	CERTIFICATE OF SERVICE OF NOTICE
	Received notice of the date of hearing
Date	
	objector
	tice on the objector has been duly served by me thisday sonally/by affixation on residence.
Place	
Date	
	G : OCC
	Serving Officer.

N.B.—If this notice is served by post, attach the receipt here.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

¹[FORM 16

[See rule 22(1)]

Notice of final publication of electoral roll

It is hereby notified for public inform electoral roll for the constituency the qualifying date and in accordance with the R the said roll together with the said list of amendm inspection at my office.	Registration of Electors Rules, 1960. A copy of
Place	Electoral Registration Officer. (Address)
Date]

 $^{^{\}rm 1}$ Subs. by Notifin. No. S.O. 814(E), dated the 3rd September, 1987, for Form 16.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

FORM 17

[See rule 30]

Application for inclusion of name in the electoral roll for a local authorities' constituency

То	
	oral Registration Officer, (Local Authorities) Constituency.
Sir,	
within the limits o	ofwhich is a constituent local authority exercising jurisdiction f thelocal authorities' constituency. I am therefore entitled to be for in the said constituency, and request that my name be included in the
My address is:	
•	
••	
	Yours faithfully,

Registration of Electors Rules, 1960 (Statutory Rules and Order)

¹[FORM 18

(See rule 31)

Claim for inclusion of name in the electoral roll for a graduates' constituency

То	Photo of the applicant	
The Electoral Registration Officer,		
(graduate) Constituency.		
Sir,		
I request that my name be registered in the electoral roll for the	(graduate's) Constituency.	
The particulars are:—		
Name (in full)	Sex	
Father's/Mother's/Husband's name (in full)		
Qualification		
Occupation		
House address (Place of ordinary residence)		
House No.		
Street/Mohalla		
Town/Village		
Post Office		
Police Station/Tehsil/Taluka/Mouza		
District		
Age		
Whether registered as an elector for any assembly constituency		
If yes, then mention the following		
(a) Number and name of the assembly constituency. (b) Part/polling station No.(if known) (c) Date of birth (d) Electors' Photo Identity Card number (if any)		
Contact number- (i) Mobile		
(ii) Landline		
Email id (if any)		
2. *I am a graduate of theUniversity having passed the degree/diplo	ma examination in the year	
OR		

 $^{^{\}rm 1}$ Subs. By Notifin No. S.O 2968(E) dated the 16 $^{\rm th}$ September, 2016 for Forms 18 and 19.

				is a qualification equiv			University in
3. In support of my	claim as beir	ng a graduate/in poss	ession of the abov	e diploma/certificate.	submit here	with	
4. **My name has n	ot been include	led in the electoral re	oll for this or any o	ther graduates' constitu	ency.		
			OR				
and I request that it b	oe deleted from		l roll for the	graduates'	constituency	under the address	given below
5. I declare that I		of India and that a	all the particulars g	given above are true to	the best of m	y knowledge.	
Place							
Date				S	ignature of	claimant.	
				false and which the ention of the People Ac		or believes to be f	alse or does
*Strike out the parag	raph not appl	icable.					
**Strike off the inapp	ropriate alterna	ntive.					
		• • • • • • • • • • • • • • • • • • • •	• • • • • • • • • • • • • • • • • • • •	(Perforation			
Intimation of action	ı taken						
The application in I	Form 18 of S	nri/Shrimati/Kumar	iaddres	s		has been-	
(a) accepted and the	name of Sh	ri/Shrimati/Kumari.	has been	n registered at Serial N	Noin Part	No	
(b) rejected for the	reason						
Date							
]	Electoral Registrat	ion Officer.
						(Address	s)
		(Pe	erforation)				
			Receipt for ap	plication			
Received Shrimati/Kumari*	the ado	application lress*	in	Form	18	from	Shri/
Date							
]	Electoral Registrat	ion Officer.
						(Address)	

^{*}To be filled in by the applicant.

Registration of Electors Rules, 1960 (Statutory Rules and Order)

¹[FORM 19 [See rule 31]

Claim for inclusion of name in the electoral roll for a teachers' constituency

To					
	The Electoral Registration Officer,(Teachers') Constitu	nency.			
Sir,					
	I request that my name be registere	d in the electoral roll for the		(teachers') Constituency.	
The part	culars are:—				
Name (ii	full)	Sex			
Father's/	Mother's/Husband's name (in full)				
House ac	dress (Place of ordinary residence):—				
	House No				
	Street/Mohalla				
	Town/Village				
	Post Office				
	Police Station/Tehsil/Taluka/Mouza .				
	District				
	Age				
2. Duri	g the last six years I have been engaged	l in teaching for a total period	of more than three years as	s follows:	
Name of	Educational Institution	From (Date)	To (Date)	Period	
1. 2.					
3.					
4.					
In suppo	t of the above I submit herewith				
	name has not been included in the elector				
3. WIY	manie has not been metaded in the election	OR	deners constituency.		
	me has been included in the elected from that roll:—		achers' constituency under	the address given below an	nd I request that
4 I dec	lare that I am a citizen of India and			of my knowledge and beli	ief
		that air the particulars given	above are true to the best	or my knowledge und ben	
				Signat	ure of claimant.

 $^{\rm 1}$ Subs. By Notifin No. S.O. 814 (E) dated the $3^{\rm rd}$ September, 1987 for Forms 19.

NOTE:-Any person who makes a statement or declaration which is false and which he either knows or believes to be false or does not believe to be true is punishable under section 31 of the Representation of the People Act, 1950.

*Strike out the paragraph not applicable.	
Surke out the paragraph not applicable.	
(Perforation)	
Intimation of action taken	
The application in Form 19 of Shri/Shrimati/Kumari	
Address	
has been—	
(a) accepted and the name of Shri/Shrimati/Kumari has in part No	been registered at Serial No.
(b) rejected for the reason	
Date	
	Electoral Registration Officer
	(Address)
]
(Perforation).	
Receipt for application	
Received the application in Form 19 from Shri/Shrimati/ Kumari*	
address*	
Date	
	Electoral Registration Officer
	(Address)
]

*To be filled in by the applicant.

//TRUE COPY//

ANNEXURE P-2

Election Commission of India Nirvachan Sadan, Ashoka Road, New Delhi-110001

No.23/2025-ERS (Vol.II)

Dated: 24th June, 2025

To,

The Chief Electoral Officer Bihar, Patna

Sub: Special Intensive Revision w.r.t. 01.07.2025 as the qualifying date.

Sir,

- 1. I am directed to convey that the Commission has directed a Special Intensive Revision (SIR) in exercise of its powers under Article 324, Section 21 of the Representation of the People Act, 1950 (the "RPA 1950"), along with other applicable provisions of the RPA 1950, with reference to 01.07.2025 as the qualifying date, in the State of Bihar, where general election to state Legislative Assembly is due in 2025 (Annexure A).
- 2. While carrying out the SIR of the electoral rolls, ERO of each Assembly Constituency shall be responsible for ensuring that no eligible citizen is left out while no ineligible person is included in the Electoral Roll. During the SIR, CEO/DEO will aid ERO to fulfil the constitutional mandate that every eligible person, as per Article 326 of the Constitution of India read with Section 16 and 19 of the RPA 1950, is enrolled as Elector. For this, EROs shall satisfy themselves regarding the eligibility of every person before entering their name in the electoral roll. The detailed guidelines are attached (Annexure B).
- 3. During SIR, EROs through the BLOs shall conduct House to House enumeration. Every existing elector, as on the date of this order, will be made available an Enumeration Form (Annexure C), either through BLO or the elector can download the Enumeration Form from https://voters.eci.gov.in. BLO shall collect one copy of the Enumeration Form and sign the acknowledgment of receipt on the second copy to be retained by the existing elector. Based on the Enumeration Forms received back along with documents, ERO will prepare the draft roll.
- 4. Further, in case of application for registration as a new elector or for shifting from outside the state, it is also directed that henceforth,

alongwith Form 6/Form 8, an additional Declaration Form (Annexure D) shall also be required to be filled by the applicant to support the declaration made therein.

- 5. The last intensive revision in Bihar was done in 2003, with 01.01.2003 as qualifying date. As the eligibility of Electors enrolled in the Electoral Rolls after the last intensive revision was established then, the Commission has decided that such Electors need not attach any additional document alongwith the Enumeration Form, except the extract of the Roll. Thus, CEO/DEO/ERO shall make the Electoral Rolls with qualifying date of 01.01.2003 freely available to all BLOs in hard copy, as well as, online on their website for anyone to download and use as documentary evidence while submitting their Enumeration Form (Annexure C). CEO/DEO/ERO/BLO should also take care that genuine electors, particularly old, sick, PwD, poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.
- 6. Also, ERO shall assess the need of new Polling Stations considering that no Polling station has more than 1,200 electors, except with the prior approval of the Commission. ERO to also ensure that the polling station area is so defined and demarcated that no overlap exists with any other Polling station.
- 7. SIR to be undertaken strictly within the timeline as per the following schedule:

1	 (i) ERO to print pre-filled Enumeration Form (in duplicate) for all existing electors and give it to the respective BLOs. (ii) ERO to give training to BLOs about the Revision Exercise. (iii) BLO to distribute Enumeration Form to all existing electors (in duplicate) through House to House visit. (iv) BLO to guide the public on filling up Enumeration Form. (v) BLO to collect Enumeration Forms from the public, along with required documents, or the public can also upload Enumeration Forms and documents online. (vi) Uploading collected Forms in BLO App/ECINet, on a day-to-day basis. (vii) BLO to give recommendations on each Enumeration Form so received. 	25.06.2025 (Wednesday) to 26.07.2025 (Saturday)
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	(viii) BLO Supervisor to check the BLO's output in quantitative as well as qualitative terms. (viii) AERO to verify all Enumeration Forms not-recommended by BLOs.	
2	Rationalization/Re-arrangement of Polling Stations and finalization of proposed restructuring of section/part boundaries, location of polling stations and obtaining approval of list of polling stations. A polling Station shall preferably contain not more than 1,200 electors	25.06.2025 (Wednesday) to 26.07.2025 (Saturday)
3	Updation of Control Table and Preparation of draft roll having names of all the existing electors who submitted the duly filled Enumeration Forms.	27.07.2025 (Sunday) to 31.07.2025 (Thursday)
4	Dulationtion of duaft aloctonal nall on 04 00 20	
4	Publication of draft electoral roll on 01.08.20	025 (Friday)
5	Publication of draft electoral roll on 01.08.20 Period for filing claims & objections	025 (Friday) 01.08.2025 (Friday) to 01.09.2025 (Monday)
		01.08.2025 (Friday) to 01.09.2025
5	Period for filing claims & objections Decision on Enumeration Forms received during H2H enumeration period and disposal of claims and objections to be done concurrently	01.08.2025 (Friday) to 01.09.2025 (Monday) By 25.09.2025

8. Also, to enable fulfilment of the above constitutional mandate, the Commission also directs, under Article 324 of the Constitution, that the Chief Secretary shall ensure that CEO/DEO/ERO/AERO/BLO Supervisor/BLO and all other officers involved in preparation of Electoral Rolls are adequately supported with manpower and resources. During the SIR period, the Chief Secretary shall ensure that no post notified as DEO/ERO/AERO is vacant and no such officer is transferred without prior approval of the Commission.

(Pawan Diwan)

Secretary

Copy to Chief Secretary of Bihar for necessary action.

Annexure A

Dated: 24th June, 2025

Election Commission of India Nirvachan Sadan, Ashoka Road, New Delhi-110001

No. 23/ERS/2025

ORDER

Special Intensive Revision of Electoral Rolls

- Whereas, Article 324 of the Constitution of India and the Representation of People Act, 1950 (the "RPA 1950") vests the superintendence, direction and control of the preparation of the electoral rolls for, and the conduct of the elections to the Parliament and the State Legislatures, with the Election Commission;
- 2. Whereas, maintaining the integrity of the electoral roll is fundamental for the conduct of free and fair elections;
- Whereas, the electoral machinery, eligibility conditions, manner and procedure for preparation of electoral rolls are provided under the RPA 1950 and the Registration of Electors Rules, 1960 ("RER, 1960"), framed under the RPA 1950;
- 4. Whereas, in line with this objective, the Commission has previously exercised its powers under enabling statutes in the years such as 1952-56, 1957, 1961, 1965, 1966, 1983-84, 1987-89, 1992, 1993, 1995, 2002, 2003 and 2004 to undertake Intensive Revision of electoral rolls for all or some parts of the country for afresh preparation of electoral rolls through enumeration. The last intensive revision in Bihar, was conducted by the Commission in the year 2003 with reference to 01.01.2003 as the qualifying date;
- Whereas, the preparation of electoral roll must ensure that all eligible citizens are included and no such eligible citizen is excluded from the electoral roll;
- 6. Whereas, the Article 326 of the Constitution stipulates that every person who is a citizen of India and who is not less than eighteen years of age on the qualifying date and is not otherwise disqualified under any law shall be entitled to be registered in the electoral roll;
- 7. Whereas, the Commission has noted that during the last 20 years significant change in electoral roll has taken place due to additions and deletions on a large scale over this long period. Rapid urbanization and frequent migration of population from one place to another on account of

education, livelihood and other reasons, have become a regular trend. Some electors obtain registration in one place and then shift their residence and register themselves at another place without getting their names deleted from the electoral roll of the initial place of residence. This has led to increased possibility of repeated entries in the electoral roll. Thus, the situation warrants an intensive verification drive to verify each person before enrolment as an Elector;

- 8. Whereas, one of the fundamental pre-conditions set out in Article 326 of the Constitution is that a person is required to be an Indian citizen, for his/her name to be registered in the electoral roll. Consequently, the Commission has a constitutional obligation to ensure that only persons who are citizens;
- 9. Whereas, under Section 21 of the RPA 1950 along with other applicable provisions of the RPA 1950, the Commission is empowered to direct special intensive revision of the electoral rolls including preparation of electoral rolls afresh;
- 10. Therefore, the Commission has now decided to begin the Special Intensive Revision in the entire country for the discharge of its constitutional mandate to protect the integrity of the electoral rolls; However, since the General Elections to the Legislative Assembly in the State of Bihar is expected in later part of this year, hence the Commission has decided to conduct Special Intensive Revision in the State of Bihar as per the Guidelines and schedule attached herewith. The schedule for the Special Intensive Revision in the rest of the country shall be issued separately in due course.
- 11. Since the last intensive revision in Bihar was undertaken in 2003, the EROs shall treat the electoral roll of 2003 with qualifying date of 01.01.2003 as probative evidence of eligibility, including presumption of citizenship unless they receive any other input otherwise.
- 12. Any person whose name is not recorded in the 2003 Electoral Roll shall for the purpose of registration in the electoral roll is required to submit from amongst a wide range of eligible government documents as prescribed for establishing their eligibility to be an elector.
- 13. Since the existing Electoral rolls were published on 06.01.2025 under Special Summary Revision, and continuously updated since then, the Commission further directs that a pre-filled enumeration form shall be made available to every existing elector as on the date of issue of this order and the draft roll shall include the names of all the electors who have submitted a duly filled Enumeration Form before July 25, 2025. This being an intensive revision, in case enumeration form is not submitted

before July 25, 2025, the name of the elector can not be included in the draft rolls. However, CEO/DEO/ERO/BLO should also take care that genuine electors, particularly old, sick, PwD, poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.

- 14. The ERO/AERO shall not delete any entry from the draft roll without conducting an inquiry and giving a fair and reasonable opportunity to the persons concerned whose name has appeared in the draft roll. In case any person is aggrieved by the decision of the ERO, he may prefer an appeal to the District Magistrate under Section 24(a) of the RP Act, 1950, read with rule 27 of the RER, 1960 within the stipulated time. If the appellant remains unsatisfied, a second appeal may be preferred before the Chief Electoral Officer within 30 days of the DM's order, as per Section 24(b) of the RP Act, 1950 read with Rule 27 of the RER, 1960.
- 15. Further, in case of application for registration as a new elector or for shifting from outside the state of Bihar, it is also directed that henceforth, alongwith Form 6/Form 8, an additional Declaration Form (Annexure D) shall also be required to be filled by the applicant to support the declaration made therein.

By Order

Election Commission of India

(Sanjay Kumar)

Deputy Election Commissioner

Detailed Guidelines For Special Intensive Revision

1. Training

- a. DG(IT), ECI shall organise a training of the CEO and State IT Nodal Officers at the CEO office to familiarize them about new IT features/modules/applications/online submission of forms.
- b. CEO/DEO/ERO/AERO shall get themselves acquainted with the new ECINet application, and especially about the BLO, Elector and their respective modules.
- c. CEO shall also ensure that all the posts of EROs/AEROs/BLOs/Supervisors are filled and requisite training and orientation including training on the latest IT process and systems is completed well in time.
- d. At the earliest, ERO will conduct an orientation workshop for the Booth Level Agents (BLA) of recognized political parties to explain the process and to sensitize them about SIR.

2. Rationalization, Reserialization and Formation of sections

- a. Based on the H2H enumeration, ERO shall assess the need of new Polling Stations considering that no Polling station has more than 1,200 electors, except with the prior approval of the Commission. ERO to also ensure that the polling station area is so defined and demarcated that no overlap exists with any other Polling station.
- b. The electors of so merged/attached polling stations are not required to travel for more than two kilometer distance and to cross any natural barriers.
- c. Extensive survey must be carried out during the exercise of rationalization of polling stations for setting up new polling stations in the High Rise/Group Housing societies/RWA colonies that have common facilitation area/community halls at ground floor within the premises and in slum dwelling clusters of urban areas.
- d. Immediately after assessing the requirement of new polling stations, ERO shall communicate the requirement of additional polling stations to DEO.
- e. DEO, being responsible for provisioning of polling stations u/s 25 of the RP Act 1951, shall ensure 100% physical verification of the existing and newly proposed polling station locations through a senior officer to assess as to whether the building is in proper condition and it meets the other parameters set by the Commission for smooth conduct of poll.
- f. DEO shall consult the representatives of the political parties before finalizing the proposal of new polling stations. Thereafter,

- DEO shall obtain the approval of the Commission for the consolidated proposal of polling stations.
- g. Proposal for change of location shall be sent to the Commission only after 100% verification/inspection of the polling station and along with longitude and latitude. Latitude and Longitude of all Polling Stations, newly identified and proposed for creation/change of location of polling station shall be captured and details of the same shall be updated in the ECINet Dashboard.
- h. After Commission's approval, ERO shall update the Control Table in ECINet and create Parts, as per IT applications to prepare draft Electoral Roll.
- i. Once a new polling station is created in the Electoral Roll, ERO shall also, through BLO, ensure uploading of photos and location information of the polling station, along with data like latitude and longitude of the Polling Station, from BLO's module in ECINet App.
- j. Standardization of addresses: The electors will be arranged in the roll in a sequence, according to the House no. (and Floor no. of the building). To standardize the address of electors the following fields of addresses shall be maintained while preparing the roll:¹
 - i. House No./ Flat No./Door No. (Name of house, if available)
 - ii. Floor No. (in case of multi-story building)
 - iii. Building No./Block No./Tower No. (name of building, if available)
 - iv. Apartment No.
 - v. Wing
 - vi. Ward No*
 - vii. Street/ Road/Lane*
 - viii. Sector
 - ix. Area/Locality*
 - x. Landmark, if any
 - xi. Village/Town/City*
 - xii. Sub-district/Tehsil
 - xiii. District*
 - xiv. State*
 - xv. Pincode*
- k. Family Grouping:

¹ The fields marked with (¹) should be mandatorily mentioned in the electors' details, while the remaining fields may be taken as optional fields and be included wherever necessary (like in urban areas). The CEO/DEO may include the other fields in the mandatory category as prevalent in the State/District. Where no House no. as given by the Panchayat/Municipal Authorities is available, the notional number will be given in the roll. In such cases, it will be invariably indicated that the House no. is notional. The mandatory address fields will be mentioned in the electoral roll and the same will be reflected as it is in the EPIC of the elector.

- i. Based on the H2H enumeration, while creating a new polling station or re-organizing/rationalisation of the existing polling stations by creating/merging/ attaching sections to the adjacent polling stations, ERO to ensure the following:
 - No family residing at same Door/Flat No. is broken and all the family members are kept in the same section and in the same part,
 - 2. Electors residing in a building are enrolled in the same part, and
 - 3. As far as possible electors residing in a Street are enrolled in the same part.
- ii. To group all the family members and neighbors in a section, ERO shall keep all Electors of one house/building/tower, in one Section, as far as feasible, in any case within a part.

3. House to House (H2H) Enumeration

- a. At the start of the H2H process, Booth Level Officers (BLOs) shall be provided with:
 - i. an Identity Card, if not already given, and
 - ii. a kit bag labeled **Special Intensive Revision**, that shall include registers, stationery, caps/T-shirts, and any other necessary stationery items required during the enumeration process.
 - iii. Enumeration Forms (**Annexure C**) with pre printed details of existing electors, for each existing elector as on the date of issue of this order, in duplicate. Alongwith certain number of blank Enumeration Forms for any eventuality.
- b. BLOs shall visit each household and distribute Enumeration Form, with pre printed details of existing electors, to each existing elector in duplicate and will guide them in filling up the Form.
- c. If BLO finds that any house is locked or closed at the time of enumeration, she/he shall slip the Enumeration Forms in the house and make at least three visits to collect filled up Forms.
- d. The existing electors will also be provided a facility to download pre-filled Enumeration Form and upload filled-in Forms and documents through online mode.
- e. Each elector must submit this form along with requisite information and self-attested documents to the BLO.
- f. BLO will again visit every household to collect the filled copy of the Enumeration Form from the electors. BLO shall keep one copy of Enumeration Form along with the requisite documents with him/her and give an acknowledgement of receipt of Form and document on the other copy of Enumeration Form to be retained by the applicant.

- g. In case an elector has uploaded a form filled in with documents online, BLO will verify the documents during his visit to the house of the elector.
- h. BLO shall upload these Forms and attached documents through BLO/ECINet mobile application. Thereafter, BLO will submit all the collected Enumeration Forms along with its documents to the concerned ERO/AERO for record purposes.

4. Publication of draft roll:

- a. ERO shall prepare the draft Electoral Roll by including all the Electors whose Enumeration Forms have been received from the electors. Decision on the Enumeration Forms so received shall be taken after draft publication during the claims & objection period. However, ERO/AERO shall start scrutinising Enumeration Forms, as and when they are received to identify the cases with suspected eligibility.
- b. Draft electoral roll shall consist of names of all the existing electors who have submitted their duly filled Enumeration Form to the BLO during the H2H enumeration period or which have been received online and verified by BLO. Names of other electors, from whom Enumeration Forms are not received will not be included in the draft roll.
- c. In case any elector is unable to submit their filled in enumeration forms within the specified time, they may file Form 6 alongwith the prescribed Declaration Form (Annexure D) for inclusion during the claims and objections period.
- d. All names of member of judiciary, public representatives, holders of declared offices and personalities from fields of arts, culture, journalism, sports, and public services etc. earlier flagged in the electoral database, are to be included in the draft Electoral Rolls, so that necessary documents can also be collected during the period of Claims and Objections.
- e. ERO shall also invite advance application for subsequent qualifying date i.e. 01st October, 2025 while publishing notice for draft publication in Form-5.

5. Period of Claims and Objections

- a. After publication of the draft Electoral Rolls, ERO/AERO shall scrutinise the eligibility of proposed Electors in accordance with the qualification of Electors prescribed under Article 326 and Section 16 & 19 of RPA 1950. To do so, ERO/AERO shall come to his/her satisfaction based on the documents submitted and field reports.
- b. In case ERO/AERO doubts the eligibility of the proposed Elector (due to non-submission of requisite documents or otherwise), he/she will start a suo moto inquiry and issue notice to such proposed Elector, as to why his/her should not be deleted. Based

on field inquiry, documentation or otherwise, ERO/AERO shall decide on inclusion of such proposed Electors in the Final Rolls. In each such case, ERO/AERO shall pass a speaking order. Also, EROs will refer cases of suspected foreign nationals to the competent authority under the Citizenship Act, 1955. For these purposes, AERO shall exercise ERO's powers independently u/s 13C(2) of the RPA, 1950.

- c. Whereas, the eligibility conditions to enroll as an elector were already being verified by the ERO to his satisfaction, it is necessary that the documents on the basis of which such satisfaction of ERO is arrived at, are also uploaded in ECINET as the current level of technology enables so.
- d. Every claim for inclusion of name in the roll as new elector shall be in Form-6 along with new Declaration Form. Henceforth, all EROs shall also ensure to collect the prescribed Declaration Form in respect of all pending Form 6 and advance claims received in Form 6 w.r.t. 01.10.2025 as the qualifying date.
- e. Application for shifting of residence within the constituency or outside the constituency, correction or updation of entries, replacement of EPIC and marking of PwD, shall be in Form-8 and shall be preferred by the person to whom that entry relates. New Declaration Form shall be submitted alongwith Form-8 for shifting of residence from outside the state of Bihar.

6. Display of list of claims and objections

- a. ERO shall prepare lists of claims and objections in Form 9, 10, 11 and 11A and 11B and exhibit one copy of such lists on a notice board in his office on every working day.
- b. The list of all claims and objections received should also be put up on the website of the CEO so that citizens are able to see the list and lodge objections, if any, with the concerned ERO.
- c. CEO to give adequate publicity to the fact that a list of claims and objections is available on CEO's website, and if any one wants to raise objections regarding any claim in the list, he/she can file the same before the EROs. This information should also be shared with the political parties by holding meetings with them and sending written communication to them.
- d. ERO to share the list of claims and objections with the political parties on a weekly basis. The list should be incremental instead of cumulative. For this purpose, the ERO should call a meeting of all political parties on a regular interval and personally handover a list of claims and objections to them and obtain acknowledgement.
- 7. Appeals under Section 24 of the Representation of the People Act, 1950: An appeal shall lie from any decision of the ERO to the District Magistrate u/s 24(a) of the RP Act, 1950, and a second appeal under

Section 24(b) against the decision of the first Appellate authority shall lie to the CEO, in the manner prescribed under Rule 27 of the Registration of Electors Rules, 1960.

- **8. Supervision and Checks:** Following supervisory checks and verification are prescribed.
 - a. BLO Supervisor, who normally has 10 BLOs under his charge shall verify 10% of each of the Booth Level Officer's verification work under him.
 - b. ERO shall hold regular monitoring meetings with AEROs, BŁO Supervisors and BLOs and ensure that the work done is not superficial. Delinquent officials should be taken to task and corrective measures taken swiftly.
 - c. Super-checking during SIR by Roll Observers: Verification of 250 Forms (100 additions + 100 deletions + 50 modifications) in the assigned districts or at least 50 Forms (20 additions + 20 deletions + 10 modifications) in each of the assigned districts, by tabletop exercise. Out of these verified Forms, field verification must be done in a minimum of 50 Forms.
- 9. Engagement with Political Parties and sharing of electoral rolls:
 - a. By CEO:
 - i. As soon as the SIR schedule is announced, the CEO shall hold a meeting with all recognized political parties, and inform them of the important points of the law and procedures of the SIR and seek their cooperation.
 - For all such meetings, records like minutes of meetings attendance of participants with their signature should be maintained.
 - iii. The CEO shall ask the recognized political parties to appoint a Booth Level Agent (BLA) for each polling station who would be associated with BLO during the revision period. Political Parties shall also be asked to give a list of BLAs to respective EROs.
 - iv. The CEO shall extract a report on the status of disposal of claims and objections received during the revision from ECINet and put the same on his website on a weekly basis, for information of general public/citizens.
 - v. Computerization and posting of all application forms received in Forms 6, 6A, 7, 8 on the website of the CEO on a day to day basis.
 - vi. CEO shall put draft electoral roll, final electoral roll, list of claims and objections on CEOs' website and share the same with recognized political parties.
 - vii. CEO shall get the revision schedule properly disseminated to media, political parties and social organizations/RWAs

and reach out to electors/eligible population extensively well before the date of draft publication of electoral rolls.

b. By DEO:

- DEO shall get the revision schedule properly disseminated to media, political parties and social organizations/RWAs and reach out to electors/eligible population extensively well before the date of draft publication of electoral rolls.
- ii. The DEO shall hold periodic meetings with all recognized national and state level political parties and inform them of the important points of the law and procedures of the SIR and seek their cooperation before the date of draft publication.

c. By ERO:

- ERO shall share a list of claims and objections with all political parties on a weekly basis. He will be able to download this list through ECINet.
- ii. ERO, immediately after draft and final publication, shall supply free of cost two copies (one hard copy & one soft copy) of each separate part of the roll to every registered political party. For this purpose, soft copy of electoral roll shall not have the electors' photographs.

d. By BLO:

- Before H2H enumeration, BLO will hold a meeting with BLAs and brief them about the schedule and process of SIR.
- ii. The BLOs will go through the draft electoral roll with BLAs of recognized political parties of the State and identify the corrections to be carried out, etc. It is pertinent to mention that BLAs once appointed from a recognized political party will continue as BLA, unless their appointment is rescinded /revoked by the political party concerned.
- iii. With a view to ensure more involvement of political parties, the Commission has allowed BLAs of recognized political parties to file applications in bulk, subject to the condition that a BLA shall not submit more than 50 Forms/day to BLO before the Draft Publication, and 10 Forms/day thereafter.
- iv. BLA will submit a list of application forms with an undertaking that he has personally verified the particulars of the application forms and is satisfied that they are correct.

10. Schedule of Press Note/Advertisement during SIR

- a. Announcement of schedule of SIR:
 - i. Press Note: CEO to issue a Press Note explaining pre-revision activities like, H2H, rationalization and Page 13 of 19

- schedule in detail along with expected meetings with political parties. DEO to circulate CEO's press notes on its social media.
- ii. **Advertisement:** CEO to publish SIR schedule in the prominent newspapers, along with a public appeal to file claims and objections.
- iii. Letter: CEO/DEO/ERO to write to recognized political parties sharing the schedule and guidelines of SIR.

b. Rationalisation of PS:

i. Press Note: DEOs to issue a press note with photos of meetings with political parties discussing the draft list of Polling Station. CEO to issue a consolidated press note after Commission's approval of final list of PS.

c. Publication of draft roll

- i. Press Note: CEO/DEOs to issue separate press notes on the day of draft publication with details of the electors, period of claims & objections, sharing of lists of claims & objections on weekly basis, information about the provision of appeal and details of appellate officers. Press Note shall have photos with the authorised representatives of the political parties while handing over the copies of draft roll to them.
- ii. **Advertisement:** CEO to make an appeal for people to file claims and objections on the draft Electoral Roll.

d. Period of Claims and Objections

 Press Note: Each DEO will issue a press note, during the period, while sharing the photos of ERO handing over the weekly list of claims and objections to political parties.

e. Final Roll Publication

- i. Press Note: CEO/ DEOs will issue a Press Note on the day of final publication with electors details, and photos of ERO handing over the final roll to the political parties. The note shall also inform public and political parties about the process of appeal
- ii. **Advertisement:** CEO to inform the public about the final publication and summary of electors details and informing the public about the process of appeal.

11. Preparation of Electoral roll at the time of Final Publication

a. ERO will ensure that the Final roll is a single updated roll (draft roll plus supplements prepared during SIR), in which all the additions made during SIR period will come with SI. No. in continuation after the last entry of the draft roll and all the modifications and deletions carried out during SIR shall be

- reflected in the updated roll against SI. No. of such modified and deleted entries.²
- b. This final roll shall be shared with recognized political parties and uploaded on the website.
- c. No separate addition, deletion and modification lists will be printed and given to the political parties, though the EROs will generate these lists from ECINet and keep them only for future reference.
- d. In cases where ERO/AERO, on having scrutinised the eligibility based on suo moto inquiry and after giving due opportunity of being heard, has found the proposed Elector in draft Electoral Roll as ineligible to be enrolled as an Elector, ERO/AERO shall ensure that such cases are not included in the Final Electoral Rolls. Such Electors shall have a right to file Appeal to the District Magistrate.

12. Preparation of electoral roll during elections

- a. During elections, at the time of preparation of electoral roll on the last date of filing of nominations, to be given to the candidates of recognized political parties and for preparation of marked copy/working copy:
 - i. ERO will ensure that the electoral roll is a single updated one and without re-serialization of entries. The deleted entries will not be removed.
 - ii. All the additions made during continuous updation from the last final publication date till the last date of making nominations (during election), will be put in chronological order giving continuous SI. No. starting with next SI. No. of last entry in final roll. All deletions & modifications will be marked in the last final roll as per Commission's existing instructions.
- b. There is a complete restriction on deletion of names & corrections in particulars of electors after 10th day of the announcement of election programme, therefore all Form-7 and Form-8 (other than shifting) received after the announcement of election shall be disposed of after the election is over. For applications received in Form-8 for shifting of residence, addition shall continue till the last date of making nominations while simultaneous deletion of such entry at old place shall be done by the ERO after the election is over. Such names shall be kept in the ASD list at the previous place of enrolment.

² Commission's Instruction No. 23/INST/2023-ERS dated 16.03.2023

Annexure C

Enumeration Form

Elector's Name, EPIC, Address (Pre-printed).

Serial No, Part No. & name, AC/PC Name, State (Pre-printed).

Old Photo (Pre-printed)	Paste (Pho	Current oto		
Date of Bi	rth	AADHAA	AR No. (Optional)	Mobile No.
Father's/Leg	al Guardia	an Name	EPIC	No. (if available)
Mothe	r's Name		EPIC	C No. (if available)
Spouse's Na	me (if app	olicable)	EPIC I	No. (if available)

DECLARATION

I HEREBY DECLARE that to the best of my knowledge and belief-

- (i) I am above 18 years of age, ordinary resident on the above address and a citizen of India, and **(tick any one)**
 - ☐ I was born in India before 01.07.1987
 - Provide any document, for Self, from the list given below establishing date of birth and/or place of birth.
 - ☐ I was born in India between 01.07.1987 and 02.12.2004
 - Provide any document, for Self, from the list given below establishing date of birth and/or place of birth.
 - Provide any document, for Father or Mother, from the list given below establishing date of birth and/or place of birth.
 - ☐ I was born in India after 02.12.2004

- Provide any document, for Self, from the list given below establishing date of birth and/or place of birth.
- Provide any document, for Father, from the list given below establishing date of birth and/or place of birth.
- Provide any document, for Mother, from the list given below establishing date of birth and/or place of birth.
- If any parent is not Indian, provide a copy of his/her valid passport
 visa at the time of your birth.

I was born outside of India (attach proof of Birth Registration issued by
Indian Mission abroad),
I have acquired Indian citizenship by Registration/Naturalisation (attach
Certificate of Registration of Citizenship)

- (ii) I have not acquired the citizenship of any other country.
- (iii) I am applying for inclusion in the Electoral Roll and my name is not included in any other Assembly Constituency/ Parliamentary Constituency.
- (iv) I am aware that making the above statement or declaration in relation to this application which is false and which I know or believe to be false or do not believe to be true, is punishable under Section 31 of Representation of the People Act,1950 (43 of 1950) with imprisonment for a term which may extend to one year or with fine or with both.

Date:	Place:	Signature/Left Thumb Impression
Date	1 1doo	

Indicative (not exhaustive) list of documents to be submitted in support of the declaration (separate self attested documents to be submitted for Self, Father and Mother, if mentioned above, except where extract of the Electoral Roll of Bihar with qualifying date 01.01.2003 is used, which will be considered as a sufficient document in itself):

- 1. Any Identity card/Pension Payment Order issued to regular employee/pensioner of any Central Govt./State Govt./PSU.
- 2. Any Identity Card/Certificate/Document issued in India by Government/ local authorities/Banks/Post Office/LIC/PSUs prior to 01.07.1987.
- 3. Birth Certificate issued by the competent authority.
- 4. Passport
- Matriculation/Educational certificate issued by recognised Boards/universities
- 6. Permanent Residence certificate issued by competent State authority
- 7. Forest Right Certificate
- 8. OBC/SC/ST or any caste certificate issued by the Competent authority
- 9. National Register of Citizens (wherever it exists)
- 10. Family Register, prepared by State/Local authorities.
- 11. Any land/house allotment certificate by Government

Annexure D

Declaration Form

(To be submitted alongwith Form 6/8 for enrolment as a new Elector/shifting from outside the state)

I HEREBY DECLARE that to the best of my knowledge and belief-

(i) I am above 18 years of age, ordinary resident on the above address, and citizen of India, and (tick any one)
☐ I was born in India before 01.07.1987
 Provide any document, for Self, from the list given below establishing date of birth and/or place of birth.
□ I was born in India between 01.07.1987 and 02.12.2004
Provide any document, for Self, from the list given below
establishing date of birth and/or place of birth.
Provide any document, for Father or Mother, from the list given help a stablishing data of high and/or place of high
below establishing date of birth and/or place of birth.
☐ I was born in India after 02.12.2004
Provide any document, for Self, from the list given below And this big a data of high and the self high.
establishing date of birth and/or place of birth.
Provide any document, for Father, from the list given below
establishing date of birth and/or place of birth.
Provide any document, for Mother, from the list given below actablishing data of high and/or place of high.
establishing date of birth and/or place of birth.
 If any parent is not Indian, provide a copy of his/her valid passport & visa at the time of your birth.
_
☐ I was born outside of India (attach proof of Birth Registration issued by Indian Mission abroad),
☐ I have acquired Indian citizenship by Registration/Naturalisation (attach
Certificate of Registration of Citizenship)
Gertificate of Megistration of Citizenship)
(ii) I have not acquired the citizenship of any other country.
(iii) I am applying for inclusion in the Electoral Roll and my name is not included
n any other Assembly Constituency/ Parliamentary Constituency.
(iv) I am aware that making the above statement or declaration in relation to
his application which is false and which I know or believe to be false or do not
believe to be true, is punishable under Section 31 of Representation of the
People Act,1950 (43 of 1950) with imprisonment for a term which may extend
o one year or with fine or with both.
Disast
Place: Signature/Left Thumh Impression

Indicative (not exhaustive) list of documents to be submitted in support of the declaration (separate self attested documents to be submitted for Self, Father and Mother, if mentioned above, except where extract of the Electoral Roll of Bihar with qualifying date 01.01.2003 is used, which will be considered as a sufficient document in itself):

- 1. Any Identity card/Pension Payment Order issued to regular employee/pensioner of any Central Govt./State Govt./PSU.
- 2. Any Identity Card/Certificate/Document issued in India by Government/local authorities/Banks/Post Office/LIC/PSUs prior to 01.07.1987.
- 3. Birth Certificate issued by the competent authority.
- 4. Passport
- Matriculation/Educational certificate issued by recognised Boards/universities
- 6. Permanent Residence certificate issued by competent State authority
- 7. Forest Right Certificate
- 8. OBC/SC/ST or any caste certificate issued by the Competent authority
- 9. National Register of Citizens (wherever it exists)
- 10. Family Register, prepared by State/Local authorities.
- 11. Any land/house allotment certificate by Government

ELECTION COMMISSION OF INDIA

Nirvachan Sadan, Ashoka Road, New Delhi-110001

No. ECI/PN/233/2025

24.06.2025

Press Note

ECI to begin Special Intensive Revision of Electoral Rolls in Bihar House-to-House verification to be done to ensure enrolment of all eligible Citizens Political parties to be encouraged to participate actively in the revision process

The Election Commission of India (ECI) today issued instructions for holding Special Intensive Revision (SIR) in the State of Bihar as per the guidelines and schedule specified by the Commission. The objective of an intensified revision is to ensure that the names of all eligible citizens are included in the Electoral Roll (ER) so as to enable them to exercise their franchise, no ineligible voter is included in the electoral rolls and also to introduce complete transparency in the process of addition or deletion of electors in the electoral rolls. The last intensive revision for Bihar was conducted by the Commission in the year 2003.

Various reasons such as rapid urbanization, frequent migration, young citizens becoming eligible to vote, non-reporting of deaths and inclusion of the names of foreign illegal immigrants have necessitated the conduct of an intensive revision so as to ensure integrity and preparation of error-free electoral rolls. The Booth Level Officers (BLOs) shall be conducting house-to-house survey for verification during the process of this intensive revision.

While conducting the special revision, the ECI shall be scrupulously adhering to the Constitutional and legal provisions regarding eligibility to be registered as a voter and disqualifications for registration in an electoral roll which are clearly laid down in Article 326 of the Constitution of India and Section 16 of the Representation of the People Act, 1950 respectively.

In accordance with Section 23 of the Representation of People Act 1950, the eligibility conditions to enrol as an elector were already being verified by the ERO to his satisfaction. Now, to ensure complete transparency, it would be necessary that the documents on the basis of which such satisfaction of ERO is arrived at, are also uploaded in ECINET as the current level of technology enables so. However, these documents shall be accessible to authorized election officials only keeping in view the privacy issues. In case of any claims and objections raised by any political party or an elector, the AERO would inquire into the same before EROs satisfaction is arrived at. Under Section 24 of the Act, an appeal against the order of ERO can also be made to the District Magistrate and the Chief Electoral Officer.

CEO/DEOs/EROs/BLOs have been directed to take care that genuine electors, particularly old, sick, Persons with Disabilities (PwD), poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.

While all efforts shall be made by the Election Commission of India that the revision process is carried out in a smooth manner causing minimum inconvenience to the electors, ECI shall be seeking active involvement of all political parties in the process by appointing their Booth Level Agents (BLAs) in all polling booths. The active participation of BLAs would ensure that discrepancies, if any, are resolved at the preparation stage itself, thereby reducing the instances of filing claims, objections and appeals. It may be underscored that both, the electors and the political parties, are the most important stakeholders in any electoral process and it is only with their full participation that an exercise of such magnitude can be conducted smoothly and successfully.

P. Pawan Deputy Director

ECI to begin Special Intensive Revision (SIR) of Electoral Rolls in Bihar

Key Highlights:

What?

- Article 326 of the Constitution stipulates that:
 - every person who is a citizen of India &
 - who is not less than 18 years of age on the qualifying date &
 - is not otherwise disqualified under any law shall be entitled to be registered in the electoral roll
- In exercise of its powers under Article 324 of the Constitution & Section 21 of the RP Act 1950, the Election Commission of India has directed a Special Intensive Revision (SIR) in the state of Bihar with 01.07.2025 as the qualifying date.
- The last Intensive revision in Bihar was conducted by the Commission in the year 2003 with 01.01.2003 as the qualifying date.

Why?



- Maintaining the integrity of the Electoral Roll (ER) is fundamental for the conduct of free & fair elections
- To ensure that all eligible citizens are included in the ER
 & no eligible voter is excluded from the ER
- To ensure that no ineligible voter is included in the ER
- To eliminate names of dead/shifted/absentee voters

How?

- EROs to print pre-filled Enumeration Form (EF) for all existing electors as on the date of the order and give it to BLOs
- BLOs to distribute EFs to all existing electors through House-to-House visit
- EF will be available on the ECI website/ECINET which can be downloaded by an elector whose name is in the electoral roll as on the date of the order
- BLAs appointed by all recognised National & State political parties to be associated in the entire process
- BLOs to guide the public on filling up of EF
- CEO/DEOs/EROs/BLOs would take care that genuine electors, particularly old, sick, Persons with Disabilities (PwD), poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.
- BLOs to collect EFs from the public along with required documents
- Alternatively, existing elector can also upload the EF and documents online
- BLO Supervisor to check the BLO's qualitative & quantitative output
- Draft Electoral Roll to be prepared of all electors whose EF have been received
- Copies of the Draft Electoral Roll to be shared with all recognised National & State political parties & also put on ECI/CEO website
- Claims & objections for any addition/deletion of names can be filed by any elector or by any political party
- AERO will inquire into any complaint on the exclusion of any eligible persons or inclusion of any ineligible persons
- After decision on claims & objections, the Final Electoral Roll will be published by the ERO
- Copies of the Final Electoral Roll to be shared with all recognised National & State political parties & also put on ECI/CEO website
- Under Section 24 of the Act, an appeal against the order of ERO can also be made to the District Magistrate and the second appeal to the Chief Electoral Officer.

Voter verification drive in Bihar: too little time, too many hurdlesWithin a month, a staggering 4.76 crore people will have to prove their citizenship in order to vote in the next election

Updated - July 01, 2025 11:47 am IST



Rahul Shastri PRINT

As per the ECI directive, all individuals who have not been featured in the electoral rolls of 2003 need to prove their citizenship as per the Citizenship (Amendment) Act, 2003, and Rules. | Photo Credit: -

The Election Commission of India (ECI) recently <u>issued an order</u> for holding Special Intensive Revision of Electoral Rolls for Bihar. This exercise will then be carried out in all the States. The order is antithetical to the tradition of this august institution. From the first election held in independent India, the ECI has played a heroic role in seeding democracy through active voter enrolment and protection of the right to vote of the disadvantaged.

Though the ECI is facing a credibility crisis of late, this initiative is surprisingly radical. And unless it is substantially modified, it will disproportionately disenfranchise the poor and deprived electors irrespective of their party preference. We will leave the thorny questions of legality to the experts and just focus on the scale of the venture and its practicability within the proposed timeline.

Election Commission clarifies on rules for intensive revision of Bihar voter list

As per the directive, all individuals who have not been featured in the electoral rolls of 2003 need to prove their citizenship as per the Citizenship (Amendment) Act, 2003, and Rules. Broadly, if the 2003 electoral roll features nearly all individuals who were 18 years or older then, these individuals, now 40 years and older, get a direct entry into the proposed electoral roll. How many then have to go through the hoops?

The affected population

In 2020, the Ministry of Health and Family Welfare published a report, Population Projections for India and States 2011-36. The report estimates the current voting age population of Bihar to be 8.08 crore. About 59% of this population (4.76 crore individuals) is 40 years old and under. The ECI, from July 1 to July 31, requires this staggering number to prove citizenship.

In its press note of June 28, the ECI stated that the electorate count in Bihar is 7.9 crore. As per the ECI, as "4.96 crore of the 7.9 crore already have their names in the last intensive revision of electoral rolls" in 2003, just 2.94 crore individuals will need to submit their eligibility documents.

This is clearly an oversight. The electoral roll of 2003 for Bihar did have around 4.96 crore individuals. By our calculations from the reports of the Sample Registration System, around 1.1 crore of them are dead. The ECI has taken them off the rolls.

Plus, there is sizeable number of people who have permanently migrated out of Bihar. As per a paper by Pinak Sarkar, Professor at the Tata Institute of Social Sciences, deriving from the Census, 93 lakh people permanently migrated out of Bihar between 2001 and 2011. Even if migration has slowed a bit after 2011, an average of 8 lakh out-migrants a year from Bihar in the period 2003-24 would mean a total of 1.76 crore out-migrants.

If the share of those over 18 years of age in the 1.76 crore group is the same as the proportion in the Bihar population, this amounts to 94 lakh voters who have migrated out of Bihar permanently. If even one fourth of them remain electors in Bihar, 70 lakh are no longer electors in Bihar and are voting elsewhere in India. The ECI would have taken them off the Bihar electoral rolls.

Hence, of the 4.96 crore electors in the 2003 list, if we remove those who are dead and those who have migrated from Bihar permanently, around 3.16 crore electors remain in the present count of Bihar's electorate. These 3.16 crore people who were also on the 2003 list do not need to submit any eligibility documents. The rest of the 4.74 crore individuals (7.9 crore-3.16 crore) need to submit their documents.

This figure is very similar to our 4.76 crore estimate based on population projections. The ECI requires this staggering magnitude to prove its eligibility to vote within a month.

Proof of citizenship

What is this proof of eligibility? The ECI says a copy of one document in a list of 11 needs to be presented. Seems simple? Perhaps for some other State, but certainly not for a document-scarce State such as Bihar. Let us list the 11 documents and look at the data that is publicly available for our demographic of 18-40 years.

The first is identity card/pension card of State government/ Central government/public sector undertaking. As per the 2022 caste census, 20.47 lakh Biharis have government jobs. Fewer than half of them will be from the 18-40 age group and pertain to less than 2% of this group.

The second is an identity card issued before July 1, 1987. This is not applicable.

The third is a birth certificate. As per the National Family Health Survey-3, 2.8% of Bihar's population born between 2001 and 2005 possess a birth certificate.

Much of our age group of interest was born before 2001, so a negligible proportion possesses this document.

The fourth is a passport. Around 2.4% of Bihar's population possess a passport. The share would be higher in the 20-40 age group but would not reach double digits.

The fifth is a matriculation certificate. Deriving from the National Family Health Survey-2 and National Family Health Survey-5, around 45-50% of 18-40-year-olds are matriculate. As of 2019-20, there is a 10% point gap overall between male matriculates and female matriculates: females are at a definite disadvantage

The sixth is domicile. In-migrants in Bihar are an insignificant proportion of the population.

The seventh is a forest rights certificate. The share of Scheduled Tribes (ST) in Bihar is 1.3%, according to the 2011 Census. Of them, those living in forests form a much lower share.

The eighth is an Other Backward Classes (OBC)/Scheduled Castes (SC)/ST certificate. Data from the India Human Development Survey-2, analysed by Professor Ashwini Deshpande and Rajesh Ramachandran in The India Forum, notes that around 20% of SCs, 18% of OBCs, and 38% STs had a caste certificate. Considering that almost no upper castes possess caste certificates, around 16% of Biharis possessed a caste certificate in 2011-12 when this survey was conducted.

Those eligible individuals who are 30-40 years of age today would already have obtained a caste certificate by 2012 had they wished; even if the rest obtain caste certificates in a higher proportion, overall not more than one in four households are likely to possess this document.

The ninth is the National Register of Citizens. This is applicable solely to Assam.

The tenth is the family register. This is also not applicable to Bihar.

The last is a land/house allotment certificate by the government. There is no data available on land allotment certificates. House allotment certificates seem applicable to government employees availing government housing. No such certificate is given to beneficiaries of schemes such as the Pradhan Mantra Gram Awas Yojana.

Most people without a matriculation certificate are unlikely to apply for a passport, a government job, or a caste certificate. By the ECI's new rule, the matriculation certificate has effectively become the main eligibility proof for voters aged 18 to 40. This shifts us from adult franchise to a system that favours only matriculates. As a result, around 2.4 crore-2.6 crore people who had to leave school due to poverty may now be left out of the voters' list.

The final number of people disenfranchised will be even larger than this if we add the over 40-year-olds who have been missed in the 2003 voters' list and those over 40 whose present names don't match with those in the 2003 voting list. These hundreds of lakhs of people will lose their constitutional right to vote not because they are illegal migrants but because they are illegible to a State which lacked the capacity to issue birth certificates, render basic education, or issue caste certificates to the deprived castes. A State cannot penalise so many people for its own shortcomings.

Why not Aadhaar?

This also begs a simple question: if the ECI allows for OBC/SC/ST certificates, why is Aadhaar not allowed if the proof of identity document for a caste certificate is Aadhaar? It should not be that Aadhaar's major flaw is that it is more available — around 9/10th of the Bihar population possess it. Does the ECI believe that it has issued voter cards to non-citizens? Also, why not allow ration cards?

Yet, even if the list of allowable documents is modified to be more inclusive,

the project will disenfranchise people or become a bureaucratic waste because

of the sheer paucity of time.

Let us suppose that all the 4.76 crore who are asked to submit documents do so:

that is, on an average, 1.95 lakh per constituency. Each constituency has one

electoral registration officer (ERO) who has numerous other important duties.

(The ECI website has no information on there being any assistant EROs in

Bihar.) In the 62 days between July 1 and August 31, they have to scrutinise

almost 2 lakh applications, prepare a draft roll, issue a notice, and launch a suo

moto enquiry to each elector whose eligibility is doubted. That is a superhuman

task.

Rahul Shastri is a researcher associated with Bharat Jodo Abhiyan

Published - June 30, 2025 10:29 pm IST

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Intensive electoral roll revision: Booth officers fan out across Bihar, hand out forms to 1 crore voters | India News - The Indian E...



Intensive electoral roll revision: Booth officers fan out across Bihar, hand out forms to 1 crore voters

Since June 25, booth level officers (BLOs) of the Election Commission have been going door to door, seeking out voters as part of the month-long "special intensive revision" of Bihar's electoral rolls.

Written by <u>Santosh Singh</u>, <u>Himanshu Harsh</u> Patna | Updated: July 1, 2025 08:23 IST



(5 min read













A district election officer in Hajipur, Bihar. (Photo/PTI)

As teams fan out across Bihar, <u>distributing enumeration forms</u> as part of an unprecedented exercise to revise the electoral rolls ahead of the upcoming Assembly elections, the Election

Intensive electoral roll revision: Booth officers fan out across Bihar, hand out forms to 1 crore voters | India News - The Indian E...

Commission is at pains to assuage concerns that the move could end up excluding some of the most marginalised in the state.

Since June 25, booth level officers (BLOs) of the Election Commission have been going door to door, seeking out voters as part of the month-long "special intensive revision" of Bihar's electoral rolls. So far, the forms have been distributed at the homes of one crore voters across Bihar's 38 districts, the Office of the Chief Electoral Officer said.

As per the EC's directions, every eligible voter will have to submit an individual enumeration form. Those born after 1987 and added to the rolls after January 1, 2003 — the year of the last intensive revision — will have to additionally provide proof of their citizenship with documents, including pension documents, birth certificate, passport, educational certificates etc.

It's this requirement that has set off concerns, with Opposition parties alleging that the move is an attempt to disenfranchise the poor and those from minority communities.

The EC, however, clarified that nearly 60% of Bihar's current electorate of 7.89 crore — about 4.96 crore voters — are already listed in the 2003 electoral rolls and need not submit any additional documents. "They only need to verify their details and submit the filled-up enumeration form," the EC clarified. The election body added that children of these 4.96 crore electors do not need to submit any document relating to their parents.

Read | Parties appoint 1.5 lakh booth level agents in Bihar, BJP accounts for 51k

For new applicants, the EC had asked for birth documents of self for those born before July 1, 1987; of self and one parent for those born between July 1, 1987 and December 2, 2004; of self and both parents for those born after December 2, 2004.

In a statement released on Monday, P Pawan, Deputy Director of Election Commission of India, said, "The ease of availability of the 2003 electoral rolls of Bihar would hugely facilitate the ongoing special intensive revision in Bihar as now nearly 60 per cent of the total electorate would not have to submit any documents. They have to just verify their details from the 2003 electoral rolls and submit the filled-up enumeration form. Both the electors as well the BLOs would be able to readily access these details."

Read | As revision of Bihar electoral rolls starts, EC says 37% have to submit birth proof

Intensive electoral roll revision: Booth officers fan out across Bihar, hand out forms to 1 crore voters | India News - The Indian E...

According to the EC, voters will have to submit their filled-up forms by July 25, after which a fresh voter list will be compiled on August 1. Objections and claims will be entertained until September 1, and the final revised electoral list will be prepared by September 30. Bihar goes to the polls in October-November this year.

"The forms are being delivered door-to-door by polling station officials, who have undergone special training for the task. More than 1 crore enumeration forms have been distributed to voters across various districts in Bihar. This process is being carried out at a rapid pace under the direction of the Election Commission of India. District election officers are actively monitoring the process on the ground, conducting field visits with polling officials to ensure the accuracy and transparency of the exercise," said Vinod Singh Gunjiyal, Chief Electoral Officer, Bihar.

Election officials said all major political parties have been "actively participating" in the revision drive and have so far appointed more than 1.5 lakh booth-level agents (BLAs) to verify the work done by the EC.

"All political parties have been appointing BLAs to ensure the accuracy of the voter list... A total of 2,25,590 people, including 81,753 administrative staff and 1,43,837 volunteers, have been deployed in the ongoing campaign across the state to strengthen and expand the distribution and collection of enumeration forms," said Gunjiyal

According to data shared by the EC with <u>The Indian Express</u>, the NDA has fielded 82,616 BLAs at polling stations and the INDIA bloc has deployed 56,038 agents.

However, the EC announcement has been met with concern among voters in some of the poorer districts in the state, including Kishanganj, Purnia, Araria and Katihar.

Adil Hasan Azad, a political activist from Katihar, said, "Seemanchal has traditionally been under-developed and poorly administered. Here, most voters born after 1987 only have Aadhaar cards, which were being accepted as proof of one's birth. When there are not even ration cards for all in these parts, how can the EC expect people to have passports, birth certificates and documents for caste and pension? Since many of them never went to school, they don't have their birth records."



Santosh Singh

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Santosh Singh is a Senior Assistant Editor with The Indian Express since June 2008. He covers Bihar with main focus on politics, society and governance. Investigative and explanatory stories : ... Read More

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This article went live on July first, twenty twenty-five, at twenty minutes past four in the morning.

TAGS: Election Commission

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ANNEXURE P-6

Available https://www.thehindu.com/news/national/bihar/reality-check-many-bihar-voters-cannot-read-special-intensive-revision-forms-do-not-have-any-documents-listed-by-eci/article69760627.ece

Confusion reigns as Bihar's Special Intensive Revision of rolls gets underway

Despite EC clarification about the need for proper documentary evidence only applying to 2.93 crore of the State's 7.89 crore voters, a field visit to villages in Saran district shows apprehension and uncertainty about the exercise among voters

Updated - July 02, 2025 08:24 am IST - CHAPRA

Amit Bhelari PRINT

Voters of Saran district in Bihar. | Photo Credit: Amit Bhelari

The Special Intensive Revision (SIR) of Bihar's electoral rolls that began on June 28, the first intensive revision since 2003, is scheduled to conclude on September 30 with the publication of the updated voter rolls. The process, however, has got off to a bumpy start courtesy of the immense confusion among voters about the exercise.

Chandra Mohan Singh, 65, a resident of Mahmada village in Bihar's Saran district and a voter from booth no. 240, is an exemplar of this confusion. Given a form for the special intensive revision of the State's electoral rolls on Monday, it still remains blank. Asked about the purpose of the form, he says, "It is given to me to find out whether I am dead or alive."

Most voters who spoke to *The Hindu* in the villages surrounding Chapra town, headquarters of the Saran district, are not even aware of the exercise to revise electoral rolls ahead of the State Assembly election, slated to take place by the end of the year. The lack of awareness belies the fact that the Election Commission (EC) has clarified that out of Bihar's 7.89 crore voters, 4.96 crore whose names were registered in the 2003 voter list only need to fill out an enumeration form and attach an extract of the voter rolls. The rest, 2.93 crore voters, whose names were added after 2004 or have recently turned 18, must submit proof of birth and residence along with the form.

Most villagers have been given enumeration forms, distributed by booth-level officers (BLOs), but are not literate enough to understand and fill them.



No valid documents

No one in Mr. Singh's family, all members of the Kushwaha community, is able to read the forms, which have been given only to the four members born before 1987. His wife, Ramdai Devi, 58, says, "I don't know what this is. BLO sahab has asked me to fill it up and submit it as soon as possible. I don't know what to fill. I asked my son but he is also not able to understand it."

Another village resident, Yogendra Baitha, proudly flaunts his possession of an Aadhaar card, PAN card, voter identity card, driving licence, and bank passbook. Unfortunately, none of them are acceptable for the SIR process.

"Then what kind of documents are these people looking for? If I apply for a birth certificate or caste certificate to prove that I belong to the Scheduled Caste, I don't think I will get it before July 26, which is the deadline [for the SIR]," says Mr. Baitha, standing outside his unfinished house.

Aadhaar not included

According to the EC, of the 2.93 crore voters not on the 2003 rolls, those born before July 1, 1987 must produce a document establishing their own date and place of birth, while those born between July 1, 1987 and December 2, 2004 must produce such documents for themselves and one of their parents, while those born after December 2, 2004 must produce documents for themselves and both parents

The documents being accepted are include birth certificates, passports, education certificates, permanent residence, forest rights, and caste certificates, the family register prepared by State and local authorities, land or house allotment certificates issued by the government, as well as documents issued to government employees or pensioners, and other documents issued by a range of public authorities before 1967.

Voters of Saran district in Bihar. | Photo Credit: Amit Bhelari.

The Aadhaar card is the most common identity card held by villagers as it is used to obtain all government benefits, but it is not on the EC's list

'Will sit on dharna'

Meena Devi, 66, says that the documents listed by the EC are not practical. "If they want us to submit any documents mentioned, then they should open a separate counter in the block office from where we can get the documents," she says. To get a birth certificate, for instance, one has to apply in the sub-divisional officer's office, then verification would be done by a circle officer, before the document is issued.

Shiv Kumari Devi, 62, another villager from the same booth, was told her name would be removed from the voter list if she did not submit the required documents. "How can anyone remove my name from the voters list? I voted in the 2024 Lok Sabha election, that time my name was valid, and now it will become invalid?" she demanded.

INDIA bloc may knock door of judiciary against Special Intensive Revision drive in Bihar: Digvijaya Singh

Daulti Kumari, 26, is married to Rakesh Kumar Manjhi who resides in the Dalit Tola in Garkha block of booth number 239, and has been asked to submit documentary proof of her parents' date and place of birth. "After marriage I have shifted to my in-laws' house and I don't have any documents of my parents," she says.

Kanti Devi, 47, from Dharampur village, a voter of booth number 271 under the Marhaura Assembly constituency says that she has been casting her vote in every election without any problems. "What has happened suddenly? We do not know why this survey is going on. BLO has filled my form and asked me to submit some documents. Where will we get these documents? If my name is removed, then I will sit on dharna at the block office," she warns.

Our hands are tied: BLO

Every polling booth has more than 1000 voters, and Mahmada panchayat has eight polling booths. The BLOs, who are the point persons in this exercise, acknowledge the prevailing confusion.

Dinesh Kumar BLO of booth number 240 said that there is a need to spread awareness about the SIR through loudspeaker, television and radio campaigns and advertisements.

"We are following the instructions of the EC but our hands are also tied. It is not possible to fill the form of every voter and help them personally," says Mr. Kumar, adding that he can only guide voters on how to go ahead.

Bihar has consistently lagged in registering births, shows government report

Another BLO, Bhupendra Kumar of booth number 239, expressed apprehension that many voters may be removed if they fail to submit the documents.

Ugrin Mahto, BLO of booth number 271 says he is just following the instructions of the EC, but there are people asking him a lot of questions. For instance, some voters' parents have passed away, leaving BLOs uncertain to how to guide voters in the SIR process.

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//TRUE COPY//



Manual on Electoral Rolls

March 2023
Document 10 - Edition 2



Nirvachan Sadan, Ashoka Road, New Delhi-110001

"No voter to be left behind"

Document No: 324.6.ERD:MB:10:2023

been, therefore, issuing various executive orders for improvement in existing electoral rolls, strengthening of electoral organization for providing assistance to statutory authorities responsible for preparation of electoral rolls, ban on transfers/posting of officials involved in the exercise and putting safeguards for maintenance and security of electoral database.

2.4.1 Though the Election Commission's instructions and directions are binding upon the election authorities and the State Governments and political parties generally respect and comply with such instructions and directions issued for the purpose of conducting smooth, fair and free elections, however, these instructions and directions do not have force of law. There are clearly two restrictions on the scope for exercise of plenary powers by the Election Commission. First, the Election Commission's instructions shall be in conformity with the existing law and secondly, the said instructions shall not be against the principle of natural justice.

2.5 Statutory Forms for Registration (Claims & Objections)

Rules 7, 8B, 13 and 31 of Registration of Electors Rules, 1960, provide for the following Forms for Claims & Objections. These forms are well structured, with separate panels for capturing necessary details and adequate space for filling them up by hand. The Election Commission has also provided facility of online submission of these forms, particularly, Form 6, 6A, 7, and 8 which have been amended recently. The amendment made in October, 2013, provided for space for pasting photograph and some additional fields. In 30th December 2021, the Ministry of Law, Govt. of India, on the recommendation of the Commission, notified the amendments in the Representation of the People Act, 1950. Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 1, 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised. New Forms namely, 6B and 11B have also been introduced. These forms are described as under:

Main Forms of Claims & Objections for AC/PC

- Form 6: Application for enrolment of new elector
- Form 6A: Application for addition by overseas Indian
- Form 7: Application for objecting proposed inclusion or seeking deletion of existing entry
- Form 8: Shifting of residence within or outside constituency by existing elector, application for correction in particulars, replacement of EPIC without correction and marking of PwD elector

For Council Constituencies

- Form 17 Application for addition in Local Authorities Constituency
- Form 18 Application for addition in Graduates Constituency
- Form 19 Application for addition in Teachers Constituency

FORM 1: Statement as to place of Ordinary Residence (native place) by a Person holding a **Declared Office.** There are 13 offices which have been declared by the President, namely, (1) The President of India, (2) The Vice-President of India, (3) Governors of States, (4) Cabinet Ministers of the Union or of any State, (5) The Deputy Chairman and Members of the Planning Commission, (6) The Ministers of State of the Union or of any State, (7) Deputy Ministers of the Union or of any State, (8) The Speaker of the House of the People or of any Legislative assembly, (9) the Chairman of any State Legislative Council, (10) Lieutenant Governors of Union Territories, (11) The Deputy Speaker of the House of the People or of any State Legislative Assembly, (12) the Deputy Chairman of the Council of States or of any State Legislative Council and (13) Parliament Secretaries of the Union or of any State. The revised Form provides for furnishing of Aadhaar number for authentication of entries in the electoral roll. The same Form is applicable in case of spouse of a declared office holder, if she/ he ordinarily resides with her/his spouse and is otherwise eligible for registration. (Annexure 1)

Annexure 7 (Chapter 2, Para 2.5)

		12
	ELECTION COMMISS Form-6 Application Form fo (See Rules 13(1) and (26) of the Regis	FORM No or New Voters (To be filled by office)
No. & Name of Or No. & Name of (@ only for Un	Registration Officer, of Assembly Constituency of Parliamentary Constituency@ No. ion Territories not having Legislative Assembly) ication for inclusion of my name in the electoral re	Name
(1)(a) Name (In O	fficial Language of State)	** <u> </u>
1 120	ved by Middle Name	SPACE FOR PASTING ONE RECENT UNSIGNED PASSPORT SIZE COLOR PHOTOGRAPH (4.5 CM X 3.5 CM) SHOWING
(1)(b) Name (In Er	nglish in BLOCK LETTERS)	FRONTAL VIEW OF FULL FACE WITH WHITE BACKGROUND
Surname (if any)	ne not filled in English, it will be transliterated by se	software.
Father	Surname (in official language of State) of any one Or Mother Or Husband uardian in case of orphan/Guru in case of Third Ge	Or Wife Or
*(2)(b) Name and	Surname (In English in BLOCK LETTERS) of the rela	lative mentioned above
(4) Email ID of Se Of relative mention	oned at Item No. 2	
	not able to furnish my Aadhaar Number because	or
(6) Gender	Male Female	Third Gender
(i) <u>Document for H</u> 1. Birth 2. Aadl 5. Cert	h d d / m m / y y sopy of document supporting age proof attached (a Proof of Date of Birth ^:- (Any one of these) n certificate issued by Competent Local Body/Mun haar Card 3. PAN Card ificates of Class X or Class XII issued by CBSE/ICSE/ cation Boards, if it contains Date of Birth cument for Proof of Date of Birth:- (If none of the a	A. Driving License / State 6. Indian Passport
	House/Building/Apartment No.	Street/Area/Locality/ Mohalla/Road
Ordinary		Production to the Production Court and Court
/= · · · · ·	Town/Village	Post Office
,	PIN Code	Tehsil/Taluqa/Mandal
	District	State/UT

(b) Self-attested copy of address proof either in the name of applicant or any one of parents/spouse/adult child, if already
enrolled as elector at the same address (Attach anyone of them)
(i) Document for proof of residence ^:- (Any one of these)
1. Water/Electricity/Gas connection Bill for that address (atleast 1 year) 2. Aadhaar Card
3. Current passbook of Nationalized/Scheduled Bank/Post Office 4. Indian Passport
5. Revenue Department's Land Owning records including KisanBahi
6. Registered Rent Lease Deed (In case of tenant) 7. Registered Sale Deed (In case of
ownhouse)
(ii) Any Other document for Proof of residence: -
(If none of the above documents is available) (PI. Specify)#
(9) Category of disability, if any(Optional) Locomotive Visual Deaf & Dumb
If any other (Give description)
Percentage of disability: %, Certificate attached (Tick the appropriate box) Yes No
(10) The details of my family member already included in the electoral roll at current address with whom I currently reside are
as under:
Name of family member: Relationship with applicant
His/her EPIC no.:
nis/fiel Eric flo
DECLARATION
I HEREBY DECLARE that to the best of my knowledge and belief-
(i) I am a citizen of India and place of my birth is:- Village/Town
District State/UT
DISTRICT STATE / UT
(ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand
(ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year)
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency.
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency. (iv) I don't possess any of the documentsmentionedfor proof of Date of Birth/Age. Therefore, I have enclosed
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency. (iv) I don't possess any of the documentsmentionedfor proof of Date of Birth/Age. Therefore, I have enclosed (Name of the document) in support of age proof (Strike off, if not applicable).
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency. (iv) I don't possess any of the documentsmentionedfor proof of Date of Birth/Age. Therefore, I have enclosed (Name of the document) in support of age proof (Strike off, if not applicable). (v) I am aware that making the above statement or declaration in relation to this application which is false and which I
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency. (iv) I don't possess any of the documentsmentionedfor proof of Date of Birth/Age. Therefore, I have enclosed (Name of the document) in support of age proof (Strike off, if not applicable). (v) I am aware that making the above statement or declaration in relation to this application which is false and which I know or believe to be false or do not believe to be true, is punishable under Section 31 of Representation of the People
 (iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
 (iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
 (iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
 (iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
 (ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since
(iii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since

PUCL

PEOPLE'S UNION FOR CIVIL LIBERTIES

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04.07.2025

To

The Chief Election Commissioner and Other Election Commissioners, Election Commission of India Nirvachan Sadan, Ashoka Road, New Delhi 110001.

E-mail: cec@eci.gov.in; ecci.gov.in; <a href=

Dear Sirs,

Sub: Concern that the SIR in Bihar has implications for universal adult franchise.

We write to you from the People's Union for Civil Liberties (PUCL) regarding the disturbing development of the beginning of special intensive revision (SIR) of the electoral rolls in Bihar. It is our belief that the implications of this process have serious constitutional implications as they infringe upon the constitutional promise of universal adult franchise.

PUCL is a civil liberties and human rights body formed in 1976 whose membership has included eminent judges like Justice Tarkunde, Justice Rajendra Sachar and well-known lawyers such as K.G. Kannabiran and Ravikiran Jain and highly respected academicians like Prof. Rajni Kothari and Prof. Prabhakar Sinha. The PUCL has been working for over forty years with the aim of fulfilling the

promise of the constitution. A number of judgments of the Supreme Court which ensure basic rights for citizens including the right to food [2007 1SCC 728], freedom from bonded labour [(2005) 2SCC 436 and liberation of persons in manual scavenging have had the PUCL as the petitioner. PUCL has also worked towards enhancing the quality of our electoral democracy and has been the petitioner in the Supreme Court decisions recognizing NOTA as a valid option.[(2013) 10 SCC 1] The PUCL is also the petitioner in the decision of the Supreme Court recognizing that the voter has a right to know the antecedents of their candidate including the assets he or she possesses as well as criminal antecedents.[(2003) 9 SCC 490]

Our concerns with the current proposed Special Intensive Revision (SIR) of the electoral rolls in Bihar are as follows:

I. Lack of Clarity

- 1. The ECI issued a Press Note (No. ECI/PN/233/2025) on 26th June 2025 announcing a 'Special Intensive Revision' (SIR) of the electoral rolls in Bihar. The press note categorically states that "booth Level Officers (BLOs) shall be conducting house-to-house surveys for verification during the process of this intensive revision". Such an exercise is covered under Rule 25(2) read with Rule 8 and Form 4 provided for in The Registration of Electors Rules, 1960 ("the Rules"). [Annexure I for Rule 8 and Form 4]
- 2. However, on the same date letter No.23/2025-ERS (Vol. II), the ECI's letter issued to the Bihar Chief Electoral Officer lays down a slightly different process for enumeration, which is a significant departure from Rules 25(2) read with Rule 8 and Form 4. It states that instead of the BLO's conducting a survey [as per Rule 8 and Form 4], the BLOs shall
 - a) distribute Enumeration Form to all existing electors (in duplicate) through House-to-House visit;
 - b) guide the public on filling up Enumeration Form, and
 - c) collect Enumeration Forms from the public, along with required documents, or the public can also upload Enumeration Forms and documents online.
 - The "Enumeration Form" also varies significantly from Form 4 as prescribed in the Rules. This short-cut, which shifts the onerous burden of filling up forms and collecting documents on to voters may have been done due to paucity of time, but it remains de hors the Rules. [Annexure II for EF and Letter to Bihar CEO]
- 3. If the ECI is itself having to curtail prescribed procedures to battle against time, it does raise fears that in focusing exclusively on finding reasons for disqualifications, the primary responsibility under Article 326 to include all adult

- voters, especially those from the social and economic margins would be compromised.
- 4. The time prescribed in the ECI directive is 90 days from the start to the end of the process, that is, from the date of distribution of the Enumeration Forms (EF) to their collection, verification, creation of draft rolls, raising of claims and objections, decisions on said claims and objections, appeal and the publication of the Final Electoral Roll on 30.09.2025. Moreover, a mere 35 days is given from the time of distribution of the EF to the publication of the draft rolls. In this time, hurriedly gathered and mostly untrained BLOs have to work with some of the most marginalized, often illiterate voters numbering according to the ECI's own estimates up to 7.9 crores (4.96Cr are existing electors and 2.94Cr. new voters), in an admittedly 'document scarce' state.
- 5. By the ECI's own estimates at least 4.96 Crore EF have to be distributed, supervised, collected and verified. Since the qualifying date of 01.01.2003, when the last SIR was held, there has also been an extensive delimitation exercise, such that the details of booths etc. as reflected in the 2003 electoral roll may not match the current status of existing voters, leading to a further requirement of detailed cross-matching. An additional 2.94 Crore Form 6 have also to be verified (other estimates put this number at 4.74 Cr; See Rahul Shastri, "Voter Verification Drive in Bihar: too little time, too many hurdles: Data Point", The Hindu, July 1, 2025; https://www.thehindu.com/data/voter-verification-drive-in-bihar-toolittle-time-too-many-hurdles/article69756972.ece]. News Reports suggest that on July 1st 2025, 1 crore forms had been distributed. [Indian Express, July 1, 2025; https://indianexpress.com/article/india/intensive-electoral- roll-revision-booth-officers-fan-out-across-bihar-hand-out-forms-to-1-<u>crore-voters-10098406/</u>]
- 6. The ECI's letter dated 24th June 2025 also includes "training guidelines" for this exercise. Para 1(c) states that "CEO shall also ensure that all the posts of EROs/AEROs/BLOs/Supervisors are filled and requisite training and orientation including training on the latest IT process and systems is completed well in time." This has led to indiscriminate and hurried appointments (whereas, earlier the task was done by teachers and librarians, with proper training, this time all kinds of contractual workers have been pulled in without any previous experience or training). The allocated time for training of lakhs of BLOs is 6 days as per the directive. [Annexure II] Reportedly, there are still large-scale vacancies, even as hurried appointments are being made. It is not surprising then that there is mass confusion on the ground, and nobody, including BLOs seem to have any clear answers. ["Confusion reigns as Bihar's SIR underway", 2025; gets The Hindu, July 2nd https://www.thehindu.com/news/national/bihar/reality-check-many-

<u>bihar-voters-cannot-read-special-intensive-revision-forms-do-not-have-any-documents-listed-by</u> eci/article69760627.ece]

As a result, existing and prospective electors in Bihar are in a state of confusion. The right to vote, with conditions, is a constitutional right. In the event, such ruptures have to be explained in terms of Article 14 and must be tested for manifest arbitrariness. The Supreme Court of India in K.S. Puttaswamy v. Union of India, [(2019) 10 SCC 1, para 147] has laid down the proportionality test, which states that action must be in pursuance of a legitimate aim, b) must bear a rational nexus to achieving the legitimate aim c) must be the least restrictive way of achieving the aim and d) must be proportionate

II. Ambiguities that need immediate clarifications

- The ECI directive divides people into two categories: "existing electors" 1. who are to simply fill the Enumeration Forms (EF) together with an extract of their details in the 2003 electoral rolls, and "new voters", who have to submit Form 6 or Form 8. [Paras 3 and 4 of the 24.06.25 notification]. Furthermore, the notification also states that voters who have been added to the 2003 electoral rolls through the annual processes of revisions and updating are also "existing electors" as they are reflected in the mother roll. The revisions and updates between 2003-2025 have merged into the 2003 rolls. [Paras 13, 15 of the notification]. Thus, for all "existing voters", who are to fill identical EFs, which exempt them from supplying any extra documents, it would be sufficient to provide the extract of the 2003 rolls (as it exists on 06.01.2025, together with the annual processes of special summary revisions, updates. Read with Proviso to Section 21(3) of the Representation of the People Act, 1950 "the Act")). However, there have been cases where BLOs are unsure of procedure and have refused to accept filled EFs even from per-2003 voters, without "requisite documents".
- 2. The ECI has announced an SIR for Bihar. The SIR was earlier a five-yearly exercise, but in 2003-2004, after digitisation of the rolls, it was discontinued as constant electronic revisions and modifications were made possible. Summary revisions were still undertaken to streamline and update the rolls by taking into account deaths/ migrations/ duplications. Given the immediate digital access, the need for such a resource-intensive and cumbersome SIR is not made clear. There are already provisions in the Act and in the Rules to weed out individual disqualified electors from the rolls Under Section 22, Rule 21A and Form 7. The process of disqualification, either on an objection raised by a third party, or even suo motu is detailed. Thus, an entire SIR to look for disqualified electors, from amongst those existing electors who have already been verified and enrolled by proper procedure seems

- unnecessary. In any case, there is no legislative vacuum when it comes to prescribing the procedure for an SIR. It is laid down in Rule 8 and Form 4. Can the EF/ process of enumeration and verification depart from procedure laid down?
- The ECI issued a comprehensive 409 page "Manual on Electoral Rolls" in 3. March 2023. Para 2.5 at Page 14 mentions amendments formally made and notified to the "Forms for statutory claims and objections". It states: "On 30th December 2021, the Ministry of Law, Govt. of India, on the recommendation of the Commission, notified the amendments in the Representation of the People Act, 1950. Subsequently to implement the amendments, the Registration of Electors Rules, 1960 was also notified on 17th June, 2022. By these amendments the Forms 2, 2A, 3, 6, 7, 8, 9, 10, 11, 11A, 18 and 19 have been revised." The amended Form 6 for addition of new electors is also provided as Annexure at Page 246. It is identical to the one now available on the Bihar Election Commission Website. [Annexure III]. The amended Form 6 allows for submission of Aadhar Cards as documentary proof. The amended Form 6 does not ask for "proof of birth of parents". This would make the requirement of "self-attested declaration", "non acceptability of Aadhar cards" and "additional proof of birth of parents" de hors the Rules.

III. Broader Issues with the proposed exercise

- 1. The scheme of Article 324, read with Articles 326, 327 and 328 is such that the Election Commission has been tasked primarily with ensuring the right to vote for all adult citizens of India. It is incumbent upon the ECI to ensure that those with 'document deficits', or other vulnerabilities relating to access (to technology, ability to fill forms, be physically present on multiple occasions) do not get left out of the process. The primary responsibility is to be inclusive and ensure universal adult franchise. The process of disqualifications may begin once an equitable and fair process has been applied to create a mother roll. The process of testing for disqualifications is not meant to take primary place at the cost of equitable enumeration. It is on this premise that those without documents, or any place of residence have also been included in the rolls.
- 2. Article 324 has to be read with Articles 327 and 328, which give powers to the Parliament and to legislative assemblies respectively to make laws enabling the EC to do its duties under Article 324. The powers of the EC are thus circumscribed by laws made by Parliament. The scheme of The Representation of the People Act, 1950 and the Registration of Electors Rules, 1960 makes the process of preparation of electors rolls intimate, home-based, as opposed to being 'document heavy' and impersonal. It is envisioned in a way where EC leads the process and takes the responsibility of including electors, especially those without proper

documents and those on the social-economic margins through a process of introducing a home-based verification. It relies on the human touch and not on impersonal documentation. Also, the burden of including people in the electoral rolls is with the EC. In one fell stroke, this executive order inverts the whole process - the burden of inclusion is shifted on to the marginalized voter and also made document-centered.

Conclusion

We urge you to address the concerns above raised as they have serious implications for India's well-deserved reputation as the world's largest democracy. The exercise of universal adult franchise is what marks out India as a unique experiment in the history of global democracy. By going in for an ill-advised, hasty SIR which can only serve to exclude those without the requisite documentation, the ECI is betraying its constitutional mandate of equal access to the right to vote for the citizens of India.

Yours sincerely,

Dr. V. Suresh, General Secretary-PUCL and **Kavita Shrivastava** President, PUCL

Annexure I

Rules 8 of The Registration of Electors Rules, 1960

"8. Information to be supplied by occupants of dwelling-houses. — The registration officer may, for the purpose of preparing the roll, send letters of request in Form 4 to the occupants of dwelling-houses in the constituency or any part thereof; and every person receiving any such letter shall furnish the information called for therein to the best of his ability."

Registration of Electors Rules, 1960 (Statutory Rules and Order) FORM 4

(See rule 8) Letter of request

			Place Date
To The o	ccupant of		
Sir/Madam,			
has been tak	ken in hand. It w elow after readin	vill greatly facilitate my worl	tituency in which you are residing k if you will kindly complete the and hand it over to my assistant
		Electoral R	egistration Officer of the
			Assembly Constituency.
Names	and particulars c	STATEMENT of adult citizens ordinarily res	iding in the above premises
Name of citizen	Particulars as to	¹ [Father or Mother or Husband	² [Age on 1 st January/April, 19
1. 2. 3. 4. 5.			
7. etc.			Signature Date

INSTRUCTIONS

- 1. Enter the names of all persons who have completed 2[18 years of age on or before the 1st of January/April] of this year and who are ordinarily residing in the premises.
- 2. Only the names of these who are citizens of India should be entered.

- 3. Enter against Serial No. 1 in the first column, the name of the head or other senior member of the family, provided he or she has the qualifications mentioned in paragraphs 1 and 2 above.
- 4. "Ordinarily residing" does not mean that the person should be actually in the house when you are filling in the form. The persons who normally live in the house should be included even though they may be temporarily absent, e.g., on a journey or on business or in hospital. On the other hand, a guest or visitor, who normally lives elsewhere but happens to be in the house at the time should not be included.
- 5. All ordinary residents of the house should be included, whether they are members of the family or not. But do not enter the name of any

person who is a member of the Armed Forces of India or is employed under the Government of India in a post outside India or the name of such

person's wife if she ordinarily resides with him.

- 6. In the case of every male citizen, enter in the second column the name of his father preceded by the words "son of".
- 7. In the case of every female citizen, enter in the second column-
- (i) the name of the husband preceded by the words "wife of", if she be married;
- (ii) the name of the late husband preceded by the words "widow of", if she be a widow; and
- (iii) the name of the 1[Father or Mother] preceded by the words "daughter of", if she be unmarried.
- 8. In the third column, enter the age of the citizen as accurately as possible, giving only the number of complete years and ignoring the months.
- 3[Note: For preparation/revision of rolls in 1989, omit "January" and retain "April". For preparation/revision of rolls in any other year, omit "April" and retain "January"].

- 1. Subs. by Notifn. No. S.O. 303(E), dated the 8th May, 1993, for certain words.
- 2. Subs. by Notifn. No. S. O. 409(E), dated the 6th June, 1989, for certain words.
- 3. Ins., ibid.

Registration of Electors Rules, 1960

(Statutory Rules and Order)

Election Commission of India Nirvachan Sadan, Ashoka Road, New Delhi-110001

No.23/2025-ERS (Vol.II)

Dated: 24th June, 2025

To,

The Chief Electoral Officer Bihar, Patna

Sub: Special Intensive Revision w.r.t. 01.07.2025 as the qualifying date.

Sir,

- 1. I am directed to convey that the Commission has directed a Special Intensive Revision (SIR) in exercise of its powers under Article 324, Section 21 of the Representation of the People Act, 1950 (the "RPA 1950"), along with other applicable provisions of the RPA 1950, with reference to 01.07.2025 as the qualifying date, in the State of Bihar, where general election to state Legislative Assembly is due in 2025 (Annexure A).
- 2. While carrying out the SIR of the electoral rolls, ERO of each Assembly Constituency shall be responsible for ensuring that no eligible citizen is left out while no ineligible person is included in the Electoral Roll. During the SIR, CEO/DEO will aid ERO to fulfil the constitutional mandate that every eligible person, as per Article 326 of the Constitution of India read with Section 16 and 19 of the RPA 1950, is enrolled as Elector. For this, EROs shall satisfy themselves regarding the eligibility of every person before entering their name in the electoral roll. The detailed guidelines are attached (Annexure B).
- 3. During SIR, EROs through the BLOs shall conduct House to House enumeration. Every existing elector, as on the date of this order, will be made available an Enumeration Form (Annexure C), either through BLO or the elector can download the Enumeration Form from https://voters.eci.gov.in. BLO shall collect one copy of the Enumeration Form and sign the acknowledgment of receipt on the second copy to be retained by the existing elector. Based on the Enumeration Forms received back along with documents, ERO will prepare the draft roll.
- 4. Further, in case of application for registration as a new elector or for shifting from outside the state, it is also directed that henceforth,

alongwith Form 6/Form 8, an additional Declaration Form (Annexure D) shall also be required to be filled by the applicant to support the declaration made therein.

- 5. The last intensive revision in Bihar was done in 2003, with 01.01.2003 as qualifying date. As the eligibility of Electors enrolled in the Electoral Rolls after the last intensive revision was established then, the Commission has decided that such Electors need not attach any additional document alongwith the Enumeration Form, except the extract of the Roll. Thus, CEO/DEO/ERO shall make the Electoral Rolls with qualifying date of 01.01.2003 freely available to all BLOs in hard copy, as well as, online on their website for anyone to download and use as documentary evidence while submitting their Enumeration Form (Annexure C). CEO/DEO/ERO/BLO should also take care that genuine electors, particularly old, sick, PwD, poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.
- 6. Also, ERO shall assess the need of new Polling Stations considering that no Polling station has more than 1,200 electors, except with the prior approval of the Commission. ERO to also ensure that the polling station area is so defined and demarcated that no overlap exists with any other Polling station.
- 7. SIR to be undertaken strictly within the timeline as per the following schedule:

1	(i) ERO to print pre-filled Enumeration Form (in duplicate) for all existing electors and give it to the respective BLOs. (ii) ERO to give training to BLOs about the Revision Exercise. (iii) BLO to distribute Enumeration Form to all existing electors (in duplicate) through House to House visit. (iv) BLO to guide the public on filling up Enumeration Form. (v) BLO to collect Enumeration Forms from the public, along with required documents, or the public can also upload Enumeration Forms and documents online. (vi) Uploading collected Forms in BLO App/ECINet, on a day-to-day basis. (vii) BLO to give recommendations on each Enumeration Form so received.	25.06.2025 (Wednesday) to 26.07.2025 (Saturday)
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	(viii) BLO Supervisor to check the BLO's output in quantitative as well as qualitative terms.	
	(viii) AERO to verify all Enumeration Forms not-recommended by BLOs.	
2	Rationalization/Re-arrangement of Polling Stations and finalization of proposed restructuring of section/part boundaries, location of polling stations and obtaining approval of list of polling stations. A polling Station shall preferably contain not more than 1,200 electors	25.06.2025 (Wednesday) to 26.07.2025 (Saturday)
3	Updation of Control Table and Preparation of draft roll having names of all the existing electors who submitted the duly filled Enumeration Forms.	27.07.2025 (Sunday) to 31.07.2025 (Thursday)
4	Publication of draft electoral roll on 01.08.20	205 (5 : 1)
T T	Fubilication of draft electoral foll of 01.00.20	J25 (Friday)
5	Period for filing claims & objections	01.08.2025 (Friday) to 01.09.2025 (Monday)
		01.08.2025 (Friday) to 01.09.2025
5	Period for filing claims & objections Decision on Enumeration Forms received during H2H enumeration period and disposal of claims and objections to be done concurrently	01.08.2025 (Friday) to 01.09.2025 (Monday) By 25.09.2025

8. Also, to enable fulfilment of the above constitutional mandate, the Commission also directs, under Article 324 of the Constitution, that the Chief Secretary shall ensure that CEO/DEO/ERO/AERO/BLO Supervisor/BLO and all other officers involved in preparation of Electoral Rolls are adequately supported with manpower and resources. During the SIR period, the Chief Secretary shall ensure that no post notified as DEO/ERO/AERO is vacant and no such officer is transferred without prior approval of the Commission.

(Pawan Diwan) Secretary

Copy to Chief Secretary of Bihar for necessary action.

Annex re A

Dated: 24th June, 2025

Election Commission of India Nirvachan Sadan, Ashoka Road, New Delhi-110001

No. 23/ERS/2025

ORDER

Special Intensive Revision of Electoral Rolls

- Whereas, Article 324 of the Constitution of India and the Representation of People Act, 1950 (the "RPA 1950") vests the superintendence, direction and control of the preparation of the electoral rolls for, and the conduct of the elections to the Parliament and the State Legislatures, with the Election Commission:
- 2. Whereas, maintaining the integrity of the electoral roll is fundamental for the conduct of free and fair elections:
- 3. Whereas, the electoral machinery, eligibility conditions, manner and procedure for preparation of electoral rolls are provided under the RPA 1950 and the Registration of Electors Rules, 1960 ("RER, 1960"), framed under the RPA 1950;
- 4. Whereas, in line with this objective, the Commission has previously exercised its powers under enabling statutes in the years such as 1952-56, 1957, 1961, 1965, 1966, 1983-84, 1987-89, 1992, 1993, 1995, 2002, 2003 and 2004 to undertake Intensive Revision of electoral rolls for all or some parts of the country for afresh preparation of electoral rolls through enumeration. The last intensive revision in Bihar, was conducted by the Commission in the year 2003 with reference to 01.01.2003 as the qualifying date;
- Whereas, the preparation of electoral roll must ensure that all eligible citizens are included and no such eligible citizen is excluded from the electoral roll;
- 6. Whereas, the Article 326 of the Constitution stipulates that every person who is a citizen of India and who is not less than eighteen years of age on the qualifying date and is not otherwise disqualified under any law shall be entitled to be registered in the electoral roll;
- 7. Whereas, the Commission has noted that during the last 20 years significant change in electoral roll has taken place due to additions and deletions on a large scale over this long period. Rapid urbanization and frequent migration of population from one place to another on account of

education, livelihood and other reasons, have become a regular trend. Some electors obtain registration in one place and then shift their residence and register themselves at another place without getting their names deleted from the electoral roll of the initial place of residence. This has led to increased possibility of repeated entries in the electoral roll. Thus, the situation warrants an intensive verification drive to verify each person before enrolment as an Elector;

- 8. Whereas, one of the fundamental pre-conditions set out in Article 326 of the Constitution is that a person is required to be an Indian citizen, for his/her name to be registered in the electoral roll. Consequently, the Commission has a constitutional obligation to ensure that only persons who are citizens;
- 9. Whereas, under Section 21 of the RPA 1950 along with other applicable provisions of the RPA 1950, the Commission is empowered to direct special intensive revision of the electoral rolls including preparation of electoral rolls afresh;
- 10. Therefore, the Commission has now decided to begin the Special Intensive Revision in the entire country for the discharge of its constitutional mandate to protect the integrity of the electoral rolls; However, since the General Elections to the Legislative Assembly in the State of Bihar is expected in later part of this year, hence the Commission has decided to conduct Special Intensive Revision in the State of Bihar as per the Guidelines and schedule attached herewith. The schedule for the Special Intensive Revision in the rest of the country shall be issued separately in due course.
- 11. Since the last intensive revision in Bihar was undertaken in 2003, the EROs shall treat the electoral roll of 2003 with qualifying date of 01.01.2003 as probative evidence of eligibility, including presumption of citizenship unless they receive any other input otherwise.
- 12. Any person whose name is not recorded in the 2003 Electoral Roll shall for the purpose of registration in the electoral roll is required to submit from amongst a wide range of eligible government documents as prescribed for establishing their eligibility to be an elector.
- 13. Since the existing Electoral rolls were published on 06.01.2025 under Special Summary Revision, and continuously updated since then, the Commission further directs that a pre-filled enumeration form shall be made available to every existing elector as on the date of issue of this order and the draft roll shall include the names of all the electors who have submitted a duly filled Enumeration Form before July 25, 2025. This being an intensive revision, in case enumeration form is not submitted

before July 25, 2025, the name of the elector can not be included in the draft rolls. However, CEO/DEO/ERO/BLO should also take care that genuine electors, particularly old, sick, PwD, poor and other vulnerable groups are not harassed and are facilitated to the extent possible, including through deployment of volunteers.

- 14. The ERO/AERO shall not delete any entry from the draft roll without conducting an inquiry and giving a fair and reasonable opportunity to the persons concerned whose name has appeared in the draft roll. In case any person is aggrieved by the decision of the ERO, he may prefer an appeal to the District Magistrate under Section 24(a) of the RP Act, 1950, read with rule 27 of the RER, 1960 within the stipulated time. If the appellant remains unsatisfied, a second appeal may be preferred before the Chief Electoral Officer within 30 days of the DM's order, as per Section 24(b) of the RP Act, 1950 read with Rule 27 of the RER, 1960.
- 15. Further, in case of application for registration as a new elector or for shifting from outside the state of Bihar, it is also directed that henceforth, alongwith Form 6/Form 8, an additional Declaration Form (Annexure D) shall also be required to be filled by the applicant to support the declaration made therein.

By Order

24/06/25

Election Commission of India

/// (Sanjay Kumar)

Deputy Election Commissioner

Annexure III



ELECTION COMMISSION OF INDIA

FORM No._____(To be filled by office)

Form-6 Application Form for New Voters

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(i) <u>Document for Proof of Date of Birth</u> ^:- (Any one of these) 1. Birth certificate issued by Competent Local Body/Municipal Authority/Registrar of Births & Deaths										
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(b) Self-attested copy of address proof either in the name of applicant or any one of parents/spouse/adult child, if already
enrolled as elector at the same address (Attach anyone of them)
(i) Document for proof of residence ^:- (Any one of these)
1. Water/Electricity/Gas connection Bill for that address (atleast 1 year) 2. Aadhaar Card
3. Current passbook of Nationalized/Scheduled Bank/Post Office 4. Indian Passport
5. Revenue Department's Land Owning records including KisanBahi
6. Registered Rent Lease Deed (In case of tenant) 7. Registered Sale Deed (In case of ownhouse)
(ii) Any Other document for Proof of residence: -
(If none of the above documents is available) (Pl. Specify)#
(9) Category of disability, if any(Optional) Locomotive Visual Deaf & Dumb If any other (Give description)
Percentage of disability: %, Certificate attached (Tick the appropriate box) Yes No
(10) The details of my family member already included in the electoral roll at current address with whom I currently reside are as under:
Name of family member: Relationship with applicant
His/her EPIC no.:
DECLARATION
I HEREBY DECLARE that to the best of my knowledge and belief-
(i) I am a citizen of India and place of my birth is:- Village/Town
District State/UT
(ii) I am ordinarily a resident at the address mentioned at Sr. No. 8(a) in Form 6 since (mention monthand
year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/
year) (iii) I am applying for inclusion in Electoral Roll for the first time and my name is not included in any Assembly Constituency/Parliamentary Constituency.
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ELECTION COMMISSION OF INDIA

Nirvachan Sadan, Ashoka Road, New Delhi-110001

No. ECI/PN/242/2025

04.07.2025

Press Note

Bihar SIR being implemented smoothly on ground First visit of BLOs in nearly 1.5 crore households completed 87 per cent Enumeration Forms distributed

The first visit of the Booth Level Officers (BLOs) to nearly 1.5 crore households in the state has been completed today and over 87 per cent Enumeration Forms (i.e. 6,86,17,932) out of the total of 7,89,69,844 (nearly 7.90 crore) electors in Bihar who are enrolled as on June 24, 2025, have been distributed during the Special Intensive Revision (SIR) exercise being conducted in the state. The remaining houses could be locked, or of dead electors, or of migrants or of those who may be travelling. Since, the BLO shall be visiting three times to the houses of the electors during the exercise, these figures are likely to increase further.

The partially filled forms are also available for download on the ECI portal (https://voters.eci.gov.in) as well on ECINET App and the filled forms can be uploaded by the elector himself on ECINET App.

Besides, 1,54,977 Booth Level Agents (BLAs) appointed by various political parties are also providing active support in the SIR process. As on July 02, BJP has appointed 52,689 BLAs, followed by 47,504 of RJD, 34,669 of JD(U), 16,500 of INC, 1913 of Rashtriya Lok Jan Shakti Party, 1271 of CPI(ML)L, 1153 of Lok Jan Shakti Party (Ram Vilas), 578 of CPI(M), 270 of Rashtriya Lok Samta Party besides others such as BSP (74), NPP (3) and AAAP (1). Each BLA can submit up to 50 certified forms per day.

Nearly five percent filled-up and signed forms i.e. nearly 38 lakh forms have already been received by the BLOs who are working sincerely with the sole motto – Inclusion First, which has been repeatedly emphasized upon by the Commission. As per SIR, in order to get one's name in the Draft Electoral Roll to be published on 1st August 2025, the strict condition for an elector is to sign and submit the pre-printed Enumeration Form before 25th July 2025. Simultaneous verification of the uploaded forms has also been started. Despite apprehensions by some quarters, SIR will ensure that all eligible persons will be included.

Based on the documents attached or not attached, with the signed Enumeration Form, eligibility verification of each name included in the draft rolls will be done continuously after their receipt. Verification will start vigorously from August 02, 2025 onwards after publication of Draft Electoral Rolls. On the basis of the published Draft of Electoral Rolls, Claims and Objections will be received from any political parties or any member of public 2nd August 2025 onwards.

The Final Electoral Rolls will be published on September 30, 2025. Appeals can also be filed thereafter with the DM and the CEO.

P. Pawan Deputy Director

//TRUE COPY//

ANNEXURE P-10

In village after village in Bihar, a chorus: 'We only have Aadhaar... how do we get the papers EC asking for?'

04/07/25, 7:39 PM

In village after village in Bihar, a chorus: 'We only have Aadhaar... how do we get the papers EC asking for?'

From CM Nitish turf Nalanda to Lalu's Raghopur, growing disquiet
— and confusion over EC conditions for voting



Across villages in Bihar, this has meant both disquiet and a desperate scramble for residential and caste certificates, the most commonly available of the 11 documents specified by the EC. (Express photo by Rahul Sharma)

An Aadhaar card, a voter card and an MNREGS job card. For Meghan Manjhi, a 37-year-old labourer, the three "sarkari kaagaz (official documents)" largely define his life. But now, the resident of Kalyan Bigha, the native village of Bihar Chief Minister Nitish Kumar, must look for more.

As per the Special Intensive Revision of electoral rolls ordered by the Election Commission ahead of the Bihar Assembly polls, residents of the state such as Manjhi whose names did not figure in the 2003 electoral rolls must provide one of 11 documents notified by the EC to prove their "citizenship". None of the three documents possessed by Manjhi, who belongs to a Scheduled Caste family, counts.

"The BLO (booth level officer) has told me that if I get a residence or caste certificate made before July 25, my (voter enrolment) form can be filled," Manjhi says.

This story plays out in village after village in the state, from Nitish's turf Harnaut in Nalanda district, to RJD chief Lalu Prasad's Raghopur in Vaishali. The Raghopur Assembly seat is currently represented by Lalu's son and senior RJD leader Tejashwi Prasad Yadav.

In the next 20 days or so, as the monsoon moves in, over 77,000 BLOs along with other government staff and political party workers must check the antecedents of over 7.8 crore registered electors as part of the revision exercise. While a declaration that an applicant is a citizen is required for all new registrations, this time the EC is asking for citizenship proof for all new as well as existing voters.

Across villages in Bihar, this has meant both disquiet and a desperate scramble for residential and caste certificates, the most commonly available of the 11 documents specified by the EC. While district magistrates have issued instructions to expedite these certificates, many are either unaware or confused about the exercise, or are yet to be approached by the BLOs with the new electoral forms.

Clasping their voter IDs, ration cards and Aadhaar cards, a group of voters is crowded around BLO Pinki Kumari in Kalyan Bigha. Pinki is going through the January 1, 2003, electoral rolls to match names against the hundreds of enumeration forms she has received, while helping villagers fill the forms, collecting documents from them, and getting their thumbprints stamped. In between, she fields calls from registered voters who work outside the state, guiding them on how to complete the new forms online.

"Most of the villagers are not educated, so I'm filling out the forms for them. So far, a majority of the voters in my booth are in the 2003 list... barring 5-7%," Pinki says. But those who are not in the list "don't have any of the acceptable documents", she says. "So I'm asking them to get their caste or residence certificates made quickly."

In Vaishali district, which has about 26 lakh voters, the form distribution was about half-way complete as of Thursday. Of the distributed forms, 2.5 lakh had been filled and collected, and data of 30,000 uploaded. District Magistrate Varsha Singh says the distribution of forms would be completed by July 7.



Bihar Chief Minister Nitish Kumar's ancestral home in Kalyan Bigha (Express photo by Rahul Sharma)

Bihar's Chief Electoral Officer Vinod Gunjiyal told <u>The Indian Express</u>: "We have sent the new electoral forms to 82% of the BLOs. They have distributed about 72% of the forms (reaching about 5.61 crore of the over 7.8 crore voters). About 3% of the forms have been uploaded on the EC site." Given that the deadline is less than a month away, that frames the immensity — and what many call impossibility — of the task ahead.

Nitish Kumar's turf

The Harnaut Assembly constituency, which includes the CM's village Kalyan Bigha and which has been won by Nitish several times in the past, is dominated by OBC Kurmis, along with some EBCs and Brahmin families. The Opposition has been pointing out that it is the marginalised such as EBCs who are most likely to face disenfranchisement due to the EC exercise.

Sitting among friends just outside Nitish's family home, Rajnish Prakash Singh is confused about the specifics, but says he is not worried as he has his land papers and a caste certificate. "It will be done," he says confidently. "We have left it to our BLOs," adds an elderly Surendra Singh.

Ashish Thakur, a daily wager from Kalyan Bigha, however, is worried. Born after 2003, he has to submit his identity proof along with his father's. "My father died in 2009 and I have no idea how I can prove my father's identity," he says.

Move away from Harnaut, and the awareness about the EC drive falls within even Nalanda district. Pooja Kumari, from Rajgir, used to live with her husband in <u>Hyderabad</u> but moved back during <u>Covid-19</u>. She is still registered as a voter in Hyderabad, where her husband works.

She hasn't heard about the new EC drive. "They only used the Aadhaar to make my voter card in Hyderabad. That's all I know," she says.

Aafiya Parveen, 22, is new to Nalanda, moving to Bihar Sharif from Jamshedpur after her marriage. She got her voter ID card just a week ago, having successfully transferred it from Jamshedpur. The fact that the EC wants more documents is news to her, too, though

she is sure it won't be a problem for her. "Those who are not educated will face problems," she says.

Tejashwi's Constituency

In Raghopur, located nearly 100 km away, there are few who know of the EC exercise.

Bindu Devi, whose husband works outside the state, says she got her new voter card only on March 27. A member of the Yadav community that is dominant in Raghopur and a loyal RJD voter base, Bindu says she "paid Rs 50 to a computer operator to fill the form online and get my voter card". Will I have to get it made again too?"

Discussing the list of documents the EC is asking for with other women in the village, Bindu remarks: "We women don't have caste or residence certificates." Only those who are applying for government jobs or college seats get caste certificates made, she says. All she has is an <u>Aadhaar card</u>, and is not sure how to get a caste certificate made.

Bhagirath Rai, a farmer who has been "voting for decades", also says Aadhaar is the only sarkaari kaagaz he has. He did get a caste certificate made around 13 years ago for the school admission of one of his children, but is not sure he has a copy of it anymore.



BLO Pinki Kumari in Kalyan Bigha, filling forms for electors (Express photo by Rahul Sharma)

In a Yadav settlement, a group of women say it is the first they are hearing of the EC drive. Requesting anonymity, one of them says: "Our husbands or sons live in <u>Delhi</u> or Punjab. My husband can't come back to fill the new form... Will they pay for the fare for the men to come for this?"

In yet another Yadav settlement in Raghopur, Yogita Devi says she has heard of the EC revision from her sister-in-law, who is a BLO. But even she is yet to receive her form.

Yogita agrees with the Opposition claim that this is the EC's "sure shot way to cut votes of the poor". She has another fear. "Say my great-grandfather had some land, which got split into multiple portions by the time it reached my father and then me. If a person gives their family's land documents (one of the 11 allowed) as proof for the voter ID now, the government will say that they are well-off and stop their rations, even though they may not have enough land to live off it, and may be working as labourers," Yogita says.

Mahesh Kumar Thakur, a BLO in Raghopur, admits: "There are some bastis where no one has any documents." His supervisor who has eight booths under him, Sachidanand Singh, adds that the administration is working on issuing domicile certificates quickly.

But, neither is sure they have enough time.

EC directive

As per the instructions issued by the EC on June 24, just four days before it rolled out the process on the ground, those who were on the electoral rolls in 2003 (when the last such Special Intensive Revision was done) can use the relevant extract from it as proof, while children of those on the 2003 rolls can use their parents' electoral roll extract. That means that all voters 40 and younger (who would not have been 18 in 2003) will have to provide additional documents.

Only those who complete the formalities will be included in the draft electoral roll to be published on August 1, with just over a month to go for the Assembly polls.

The 11 documents specified by the EC for those not figuring in the 2003 electoral rolls are: any identity card / pension payment order to an employee or pensioner of any PSU; any identity card / certificate / document issued by any government / local authorities / banks / post office / LIC / PSUs before July 1, 1987; birth certificate issued by а competent authority; passport; matriculation/educational certificate issued by recognised boards / universities; permanent residence certificate issued by competent state authority; forest right certificate; OBC / SC / ST or any caste certificate; national register of citizens (wherever it exists); family register; and land / house allotment certificate.

RJD spokesperson Mrityunjay Tiwari says the "feedback" they have got is that "the youth, poor, Dalit, who are voters of Tejashwi, will find it difficult to be in the list". "How can this exercise be done in 25 days, given that this is the season of monsoon floods, and people who live outside cannot return at such short notice?"

The JD(U) has put its party leaders to work to help voters, and its chief spokesperson, Neeraj Kumar, says that is the course to take. "Political parties must appoint booth level agents. None of the parties have them across all the booths. If we had appointed them, they would have worked with BLOs and helped the people... It is not good for democracy."

At the same time, Kumar admits that allegations have been raised by the Opposition. "These have to be answered by the EC."

However, even within the ruling party ranks, there is disquiet. Raj Kishor, a JD(U) worker from Kalyan Bigha, says: "This came as a surprise to us all. There should be revision of electoral rolls, but it can't be finished in such a short time... At least six months should have been set aside."

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IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION

I.A. NO.	(OF 2025	
	IN		
WRIT PETITION (C	CIVIL) NO	O	F 2025
IN THE MATTER OF	PUBLIC INT	EREST LITI	GATION

IN THE MATTER OF:

PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS.

.... RESPONDENTS

APPLICATION FOR STAY

TO,
THE HON'BLE CHIEF JUSTICE
AND HIS COMPANION JUSTICES OF THE HON'BLE SUPREME
COURT OF INDIA

The humble petition of the petitioner above named

MOST RESPECTFULLY SHOWETH:-

- 1. That the petitioners, being aggrieved by the arbitrary and unconstitutional actions of the respondents, have approached this Hon'ble Court by way of the present Writ Petition under Article 32 of the Constitution of India. The petitioners specifically seek judicial intervention to safeguard fundamental rights that are under imminent threat due to the impugned administrative actions. The petitioners respectfully submit that they are, *inter alia*, challenging the Note Bearing No. 23/2025-ERS (Vol.II) dated 24.06.2025 issued by Respondent No.1, together with the Order dated 24.06.2025 annexed thereto as Annexure 'A'.
- 2. That the facts leading to the instant Writ Petition are set out in the Writ Petition and are not repeated herein for the sake of brevity. The same may be treated as part and parcel of the present writ.

- 3. That, the Petitioners have established a strong prima facie case for judicial intervention by this Hon'ble Court. The Election Commission's directive dated 24th June 2025 fundamentally violates the constitutional framework by abandoning the statutorily mandated house-to-house enumeration process under Rules 25(2) and 8 read with Form 4 of the Registration of Electors Rules, 1960. The EC has exceeded its constitutional mandate under Article 324 by inverting the burden of voter inclusion from the State to individual citizens, directly contravening the legislative scheme enacted by Parliament under Articles 327 and 328.
- 4. That, the impugned directive manifestly violates Article 14 by creating arbitrary classifications between voters based on their ability to navigate bureaucratic procedures rather than their constitutional eligibility. The process fails the proportionality test established in K.S. Puttaswamy v. Union of India, lacking rational nexus to legitimate aims and adopting the most restrictive rather than least restrictive means. The transformation of universal adult suffrage from a constitutional guarantee into a document-dependent privilege constitutes a direct assault on the Basic Structure of the Constitution.
- 5. The procedural violations are patent and undeniable and are fundamental to the rule of in the democratic society. The EC's own Manual on Electoral Rolls (March 2023) prescribes Form 6 procedures that contradict the requirements imposed by the impugned directive. The rejection of Aadhaar cards and demand for "proof of birth of parents" directly contravenes the amended Rules notified in 2022 (in Annexure 'D'). This executive overreach into the legislative domain violates the separation of powers doctrine.
- 6. The impugned SIR process will cause irreparable and irreversible harm to fundamental democratic rights. Once eligible voters are excluded from electoral rolls through this flawed process, their disenfranchisement cannot be adequately compensated through monetary damages. The denial of voting rights strikes at the heart of democratic participation and cannot be restored once elections are conducted with defective rolls.

- 7. That, With Bihar Legislative Assembly elections expected in the latter part of 2025, any defective electoral rolls prepared through this process will directly impact the democratic mandate and legitimacy of the elected government. The compressed 90-day timeline with only 35 days for critical enumeration processes ensures that errors and exclusions cannot be rectified before elections. Further, the exclusion would be many and definite, because of the large migrant population of Bihar.
- 8. That, with such a rushed exercise, there is mass confusion among BLOs and the "volunteers", hurried appointments of untrained personnel whose credentials and associations with political parties is also not established or verified, and inconsistent implementation across constituencies create a situation where similarly situated voters face different treatment. This ongoing violation of constitutional rights cannot be remedied through post-facto monetary compensation.
- 9. That re-election would be expensive especially for a country like ours' and also a resource intensive and tough exercise and therefore there is a need to stay the process immediately;
- 10. That the balance of convenience is with the Petitioners as the Election Commission can conduct electoral roll revision through established, legally mandated procedures that ensure both accuracy and inclusivity. There is no urgency or compelling state interest that justifies abandoning tested procedures in favour of an arbitrary, exclusionary process. The existing electoral rolls, prepared through constitutional procedures, provide a stable foundation for democratic participation. The proposed SIR process, with its patent legal flaws and exclusionary design, serves no legitimate state interest that outweighs the fundamental right to vote of crores of citizens. That Democracy depends on inclusive electoral participation, not exclusionary administrative convenience. The integrity of the electoral process requires adherence to constitutional mandates and statutory procedures, not arbitrary shortcuts that compromise fundamental rights. The erosion of democratic principles through procedural Gerrymandering manipulation poses a grave threat to the

constitutional order that far outweighs any administrative inconvenience

to the Respondents.

11. That, the Petitioners have established a strong prima facie case

based on clear constitutional and statutory violations. The irreparable

injury to fundamental democratic rights cannot be compensated through

damages. The balance of convenience decisively favours maintaining

constitutional procedures over arbitrary administrative shortcuts.

12. That unless stay as prayed is not granted there is bound to be

systematic disenfranchisement of eligible voters and an assault on the

integrity of Bihar's electoral process. The grant of injunction serves not

only the Petitioners' rights but the fundamental democratic principles

upon which the Constitution rests.

PRAYER

That for the facts and reasons stated above this Hon'ble Court may

be pleased to:

a) Pass an order staying the impugned orders dated 24.06.2025 and

stay the Special Intensive Revision of Electoral Rolls in the

State of Bihar as directed vide order dated 24.06.2025 being

undertaken by Respondent Nos. 1 & 2;

b) Further, such other relief as may be necessary to protect the

democracy in the State of Bihar be passed by this Hon'ble Court.

AND FOR THIS ACT OF KINDNESS, THE PETITIONER, AS DUTY

BOUND, SHALL EVER PRAY TO THEIR LORDSHIPS.

FILED BY;

TALHA ABDUL RAHMAN

ADVOCATE FOR THE PETITIONER

Filed On: 05.07.2025

IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION

I.A. NO. OF 2025

IN

WRIT PETITION (CIVIL) NO. ____OF 2025
IN THE MATTER OF PUBLIC INTEREST LITIGATION

IN THE MATTER OF:

PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS.

.... RESPONDENTS

APPLICATION FOR PERMISSION TO FILE BLACK AND WHITE PHOTOGRAPHS

TO, HON'BLE CHIEF JUSTICE AND OTHER HIS COMPANION JUDGES OF THE HON'BLE SUPREME COURT OF INDIA

THE HUMBLE APPLICATION OF THE APPLICANT HEREINABOVE:

MOST RESPECTFULLY SHOWETH:

- 1. That the petitioners, being aggrieved by the arbitrary and unconstitutional actions of the respondents, have approached this Hon'ble Court by way of the present Writ Petition under Article 32 of the Constitution of India. The petitioners specifically seek judicial intervention to safeguard fundamental rights that are under imminent threat due to the impugned administrative actions. The petitioners respectfully submit that they are, *inter alia*, challenging the Note Bearing No. 23/2025-ERS (Vol.II) dated 24.06.2025 issued by Respondent No.1, together with the Order dated 24.06.2025 annexed thereto as Annexure 'A'.
- 2. That the facts leading to the instant Writ Petition are set out in the Writ Petition and are not repeated herein for the sake of

brevity. The same may be treated as part and parcel of the present

writ.

3. That the present application is being filed seeking permission

of this Hon'ble to file certain Annexures which are in black and

white.

4. That it is submitted that there are certain Annexures being

filed along with the present Writ Petition, which have black and

white photographs and due to paucity of time it is difficult to provide

coloured photographs of the said Annexures.

5. That in view of the above facts and circumstances it is most

humbly prayed to kindly allow the present application permitting the

Petitioner to file black and white photographs of the Annexures

6. That the present application is *bonafide* and in the interest of

justice.

PRAYER

It is therefore most respectfully prayed that this Hon'ble Court

may be pleased to:

Permit the Petitioner to file Black and White Photographs of a)

the Annexures;

b) Pass any other or further order(s) as this Hon'ble Court may

deem fit in and proper under the facts and circumstances of

the present case.

AND FOR THIS ACT OF KINDNESS, THE PETITIONER, AS DUTY

BOUND, SHALL EVER PRAY TO THEIR LORDSHIPS.

FILED BY:

TALHA ABDUL RAHMAN

ADVOCATE FOR THE PETITIONER

Filed On: 05.07.2025

SECTION: -PIL

IN THE SUPREME COURT OF INDIA CIVIL/CRIMINAL/APPELLATE/ORIGINAL/ JURISDICTION

WRIT PETITION	(CIVIL) No	_OF 2025
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PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS.

.... RESPONDENTS

INDEX OF PAPERS

S.N.	PARTICULARS	TRUE COPIES	COURT FEE
1.	Writ Petition with Affidavit	1+3	1020/-
2.	Annexure P-1 to P-10	1+3	Nil
3.	Application for Stay	1+3	200/-
4.	Application for Permission to file Black and White Photographs	1+3	100/-
5.	Vakalatnama & Memo of Appearance	2	20/-
6.	ID's of Petitioners	2	Nil
7.			
8.			
9.			
		TOTAL	1340/-

TALHA ABDUL RAHMAN

Advocate Supreme Court For the Appellant (s)/Petitioner(s)/

Respondent(s)/Caveator



FILED ON: 05.07.2025

IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION WRIT PETITION (CIVIL) NO. OF 2025

IN THE MATTER OF:

PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA & ORS.

... RESPONDENTS

VAKALATNAMA

I, V. Suresh, aged about

duly authorized representative of the

Petitioner No.1, and its General Secretary, presently in Chennai, in the captioned matter which is Writ Petition do hereby appoint retain:

Talha Abdul Rahman, Advocate on Record (Code 2467)

Phone:

to act & appear for me/us in the above Appeal/ Petition & on my/our behalf to conduct & prosecute (or defend) or withdraw the same with due instructions & all proceedings that may be taken in respect of any application connected with the same or any decree or order passed therein, including proceedings in taxation & application for Review, to file & obtain return of documents & to deposit & receive money on my/our behalf & in the said Appeal/ Petition/ Reference & in application for review & to represent me/us & to take all necessary steps on my/our behalf in the above matter. I/We agree to ratify all acts done by the aforesaid Advocate in pursuance of this authority.

Qated this the

05th, July, 2025

Dr. V.SURESH,

417/2025

SIGNATURE / CLIENTS

TALHA ABDUL RAHMAN

ACCEPTED, IDENTIFIED & CERTIFIED

ADVOCATE-ON-RECORD

MEMO OF APPEARANCE

To,

The Registrar,

Supreme Court of India,

New Delhi.

Sir.

Please enter my appearance on behalf of the Petitioner No.1 in the matter above mentioned.

Dated this the **05**th, **July**, 2025

Yours faithfully,

TALHA ABDUL RAHMAN Advocate-on-Record

IN THE SUPREME COURT OF INDIA CIVIL ORIGINAL JURISDICTION OF 2025 WRIT PETITION (CIVIL) NO.

IN THE MATTER OF:

PEOPLE'S UNION FOR CIVIL LIBERTIES & ANR

... PETITIONERS

VERSUS

ELECTION COMMISSION OF INDIA ORS

... RESPONDENTS

<u>VAKALATNAMA</u>

I, Sarfaraz Uddin

being the

Petitioner No.2, in the captioned matter which is Writ Petition do hereby appoint retain:

Talha Abdul Rahman, Advocate on Record (Code 2467)

Phone:

to act & appear for me/us in the above Appeal, Petition & on my/our behalf to conduct & prosecute (or defend) or withdraw the same with due instructions & all proceedings that may be taken in respect of any application connected with the same or any decree or order passed therein, including proceedings in taxation & application for Review, to file & obtain return of documents & to deposit & receive money on my/our behalf & in the said Appeal/ Petition/ Reference & in application for review & to represent me/us & to take all necessary steps on my/our behalf in the above matter. I/We agree to ratify all acts done by the aforesaid Advocate in pursuance of this authority.

Dated this the 05th

July , 2025

TALHA ABDUL RAHMAN

ACCEPTED, IDENTIFIED & CERTIFIED

ADVOCATE-ON-RECORD

MEMO OF APPEARANCE

To,

The Registrar,

Supreme Court of India,

New Delhi.

Notary Public Advocate

Patna

Area-Pama Read, No.-17459

SIGNATURE

Sir,

Please enter my appearance on behalf of the Petitioner No.2 in the

mentioned.

Dated this the 05th, July , 2025

Yours faithfully,

TALHA ABDUL RAHMAN Advocate-on-Record **PUCL PAN Card**

PUCL PAN





